THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1255 Session of 2020

INTRODUCED BY DINNIMAN, STREET, HAYWOOD, FONTANA AND MUTH, AUGUST 31, 2020

REFERRED TO JUDICIARY, AUGUST 31, 2020

6197. Immunity from liability.

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AN ACT

Amending Title 18 (Crimes and Offenses) of the Pennsylvania Consolidated Statutes, in firearms and other dangerous 2 articles, providing for firearm safety certificate and 3 establishing the Firearm Safety and Enforcement Fund. 4 5 The General Assembly of the Commonwealth of Pennsylvania 6 hereby enacts as follows: 7 Section 1. Chapter 61 of Title 18 of the Pennsylvania Consolidated Statues is amended by adding a subchapter to read: 8 9 SUBCHAPTER E 10 FIREARM SAFETY CERTIFICATE 11 Sec. 12 6191. Legislative intent. 6192. Definitions. 13 14 6193. Firearm safety certificate. 15 6194. Pennsylvania State Police. 16 6195. Issuance of firearm safety certificate and objective test 17 and fees. 6196. Violations and penalties. 18

- 1 § 6191. Legislative intent.
- 2 It is the intent of the General Assembly to:
- 3 (1) Promote safe and responsible firearm ownership.
- 4 (2) Require first-time purchasers of firearms to have a
- 5 <u>basic familiarity with and understanding of firearm use and</u>
- 6 <u>operation</u>.
- 7 (3) Ensure that first-time purchasers of firearms
- 8 <u>understand the fundamental legal aspects of firearm</u>
- 9 possession, carry and use, including self-defense and the
- 10 restrictions on the use of deadly force.
- 11 (4) Ensure that first-time purchasers of firearms know
- 12 <u>and understand how to safely store and handle firearms.</u>
- 13 § 6192. Definitions.
- 14 The following words and phrases when used in this subchapter
- 15 shall have the meanings given to them in this section unless the
- 16 context clearly indicates otherwise:
- 17 "Applicant." An individual seeking a firearm safety
- 18 certificate.
- 19 "Certificate" or "firearm safety certificate." A certificate
- 20 issued by the Pennsylvania State Police in accordance with this
- 21 <u>subchapter indicating that the holder has successfully completed</u>
- 22 firearm safety training.
- 23 "Certified instructors" or "instructor." A person certified
- 24 as a firearm safety instructor under this subchapter.
- 25 "Firearm." As defined in section 6111(f)(1) (relating to
- 26 sale or transfer of firearms).
- 27 <u>"Firearm capable of being concealed upon the person." The</u>
- 28 term shall apply to and include any firearm which is capable of
- 29 being concealed or in any way hidden or confined upon a person.
- 30 "First firearm." The first firearm that a person purchases,

- 1 receives or owns in the person's lifetime.
- 2 <u>"Fund." The Firearm Safety and Enforcement Fund established</u>
- 3 under section 6195 (relating to issuance of firearm safety
- 4 <u>certificate and objective test and fees).</u>
- 5 <u>"Handqun." A pistol or revolver or other firearm capable of</u>
- 6 being concealed upon the person.
- 7 "Law enforcement agency." The term shall include:
- 8 <u>(1) The Pennsylvania State Police.</u>
- 9 (2) A municipal police department.
- 10 (3) The Office of Attorney General.
- 11 (4) The Federal Bureau of Investigation or other Federal
- 12 law enforcement agency.
- 13 <u>(5) A police department of another state or</u>
- jurisdiction.
- 15 "Law enforcement official." The term includes the following:
- 16 (1) The Attorney General and authorized employees.
- 17 (2) A district attorney of a county and authorized
- 18 employees.
- 19 (3) A Pennsylvania State Police trooper.
- 20 (4) A municipal police officer.
- 21 (5) A Federal law enforcement officer or agent who is
- 22 authorized to possess or carry a concealed firearm in any
- 23 jurisdiction in the United States.
- 24 "Written authorization." The verifiable written
- 25 certification from the head of a law enforcement agency by which
- 26 the purchaser or transferee of a firearm is employed,
- 27 <u>identifying the employee as an individual authorized to conduct</u>
- 28 the transaction and authorizing the transaction for the
- 29 exclusive use of the law enforcement agency by which that person
- 30 is employed.

