THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 729

Session of 2019

INTRODUCED BY COSTA, HUGHES, FONTANA, FARNESE, BLAKE, LANGERHOLC, SANTARSIERO, BREWSTER AND SCHWANK, JUNE 7, 2019

REFERRED TO EDUCATION, JUNE 7, 2019

AN ACT

Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain 2 provisions applicable as well to private and parochial 3 schools; amending, revising, consolidating and changing the laws relating thereto," in school safety and security, further providing for School Safety and Security Grant 6 Program and for school safety and security training; 7 providing for threat assessment; and, in school health 8 services, further providing for confidentiality, transference 9 10 and removal of health records. The General Assembly of the Commonwealth of Pennsylvania 11 12 hereby enacts as follows: 13 Section 1. Section 1306-B(j) of the act of March 10, 1949 14 (P.L.30, No.14), known as the Public School Code of 1949, is 15 amended by adding a paragraph to read: 16 Section 1306-B. School Safety and Security Grant Program. * * * 17 18 Specific purposes. -- The committee shall provide grants 19 to school entities for programs that address safety and 20 security, including: * * * 21 (23) The implementation of Article XIII-E. 22

- 1 * * *
- 2 Section 2. Section 1310-B(1) of the act, added June 22, 2018
- 3 (P.L.327, No.44), is amended to read:
- 4 Section 1310-B. School safety and security training.
- 5 School entities shall provide their employees with mandatory
- 6 training on school safety and security subject to the following:
- 7 (1) Training shall address any combination of one or
- 8 more of the following, based on the needs of the school
- 9 <u>entity</u>:
- 10 (i) Situational awareness.
- 11 (ii) Trauma-informed education awareness.
- 12 (iii) Behavioral health awareness.
- 13 (iv) Suicide and bullying awareness.
- 14 (v) Substance use awareness.
- 15 (vi) Emergency training drills, including fire,
- 16 natural disaster, active shooter, hostage situation and
- bomb threat.
- 18 (vii) Identification or recognition of student
- 19 behavior that may indicate a threat to the safety of the
- student, other students, school employees, school
- facilities, the community or others.
- 22 * * *
- 23 Section 2. The act is amended by adding an article to read:
- 24 ARTICLE XIII-E
- 25 THREAT ASSESSMENT
- 26 Section 1301-E. Definitions.
- 27 The following words and phrases when used in this article
- 28 shall have the meanings given to them in this section unless the
- 29 context clearly indicates otherwise:
- 30 "Chief school administrator." A superintendent of a school

- 1 district, executive director of an intermediate unit,
- 2 administrative director of an area vocational-technical school
- 3 or chief executive officer of a charter school, regional charter
- 4 <u>school or cyber charter school.</u>
- 5 "County agency." The term includes, but is not limited to, a
- 6 county children and youth agency, drug and alcohol service
- 7 agency, mental health agency or other human or social services
- 8 agency.
- 9 <u>"Law enforcement." An officer or representative from the</u>
- 10 Pennsylvania State Police, the police department of a city,
- 11 borough, incorporated town or township or a district attorney's
- 12 <u>office.</u>
- 13 "Mental health agency." The term includes, but is not
- 14 <u>limited to, a state, county or local mental health service</u>
- 15 provider, crisis intervention center or psychiatric hospital.
- 16 The term includes a private service provider which has
- 17 contracted with a State, county or local government to act as a
- 18 mental health agency.
- 19 "Public school entity." A school district, intermediate
- 20 unit, area vocational-technical school, charter school, regional
- 21 charter school or cyber charter school.
- 22 "Safe2Say Program." The Safe2Say Program established under
- 23 Article XIII-D.
- 24 "School security." A school police officer, school resource
- 25 officer or school security officer appointed or employed under
- 26 Article XIII-C.
- 27 <u>"Student assistance program." As defined in 22 Pa. Code §</u>
- 28 12.16 (relating to definitions).
- 29 <u>"Threat assessment team" or "team." A threat assessment team</u>
- 30 <u>established by a public school entity under section 1302-E(a).</u>

