

THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1974 Session of 2025

INTRODUCED BY VENKAT, FLICK, HILL-EVANS, SANCHEZ, K. HARRIS,
FLEMING, CIRESI, KINKEAD, CEPEDA-FREYTIZ, CURRY, RIVERA,
STEELE, MADDEN AND SAMUELSON, OCTOBER 21, 2025

AS REPORTED FROM COMMITTEE ON HUMAN SERVICES, HOUSE OF
REPRESENTATIVES, AS AMENDED, OCTOBER 29, 2025

AN ACT

1 Amending the act of April 9, 1929 (P.L.177, No.175), entitled
2 "An act providing for and reorganizing the conduct of the
3 executive and administrative work of the Commonwealth by the
4 Executive Department thereof and the administrative
5 departments, boards, commissions, and officers thereof,
6 including the boards of trustees of State Normal Schools, or
7 Teachers Colleges; abolishing, creating, reorganizing or
8 authorizing the reorganization of certain administrative
9 departments, boards, and commissions; defining the powers and
10 duties of the Governor and other executive and administrative
11 officers, and of the several administrative departments,
12 boards, commissions, and officers; fixing the salaries of the
13 Governor, Lieutenant Governor, and certain other executive
14 and administrative officers; providing for the appointment of
15 certain administrative officers, and of all deputies and
16 other assistants and employes in certain departments, boards,
17 and commissions; providing for judicial administration; and
18 prescribing the manner in which the number and compensation
19 of the deputies and all other assistants and employes of
20 certain departments, boards and commissions shall be
21 determined," in powers and duties of the Department of Drug
22 and Alcohol Programs, establishing the Contingency Management
23 Support Grant Program.

24 The General Assembly of the Commonwealth of Pennsylvania
25 hereby enacts as follows:

26 Section 1. Article XXIII-A of the act of April 9, 1929
27 (P.L.177, No.175), known as The Administrative Code of 1929, is

1 amended by adding a subarticle to read:

2 SUBARTICLE C

3 CONTINGENCY MANAGEMENT SUPPORT GRANT PROGRAM

4 Section 2321-A. Definitions.

5 The following words and phrases when used in this subarticle
6 shall have the meanings given to them in this section unless the
7 context clearly indicates otherwise:

8 "ASAM Criteria." The American Society of Addiction Medicine
9 Criteria, 3rd Edition, 2013.

10 "Department." The Department of Drug and Alcohol Programs of
11 the Commonwealth.

12 "Grant." A grant awarded by the department under the
13 program.

14 "Grantee." The single county authority that receives a grant
15 from the department.

16 "Incentive." A noncash item of nominal value provided to a
17 participant only upon objective verification that a treatment
18 goal under a contingency management plan has been met. The term
19 includes a gift card or voucher that is nontransferable, not
20 convertible to cash and not redeemable for alcohol, tobacco or
21 gambling.

22 "Participant." An individual enrolled in outpatient,
23 intensive outpatient, partial hospitalization or narcotic
24 treatment program services who has been clinically assessed as
25 having a stimulant use disorder under the ASAM Criteria.

26 "Program." The Contingency Management Support Grant Program
27 established under section 2322-A.

28 "Single county authority." The county agency that the
29 department designates as the local drug and alcohol agency.

30 Section 2322-A. Establishment and administration of program.

(a) Establishment.--The Contingency Management Support Grant Program is established in the department to support single county authorities in designing, implementing, expanding and evaluating evidence-based contingency management strategies for participants with stimulant use disorder.

(b) Administration. The department shall develop, announce, <-- award and administer grants and provide technical assistance on program design, fidelity and evaluation.

(B) ADMINISTRATION.--

(1) THE DEPARTMENT SHALL DEVELOP, ANNOUNCE, AWARD AND
ADMINISTER GRANTS AND PROVIDE TECHNICAL ASSISTANCE ON PROGRAM
DESIGN, FIDELITY AND EVALUATION.

(2) GUIDANCE FROM THE DEPARTMENT SHALL INCLUDE STANDARDS FOR THE DESIGN AND IMPLEMENTATION OF CONTINGENCY MANAGEMENT PROGRAM STRUCTURES THAT COMPLY WITH ALL APPLICABLE FEDERAL AND STATE LAWS, INCLUDING LAWS RELATING TO FRAUD AND ABUSE.

Section 2323-A. Applicants and selection process.

(a) Applicants.--A single county authority may apply for a grant individually or in collaboration with one or more providers:

(1) licensed to provide drug and alcohol treatment services in this Commonwealth; and

(2) located within the county's jurisdiction.

(b) Selection.--The department shall publish application procedures and selection criteria on the department's publicly accessible Internet website.

Section 2324-A. Allowable uses of grants.

Grants may be used for any of the following:

(1) Planning and implementing, including staff training, drug-testing supplies, secure incentive-tracking systems and

1 reasonable administrative costs necessary for program
2 delivery.

3 (2) Noncash incentives for participants, not to exceed
4 \$750 per participant in a 12-month period during the
5 contingency management treatment phase. Incentives shall
6 consist only of small-value, noncash items such as gift
7 cards, food vouchers, transit or transportation vouchers or
8 other items the department approves.