- 1 § 6193. Firearm safety certificate.
- 2 (a) Certificate required. -- Notwithstanding any provision of
- 3 this chapter or any other law or regulation to the contrary, a
- 4 person shall not:
- 5 (1) Purchase or receive a first firearm, except an
- 6 <u>antique firearm as defined in section 6118 (relating to</u>
- 7 antique firearms) or a firearm which is a curio or relic, as
- 8 <u>defined in 27 CFR 478.11 (relating to meaning of terms)</u>,
- 9 without a valid firearm safety certificate.
- 10 (2) Sell, deliver, loan or transfer a firearm, except an
- 11 <u>antique firearm or a firearm which is a curio or relic under</u>
- 12 27 CFR 478.11, to any person who does not have a valid
- 13 <u>firearm safety certificate.</u>
- 14 (b) Exceptions to firearm safety certificate requirement. --
- 15 Notwithstanding subsection (a), the following persons shall be
- 16 <u>exempt from the firearm safety certificate requirement under</u>
- 17 subsection (a):
- 18 (1) A law enforcement official.
- 19 (2) An active or honorably retired peace officer as
- defined in section 501 (relating to definitions).
- 21 (3) An active or honorably retired Federal law
- 22 <u>enforcement officer or agent.</u>
- 23 (4) A person who has successfully completed municipal
- police officers' education and training in accordance with 53
- 25 Pa.C.S. Ch. 21 Subch. D (relating to municipal police
- 26 <u>education and training</u>).
- 27 (5) A firearm dealer licensed in accordance with
- sections 6112 (relating to retail dealer required to be
- 29 licensed) and 6113 (relating to licensing of dealers) who is
- 30 acting in the course and scope of his activities as a

- 1 licensed dealer.
- 2 (6) An active or honorably retired member of the United
- 3 States Armed Forces or a reserve component of the United
- 4 <u>States Armed Forces as defined in 10 U.S.C. § 101 (relating</u>
- 5 <u>to definitions</u>).
- 6 (c) Certain exemption by operation of law.--The following
- 7 persons who take title or possession of a firearm by operation
- 8 of law in a representative capacity, until or unless they
- 9 transfer title ownership of the firearm to themselves in a
- 10 personal capacity, shall be exempt from the requirements of
- 11 subsection (a):
- 12 (1) The executor or administrator of an estate.
- 13 (2) A secured creditor or an agent or employee of a
- 14 <u>secured creditor when a firearm is possessed as collateral</u>
- for, or as a result of, a default under a security agreement
- under 13 Pa.C.S. (relating to commercial code).
- 17 (3) A writ server who is directed to execute a writ or
- 18 serve other court documents under 42 Pa.C.S. (relating to
- 19 judiciary and judicial procedure).
- 20 (4) A receiver performing the functions of a receiver
- 21 under the laws of this Commonwealth.
- 22 (5) A trustee in bankruptcy performing the duties of a
- 23 <u>trustee.</u>
- 24 (6) An assignee for the benefit of creditors performing
- 25 the functions of an assignee.
- 26 (d) Holder of hunting license. -- A person who holds a valid
- 27 unexpired hunting license which was issued for the hunting
- 28 season immediately preceding the calendar year in which the
- 29 person receives or takes possession of a firearm shall be exempt
- 30 from the requirements of subsection (a), except as to a firearm