Т	Section 1302-E. Inteat assessment teams.
2	(a) Duties of public school entities and chief school
3	administrators The following shall apply:
4	(1) Each public school entity shall establish at least
5	one threat assessment team as provided under subsection (b)
6	for the assessment of and intervention with students whose
7	behavior may indicate a threat to the safety of the student,
8	other students, school employees, school facilities, the
9	<pre>community or others.</pre>
10	(2) Each chief school administrator or a designee shall:
11	(i) Appoint the members of the threat assessment
12	team and designate a member to serve as team leader.
13	(ii) Ensure and establish procedures for the
14	implementation of this section.
15	(iii) Facilitate opportunities for members of the
16	threat assessment team to complete group or individual
17	training consistent with nationally recognized best
18	practices during paid working hours or as in-service
19	training.
20	(iv) Ensure that students, parents and guardians are
21	informed of the existence and purpose of the threat
22	assessment team. The information shall be posted on the
23	<pre>public school entity's publicly accessible Internet</pre>
24	website.
25	(v) Annually develop and present to the school
26	entity's board of directors at an executive session a
27	report generally outlining the school entity's approach
28	to threat assessment which shall include:
29	(A) A verification that the public school entity
30	is in compliance with this article.

1	(B) The number and composition of established
2	threat assessment teams.
3	(C) The total number of threats assessed in the
4	public school entity.
5	(D) A summary of interactions with outside law
6	enforcement, juvenile probation and mental health
7	service providers.
8	(E) An assessment of the operation of the school
9	<pre>entity's threat assessment teams.</pre>
10	(F) Recommendations for improvement of the
11	school entity's threat assessment processes.
12	(G) Any additional information determined by the
13	chief school administrator or designee.
14	(b) Threat assessment team requirements The following
15	shall apply to threat assessment teams established under
16	<pre>subsection (a):</pre>
17	(1) Each team shall:
18	(i) Include individuals with expertise in:
19	(A) School health.
20	(B) Counseling, school psychology, or social
21	work.
22	(C) Special education.
23	(D) School administration.
24	(E) Other school staff or community resources
25	<pre>may serve as regular team members or be consulted</pre>
26	during the threat assessment process, as appropriate,
27	and as determined by the team. Other school staff or
28	<pre>community resources include, but are not limited to:</pre>
29	(I) School security.
30	(II) Law enforcement.

1	(III) Juvenile probation.
2	(IV) Mental health professionals.
3	(ii) Have a designated leader.
4	(iii) Be responsible, at a minimum, for the
5	<pre>following:</pre>
6	(A) Making age-appropriate informational
7	materials available to students regarding recognition
8	of threatening or at-risk behavior that may present a
9	threat to the student, other students, school
10	employees, school facilities, the community or others
11	and how to report their concerns.
12	(B) Making informational materials available to
13	school employees regarding recognition of threatening
14	or at-risk behavior that may present a threat to the
15	student, other students, school employees, school
16	facilities, the community or others and how to report
17	their concerns.
18	(C) Ensuring that school employees are aware of
19	the staff members who are appointed to the threat
20	assessment team and how to report threatening or at-
21	risk behavior, in addition to reports made under the
22	Safe2Say program.
23	(D) Assisting in assessing and responding to
24	reports received through the Safe2Say Program. Where
25	a public school entity has only one threat assessment
26	team, that team may also serve as the school entity's
27	team for assessing and responding to reports received
28	through the Safe2Say Program.
29	(E) Assessing and responding to reports of
30	students exhibiting self-harm or suicide risk factors