9 (3) Technical assistance and fidelity support, including
10 the implementation of incentive-tracking systems and the
11 development of policies and procedures.

12 (4) Program evaluation and reporting.

13 (5) Outreach and engagement, including participant
14 education and referral coordination.

15 Section 2325-A. Prohibited uses of funds.

16 (a) Supplanting.--Grants shall supplement and not supplant
17 existing substance use disorder treatment or other health care
18 services.

19 (b) Other prohibitions.--Grants may not be used for any of
20 the following:

21 (1) Services otherwise reimbursable by Medicaid or a
22 participant's insurer.

23 (2) Cash or cash-equivalent incentives, or any incentive
24 redeemable for alcohol, tobacco or gambling.

25 (3) Incentives used to steer a participant to a
26 particular provider, payer or product.

27 Section 2326-A. Program requirements.

28 An initiative supported by the program shall meet all of the
29 following criteria:

30 (1) Be delivered in outpatient or similar nonresidential

1 settings and provided in conjunction with other evidence-
2 based treatment and recovery support services for substance
3 use disorder, as clinically appropriate.

4 (2) Provide a structured schedule of incentives awarded
5 only upon objective verification of treatment goals, which
6 may include stimulant-negative test results verified by urine
7 testing or another objective test the department approves and
8 documented attendance at counseling or therapy sessions.

9 (3) Provide at least three months of continued treatment
10 and recovery support services after the incentive phase
11 during which no incentives are provided.

12 (4) Ensure a participant is not penalized for declining
13 to participate in a recommended service or for failing to
14 meet a treatment goal.

15 (5) Limit incentives to an aggregate value not exceeding
16 \$750 for any participant in a 12-month period during the
17 contingency management treatment phase.

18 (6) Align service delivery conditions with the ASAM
19 Criteria.

20 Section 2327-A. Participant eligibility and consent.

21 A participant shall:

22 (1) receive a clinical assessment and a determination of
23 stimulant use disorder in accordance with the ASAM Criteria;

24 (2) be enrolled in outpatient, intensive outpatient,
25 partial hospitalization or narcotic treatment program
26 services;

27 (3) provide a stimulant-negative urine drug test or
28 another objective test the department approves prior to
29 receiving an incentive; and

30 (4) provide informed consent that explains program

1 goals, incentive conditions, privacy protections and
2 grievance procedures.

3 Section 2328-A. Program integrity and privacy.

4 (a) Policies.--A grantee shall adopt written policies to
5 prevent fraud, diversion and duplication of incentives and to
6 prohibit steering or inducement regarding the choice of
7 provider, payer or product.

8 (b) Tracking.--A grantee shall use an auditable system to
9 track incentives and maintain controls over inventory, issuance
10 and reconciliation.

11 (c) Training.--A grantee shall ensure that staff receive
12 initial and periodic training on contingency management
13 principles, ethics and fidelity.

14 (d) Privacy.--A grantee shall obtain and maintain
15 participant consents and protect participant information
16 consistent with Federal and State law, including 42 CFR Pt. 2
17 (relating to confidentiality of substance use disorder patient
18 records) and 45 CFR Pt. 164 (relating to security and privacy),
19 as applicable.

20 Section 2329-A. Applications.

21 A prospective grantee must submit an application for a grant
22 to the department in a form and manner specified by the
23 department under section 2323-A(b). The application shall
24 include all of the following information:

25 (1) A work plan describing the contingency management
26 model, target population, service setting, staffing and
27 fidelity plan.

28 (2) A budget, including the incentive plan and tracking
29 systems.

30 (3) A monitoring and evaluation plan, including outcome

1 metrics, data collection and data-privacy safeguards.

2 Section 2330-A. Reporting and evaluation.

3 (a) Grantee reports.--A grantee shall report outcomes and
4 expenditures to the department in the form and frequency as
5 determined by the department.

6 (b) Department reporting.--The department shall include the
7 following information in the annual report required under
8 section 2301-A(7)(i), which may not include personally
9 identifiable information of participants:

10 (1) Grants awarded and geographic distribution.

11 (2) The number of participants served.

12 (3) A review of information reported by single county
13 authorities, including outcomes, participant engagement,
14 retention and continuing care.

15 (4) Findings and recommendations for program
16 improvement.

17 (c) Evaluation criteria.--The department shall establish
18 evaluation criteria, including outcomes related to stimulant
19 abstinence, treatment retention and program fidelity.

20 Section 2331-A. Funding.

21 Subject to the availability of Federal funds, Federal State
22 Opioid Response grant funds appropriated by the General Assembly
23 shall be the primary source of funding for the purposes of this
24 subarticle. The following shall apply:

25 (1) If Federal funds are insufficient or unavailable,
26 the department may use other money appropriated by the
27 General Assembly.

28 (2) The department may use a portion of any money
29 allocated for the program for Statewide technical assistance,
30 fidelity support and evaluation.

1 Section 2332-A. Guidelines and regulations.

2 The department shall issue guidelines and may promulgate
3 regulations as necessary to implement this subarticle.

4 Section 2333-A. Construction.

5 Nothing in this subarticle shall be construed to require
6 participation by a provider or a participant or to alter a
7 requirement under Federal or State law governing
8 confidentiality, professional licensure or payer coverage.

9 Section 2. This act shall take effect in 60 days.