- 1 <u>as defined in section 6102 (relating to definitions), provided</u>
- 2 that the person has received training that includes the
- 3 requirements included in section 6194(d) (relating to
- 4 <u>Pennsylvania State Police</u>).
- 5 (e) Law enforcement exemption. -- This section shall not apply
- 6 to a sale, delivery or transfer of firearms made to a law
- 7 <u>enforcement official representing a law enforcement agency for</u>
- 8 the exclusive use by that law enforcement agency if, prior to
- 9 the sale, delivery or transfer of the firearms, written
- 10 <u>authorization from the head of the law enforcement agency</u>
- 11 <u>authorizing the transaction is presented to the person from whom</u>
- 12 the purchase, delivery or transfer is being made.
- 13 § 6194. Pennsylvania State Police.
- 14 (a) Administration and enforcement. -- The Pennsylvania State
- 15 Police shall administer and enforce the provisions of this
- 16 <u>subchapter</u>.
- 17 (b) Duties of Pennsylvania State Police. -- To carry out the
- 18 provisions of this subchapter, the Pennsylvania State Police
- 19 shall:
- 20 (1) Develop a program for the certification of persons
- 21 to provide firearm safety instruction to individuals seeking
- firearm safety certification in accordance with the
- 23 <u>provisions of this subchapter.</u>
- (2) Develop a firearm safety manual and make the manual
- 25 <u>available to firearm dealers licensed under sections 6112</u>
- 26 (relating to retail dealer required to be licensed) and 6113
- 27 (relating to licensing of dealers). Each firearm dealer shall
- 28 make the manual available to the general public. A firearm
- 29 dealer may make the manual available to the public by
- including the manual or essential portions of the manual in a

pamphlet developed by the dealer that summarizes the
Commonwealth's firearms law, by posting the manual or
essential portions of the manual on the dealer's publicly
accessible Internet website or by providing a link to the
Pennsylvania State Police's publicly accessible Internet
website on the dealer's publicly accessible Internet website.
(3) Establish a link on its publicly accessible Internet
website for dealers and other persons to download the firearm
safety manual.
(4) Develop audiovisual materials for use by certified
instructors to conduct firearm safety training.
(5) Solicit input from a reputable association or
organization, including a law enforcement association which
has as one of its objectives the promotion of firearm safety,
in the development of audiovisual materials and other
instructional materials.
(6) Prescribe a minimum level of skill, knowledge and
competency to be required of all firearm safety instructors.
(7) Develop guidelines to govern the certification of
persons as firearm safety training instructors.
(8) Develop guidelines to govern the issuance and
renewal of firearm safety certificates.
(9) Develop a written objective test, prescribe the
objective test's content and the form and manner in which the
objective test may be administered by certified instructors
and make the objective test available to certified
instructors. The Pennsylvania State Police may establish a
secure link on its publicly accessible Internet website for
certified instructors or other authorized persons to download

the objective tests.

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	(10) Develop procedures for the oral administration of
<u>t</u>	the objective test to persons with disabilities or language
<u>k</u>	parriers.
	(11) Update objective test materials for firearm safety
t	raining when determined appropriate, but not less than once
<u>e</u>	every five years.
	(12) Require licensed dealers or employees of licensed
C	dealers who are also certified as firearm safety instructors
ľ	under this subchapter to designate a separate room or
ŗ	partitioned area for a person to take the objective test and
n	maintain adequate supervision to ensure that no acts of
<u>C</u>	collusion occur while the objective test is being
ĉ	administered.
_((c) Certification of instructors
	(1) The Pennsylvania State Police shall certify persons
ĉ	as firearm safety training instructors in this Commonwealth.
	(2) The Pennsylvania State Police may require applicants
f	for certification as firearm safety training instructors in
t	this Commonwealth to have prior certification or firearm
t	raining from one of the following agencies or organizations:
	(i) The Federal Law Enforcement Training Center of
	the United States Department of Homeland Security,
	Firearm Instructor Training Program, range master
	training or other Federal weapons training program as
	determined by the Pennsylvania State Police.
	(ii) The Pennsylvania State Police or a municipal
	police department of this Commonwealth or of another
	state, as approved by the Pennsylvania State Police.
	(iii) A United States Armed Forces marksmanship or
	weapons training instructor program, provided, however,