1	or warning signs as provided for under section 1526.
2	(F) Assessing and making appropriate
3	determinations and referrals under subsection (c)
4	based on the information available to the team.
5	(G) Responding to threats as provided under
6	subsection (c).
7	(H) Providing required information to the chief
8	school administrator or designee to make the report
9	provided for under subsection (a)(2)(v).
10	(iv) Ensure parents and guardians are notified as
11	provided under subsection (c).
12	(v) Undergo training which shall address, at a
13	minimum, the following:
14	(A) Responsibilities of team members.
15	(B) The process of identifying, reporting,
16	assessing, responding to and intervening with
17	threats, including identifying and avoiding racial or
18	cultural bias.
19	(C) Confidentiality requirements under Federal
20	and State law.
21	(2) The training required under this section shall be
22	credited toward a professional educator's continuing
23	professional education requirement under section 1205.2, any
24	staff development requirements for paraprofessionals under 22
25	Pa. Code § 14.105 (relating to personnel), a school or system
26	leader's continuing professional education requirement under
27	section 1205.5 and the school safety and security training
28	required under section 1310-B.
29	(3) A public school entity may satisfy the requirements
30	of subsection (a)(1) by assigning the duties listed under

Τ	paragraph (1) to an existing team established by the public
2	school entity.
3	(4) A threat assessment team established by a public
4	school entity may serve one or more schools within the public
5	school entity.
6	(c) Notification and referral Upon a preliminary
7	determination that a student's behavior may indicate a threat to
8	the safety of the student, other students, school employees,
9	school facilities, the community or others, the following shall
10	apply:
11	(1) A threat assessment team shall immediately notify
12	the chief school administrator or a designee and the
13	student's building principal. The building principal shall
14	then immediately notify the student's parent or guardian.
15	(2) Following notification of the parent or guardian,
16	the threat assessment team may refer the student, as
17	appropriate, to:
18	(i) a student assistance program;
19	(ii) a mental health agency;
20	(iii) a health care provider for evaluation and
21	<pre>treatment;</pre>
22	(iv) a law enforcement agency;
23	(v) an evaluation under the Individuals with
24	Disabilities Education Act (Public Law 91-230, 20 U.S.C.
25	§ 1400 et seq.) or section 504 of the Rehabilitation Act
26	of 1973 (Public Law 93-112, 29 U.S.C. § 701 et seq.);
27	(vi) a student's existing individualized education
28	program team established under the Individuals with
29	Disabilities Education Act and 22 Pa. Code Ch. 14
30	(relating to special education services and programs); or

Τ	(V11) an existing team established to implement a
2	student's section 504 service agreement established under
3	section 504 of the Rehabilitation Act of 1973 and 22 Pa.
4	Code Ch. 15 (relating to protected handicapped students).
5	(3) Nothing in this section shall:
6	(i) Preclude school employees from acting
7	immediately to address an imminent threat. Imminent
8	threats and emergencies shall be promptly reported to law
9	enforcement.
10	(ii) Limit the responsibilities of school employees
11	or other mandated reporters to report suspected child
12	abuse as required by law.
13	(iii) Limit the authority of a public school entity
14	to refer a student to the student assistance program
15	without referral by a threat assessment team, so long as
16	the student's behavior does not indicate a threat to the
17	safety of the student, other students, school employees,
18	school facilities, the community or others.
19	(d) Access to student information In order to carry out
20	the duties under subsections (b) and (c) and facilitate the
21	timely assessment of, and intervention with, students whose
22	behavior may indicate a threat to the safety of the student,
23	other students, school employees, school facilities, the
24	community or others, a threat assessment team shall have access
25	to the following student information to the extent permissible
26	under Federal law:
27	(1) Notwithstanding any provision of section 1409 to the
28	contrary, student health records.
29	(2) Prior school disciplinary records.
30	(3) Records or information shared with the public school