Τ	that a person's assignment as a range officer or safety
2	officer shall not be deemed sufficient for training
3	purposes.
4	(iv) The National Rifle Association or a sportsmen
5	or gun club.
6	(v) The Municipal Police Officers' Education and
7	Training Commission established under 53 Pa.C.S. Ch. 21
8	Subch. D (relating to municipal police education and
9	<pre>training).</pre>
10	(vi) An accredited institution of higher education
11	in this Commonwealth which offers a class or course of
12	study in firearm training or safety.
13	(3) Nothing in this subsection shall be construed to
14	preclude the Pennsylvania State Police from automatically
15	certifying a person as a certified instructor, provided that
16	the person applying for the certification holds a valid
17	firearm safety certificate or firearms or weapons instructor
18	certification from an agency or organization under paragraph
19	<u>(2).</u>
20	(d) Content of objective test The objective test developed
21	by the Pennsylvania State Police for firearm safety
22	certification shall include, but not be limited to, the
23	<pre>following:</pre>
24	(1) The laws applicable to carrying and handling
25	firearms in this Commonwealth, particularly a firearm that is
26	a handgun.
27	(2) The responsibilities of ownership of firearms,
28	particularly a firearm that is a handgun.
29	(3) Provisions of law which relate to the private sale
30	and transfer of firearms.

(4) Provisions of law which relate to the permissible
use of lethal force.
(5) What constitutes safe storage of firearms.
(6) Issues associated with bringing firearms into a home
with children, especially a firearm that is a handgun.
(7) Harm prevention strategies to address issues
associated with bringing firearms into a home, including
domestic violence issues.
(8) Certify that the applicant has viewed audiovisual
<pre>materials concerning:</pre>
(i) Safe interaction with law enforcement when the
person is carrying a concealed firearm.
(ii) Road-rage incidents when the person is carrying
a concealed firearm.
(e) Firearm safety certificate The Pennsylvania State
Police shall develop a firearm safety certificate to be issued
by certified instructors to persons seeking firearm safety
certification and who successfully passed a firearm safety
objective test in accordance with the requirements of this
<pre>subchapter. A firearm safety certificate shall include, but not</pre>
be limited to, the following:
(1) A unique firearm safety certificate identification
number.
(2) The holder's full name and date of birth.
(3) The holder's driver's license number or State
identification card number.
(4) The holder's signature.
(5) The signature of the issuing firearm safety
<u>instructor.</u>

- 1 § 6195. Issuance of firearm safety certificate and objective
- 2 <u>test and fees.</u>
- 3 (a) Compliance required for issuance. -- A certified
- 4 <u>instructor shall not issue a firearm safety certificate to a</u>
- 5 person who has not complied with this subchapter. Proof of
- 6 <u>compliance shall be forwarded to the Pennsylvania State Police</u>
- 7 by certified instructors in the form and manner and at the times
- 8 <u>as the Pennsylvania State Police shall prescribe.</u>
- 9 <u>(b) Objective test required.--</u>
- 10 (1) An applicant for a firearm safety certificate shall
- 11 <u>successfully pass the objective test developed by the</u>
- 12 <u>Pennsylvania State Police in accordance with section 6194(d)</u>
- 13 <u>(relating to Pennsylvania State Police) with a passing grade</u>
- of at least 80%.
- 15 (2) An instructor shall offer additional instructional
- 16 <u>materials to an applicant who fails to pass the objective</u>
- 17 test on the first attempt. The instructional materials shall
- include the firearm safety manual, a videotape or
- 19 instructional materials as may be approved by the
- 20 Pennsylvania State Police.
- 21 (3) A person may not retake the objective test under any
- 22 circumstances until 24 hours have elapsed after the failure
- 23 <u>to pass the objective test on the first attempt.</u>
- 24 (4) A person failing the objective test on the first
- 25 attempt shall take another version of the objective test on
- 26 the second attempt.
- 27 (5) A person who fails the objective test on a second
- 28 attempt may not retake the objective test until five days
- 29 <u>have elapsed after failure to pass the objective test on the</u>
- 30 second and each subsequent attempt.

1 (6) When feasible, all objective tests shall be retaken 2 from the same instructor except upon permission by the Pennsylvania State Police, which shall be granted only for 3 4 good cause shown. (7) The instructor shall be available to the applicant 5 during regular business hours in order for the applicant to 6 7 retake the objective test. (c) Issuance of certificate. --8 9 (1) A person receiving a passing grade on the objective 10 test in accordance with subsection (b) (1) shall immediately 11 be issued a firearm safety certificate by the certified 12 instructor. 13 (2) A certified instructor shall not issue a firearm 14 safety certificate to any person who is under 18 years of 15 age. 16 (3) In the case of the loss or destruction of a firearm safety certificate, the issuing instructor or the 17 18 Pennsylvania State Police shall issue a duplicate certificate 19 upon request and proof of identification to the certificate 20 holder. 21 (d) Fees.--22 (1) A certified instructor may charge a fee of \$30 for 23 in-person instruction and may charge \$5 for online 24 instruction under this subchapter. 25 (2) From the fee charged under paragraph (1), \$5 of the 26 in-person instruction fee and \$1 of the online instruction 27 fee for instruction under this subchapter and issuance of a firearm safety certificate shall be remitted to the 28 29 Pennsylvania State Police for deposit into the fund in 30 accordance with subsection (e).

- 1 (3) In the case of the loss or destruction of a firearm
- 2 <u>safety certificate</u>, the Pennsylvania State Police may
- 3 <u>authorize the issuing instructor to charge a fee of \$15 for a</u>
- 4 <u>duplicate certificate, \$10 of which shall be remitted to the</u>
- 5 <u>Pennsylvania State Police for deposit into the fund in</u>
- 6 <u>accordance with subsection (e).</u>
- 7 (e) Firearm Safety and Enforcement Fund. --
- 8 <u>(1) The Firearm Safety and Enforcement Fund is</u>
- 9 <u>established as a restricted account in the State Treasury.</u>
- 10 <u>Money in the fund shall be expended by the Pennsylvania State</u>
- 11 <u>Police for the sole and exclusive purpose of administering</u>
- 12 <u>and enforcing this subchapter.</u>
- 13 (2) The fund shall consist of all money received and
- 14 <u>deposited into the fund by the Pennsylvania State Police in</u>
- accordance with subsection (d) and any interest thereon,
- money which may be appropriated by the General Assembly and
- any other contributions, payments or deposits which may be
- made available to the fund.
- 19 § 6196. Violations and penalties.
- 20 (a) Revocation of instructor certificate. -- A violation of
- 21 this subchapter by a certified instructor may be grounds for the
- 22 Pennsylvania State Police to revoke the instructor's authority
- 23 to provide firearm safety training to persons seeking firearm
- 24 safety certification and to issue firearm safety certificates to
- 25 those persons.
- 26 (b) Acts of collusion.--
- 27 (1) A person shall not commit an act of collusion as
- specified in paragraph (2).
- 29 (2) For purposes of paragraph (1), an act of collusion
- 30 may include the following activities:

1	(i) Answering questions for an applicant taking the
2	objective test for firearm safety certification while the
3	objective test is being administered.
4	(ii) Knowingly grading an objective test for a
5	firearm safety certificate falsely.
6	(iii) Providing an advance copy of the objective
7	test to an applicant seeking firearm safety
8	certification.
9	(iv) Taking or allowing another person to take
10	firearm safety training for the applicant seeking a
11	firearm safety certificate.
12	(v) Taking or allowing another person to take the
13	objective test for the applicant seeking firearm safety
14	certification.
15	(vi) Using or allowing another to use an applicant's
16	identification for the purpose of obtaining a firearm
17	safety certificate.
18	(vii) Knowingly allowing a person to give an
19	applicant for a firearm safety certificate unauthorized
20	assistance during administration of the objective test.
21	(viii) Knowingly allowing a person to use
22	unauthorized materials while taking the objective test or
23	to cheat on the objective test.
24	(c) Additional violationsIt shall be unlawful for a
25	person to do any of the following:
26	(1) Alter, counterfeit or falsify a firearm safety
27	<pre>certificate.</pre>
28	(2) Use or attempt to use any altered, counterfeited or
29	falsified firearm safety certificate to purchase a firearm.
30	(d) PenaltyA person who violates subsections (b) and (c)

- 1 commits a misdemeanor.
- 2 § 6197. Immunity from liability.
- 3 The Pennsylvania State Police shall be immune from any
- 4 <u>liability which may arise from administering</u>, implementing or
- 5 enforcing any provisions of this subchapter.
- 6 Section 2. This act shall take effect in 60 days.