- 1 entity under Article XIII-A and 42 Pa.C.S. § 6341(b.1)
- 2 <u>(relating to adjudication).</u>
- 3 (4) Records of any prior mental health or psychological
- 4 <u>evaluations or screenings maintained by the public school</u>
- 5 <u>entity.</u>
- 6 (5) Other records or information that may be relevant to
- 7 <u>evaluating a threat or determining treatment or referral</u>
- 8 options for a student that are maintained by the public
- 9 <u>school entity.</u>
- 10 (e) Cooperation of county agency or juvenile probation
- 11 <u>department.--Notwithstanding 42 Pa.C.S. § 6352.2 (relating to</u>
- 12 <u>interagency information sharing</u>), upon a preliminary
- 13 <u>determination that a student's behavior indicates a threat to</u>
- 14 the safety of the student, other students, school employees,
- 15 school facilities, the community or others, a threat assessment
- 16 team may request that the county agency or juvenile probation
- 17 department consult and cooperate with the team in assessing the
- 18 student who is the subject of the preliminary determination. The
- 19 county agency or juvenile probation department shall comply with
- 20 the threat assessment team's request except as prohibited by the
- 21 <u>following:</u>
- 22 (1) 42 Pa.C.S. § 5944 (relating to confidential
- communications to psychiatrists or licensed psychologists).
- 24 (2) The act of February 13, 1970 (P.L.19, No.10),
- 25 entitled "An act enabling certain minors to consent to
- 26 medical, dental and health services, declaring consent
- 27 <u>unnecessary under certain circumstances."</u>
- 28 (3) The act of July 9, 1976 (P.L.817, No.143), known as
- the Mental Health Procedures Act.
- 30 (4) The act of November 29, 1990 (P.L.585, No.148),

- 1 known as the Confidentiality of HIV-Related Information Act.
- 2 (5) Federal law, including the Family Educational Rights
- and Privacy Act of 1974 (Public Law 90-247, 20 U.S.C. §
- 4 <u>1232g</u>), the Individuals with Disabilities Education Act, the
- 5 Health Insurance Portability and Accountability Act of 1996
- 6 (Public Law 104-191, 110 Stat. 1936), and the procedures,
- 7 <u>limitations and criteria provided in regulations adopted by</u>
- 8 the Department of Health and Human Services relating to the
- 9 <u>confidentiality of drug and alcohol treatment records.</u>
- 10 (f) Use of records. -- The threat assessment team shall use
- 11 the information contained in the records obtained under
- 12 <u>subsections (d) and (e) in fulfilling the team's duty to</u>
- 13 <u>evaluate a threat or the recommended disposition of a threat. No</u>
- 14 member of a threat assessment team may redisclose any record or
- 15 <u>information obtained under this section or otherwise use any</u>
- 16 record of a student beyond the purpose for which the disclosure
- 17 was made to the threat assessment team.
- 18 (g) Disclosure. -- The following shall apply:
- 19 (1) Records or documentation developed or maintained by
- a threat assessment team shall not be subject to the act of
- 21 <u>February 14, 2008 (P.L.6, No.3), known as the Right-to-Know</u>
- 22 Law.
- 23 (2) The report and information presented to the school
- entity's board of directors under subsection (a) (2) (v) shall
- 25 not be subject to the "Right-to-Know Law."
- 26 (3) Records of a threat assessment team that pertain to
- 27 a student shall be considered a part of the student's
- 28 educational records and protected under the Family
- 29 <u>Educational Rights and Privacy Act of 1974 and other</u>
- 30 applicable Federal and State laws and regulations.

1	(4) Public school entities shall not be required to
2	report any data on the functioning of threat assessment teams
3	other than specifically required under this article.
4	Section 1303-E. Threat assessment guidelines, training, and
5	informational materials.
6	(a) Duties of the School Safety and Security Committee No
7	later than 180 days from the effective date of this section, the
8	School Safety and Security Committee within the Pennsylvania
9	Commission on Crime and Delinquency shall:
10	(1) Research, develop and publish best practices for
11	implementation of this article and make recommendations to
12	the Governor and the General Assembly regarding legislative
13	or regulatory changes necessary to improve threat assessment
14	in public school entities.
15	(2) Develop and offer, at no charge to public school
16	entities, all of the following:
17	(i) A model training program for members of a threat
18	assessment teams which may be used and adapted by public
19	school entities and team members to meet the requirements
20	of section 1302-E(b)(1)(v).
21	(ii) A model training program for public school
22	employees other than members of a threat assessment team,
23	which may be used and adapted by public school entities
24	to meet the requirements of section 1310-B(1).
25	(iii) Model, age-appropriate informational materials
26	for students that may be used and adapted by public
27	school entities to meet the requirements of section 1302-
28	E(a)(2)(iv) and $(b)(1)(iii)(A)$.
29	(iv) Model informational materials for parents and
30	school employees that may be used and adapted by public

Τ.	school entitles to meet the requirements of section 1302-
2	E(a)(2)(iv) and $(b)(1)(iii)(B)$.
3	(3) Develop model procedures and guidelines which public
4	school entities may use in implementing this article. The
5	model procedures and guidelines shall, at a minimum:
6	(i) Establish standard definitions and terminology.
7	(ii) Reflect best practices in identifying,
8	reporting, assessing and responding to threats, including
9	threats reported through the Safe2Say program.
10	(iii) Provide for flexibility and local decision
11	making and recognize the differing levels of available
12	resources in each public school entity.
13	(iv) Be posted on the Pennsylvania Commission on
14	Crime and Delinquency's publicly accessible Internet
15	website.
16	(4) Annually review the training programs, informational
17	materials and model procedures and guidelines and make
18	updates or revisions as necessary.
19	(5) Notify public school entities when the training
20	programs, informational materials and model procedures and
21	guidelines become available or are updated or revised.
22	(b) Availability of programs Model training programs
23	developed under this section shall be available through the
24	Internet or other distance communications systems.
25	Section 1304-E. Grant funding.
26	Notwithstanding any provision of law to the contrary, a
27	public school entity shall be eligible to receive grant funding
28	under section 1302-A or 1306-B for the purpose of implementing
29	this article.
30	Section 3. Section 1409 of the act is amended to read:

- 1 Section 1409. Confidentiality, Transference and Removal of
- 2 Health Records. -- [All] (a) Except as provided under subsection
- 3 (b), all health records established and maintained pursuant to
- 4 this act shall be confidential, and their contents shall be
- 5 divulged only when necessary for the health of the child or at
- 6 the request of the parent or guardian to a physician legally
- 7 qualified to practice medicine and surgery or osteopathy or
- 8 osteopathic surgery in the Commonwealth.
- 9 (b) Notwithstanding any limitation on disclosure provided
- 10 under this section or any other law, a public school entity may
- 11 <u>disclose information from health records to appropriate parties</u>
- 12 <u>in connection with an emergency if school officials determine</u>
- 13 that the totality of the circumstances pertaining to a
- 14 particular threat to the health or safety of a student or other
- 15 <u>individuals indicates that the information in the health records</u>
- 16 <u>is necessary to protect the health or safety of the student or</u>
- 17 other individuals.
- 18 <u>(c)</u> In the case of any child of school age who enrolls in
- 19 any school, public or private, in any district and who
- 20 previously attended school in another district in Pennsylvania,
- 21 the district or school wherein the child is newly enrolled shall
- 22 request and the district or school where the child previously
- 23 attended shall surrender the health record of the child. School
- 24 districts, joint school boards or private schools, shall not
- 25 destroy a child's health record for a period of at least two
- 26 years after the child ceases to be enrolled, but may surrender
- 27 such child's health record or portion thereof to his parent or
- 28 guardian if the child does not re-enroll in an elementary or
- 29 secondary school in Pennsylvania.
- 30 Section 4. The amendment or addition of sections 1310-B(1)

- 1 and 1302-E shall apply beginning in the 2021-2022 school year.
- 2 Section 5. This act shall take effect immediately.