## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 1019 Session of 2018

INTRODUCED BY VULAKOVICH, COSTA, BAKER, BREWSTER, BROOKS, EICHELBERGER, FONTANA, GORDNER, HUGHES, MENSCH, RAFFERTY, SCHWANK, STEFANO, TARTAGLIONE AND YAW, JANUARY 17, 2018

REFERRED TO VETERANS AFFAIRS AND EMERGENCY PREPAREDNESS, JANUARY 17, 2018

## AN ACT

Amending Title 35 (Health and Safety) of the Pennsylvania Consolidated Statutes, in general provisions, further 2 providing for definitions and for purposes of part; in Commonwealth services, further providing for general authority of Governor, for temporary housing, for debris and 5 wreckage removal, for community disaster loans, for 6 individual and family assistance and for grants for hazard 7 mitigation, providing for use and appropriation of unused Commonwealth funds, establishing the Disaster Emergency Fund, 9 further providing for laws suspended during emergency 10 assignments, providing for penalty for false application and 11 further providing for organization, for powers and duties of 12 Pennsylvania Emergency Management Agency, for utilization of 13 existing services and facilities and for radiological 14 emergency response preparedness, planning and recovery 15 program; in local organizations and services, further 16 providing for general authority of political subdivisions, 17 for local coordinator of emergency management, for powers and 18 duties of political subdivisions, for coordination, 19 assistance and mutual aid, for appropriations by political 20 subdivisions, for law applicable to local organizations, for 21 22 agreements among political subdivisions, for payments involving one political subdivision and for payments 23 involving two or more political subdivisions and providing 24 for regional all-hazards preparedness and emergency management; in Emergency Management Assistance Compact, 25 26 further providing for budgetary considerations and providing 27 28 for protections; in miscellaneous provisions, further 29 providing for duties concerning disaster prevention, for 30 acceptance of services, gifts, grants and loans, for interstate arrangements and for immunity from civil 31 liability, providing for other benefits unaffected, further 32

- providing for special powers of local agencies, for 1
- 2
- 3
- compensation for accidental injury and for penalties and providing for authority of Federal law enforcement officers, for confidentiality and for adverse interests; and making a 4
- related repeal. 5
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Sections 7102, 7103, 7301, 7302, 7303, 7304, 7305
- 9 and 7305.1 of Title 35 of the Pennsylvania Consolidated Statutes
- are amended to read: 10
- § 7102. Definitions. 11
- 12 The following words and phrases when used in this part shall
- 13 have, unless the context clearly indicates otherwise, the
- 14 meanings given to them in this section:
- 15 "Agency." The Pennsylvania Emergency Management Agency.
- "All hazards." All dangers that can threaten or harm 16
- 17 individuals, the environment, the economy or property.
- "All-hazards information." Information describing the 18
- dangers that can threaten or harm individuals, the environment, 19
- the economy or property and which information pertains to the 20
- 21 preparedness for or consequences from the dangers. The term does
- 22 not include information related to criminal prosecutions, law
- 23 enforcement sources or methods, investigative activities,
- 24 policies, training or protection tactics, tactical plans,
- information protected by 18 Pa.C.S. (relating to crimes and 25
- 26 offenses) or information that could otherwise be reasonably seen
- 27 as compromising law enforcement efforts.
- "Chief elected executive officer." The mayor of a city or 28
- borough, the chairperson of the commissioners or supervisors or 29
- the elected executive of a county, township or incorporated 30
- 31 town.
- "Commonwealth agency." Any of the following: 32

- 1 (1) An office, department, authority, board, multistate
- 2 <u>agency or commission of the executive branch.</u>
- 3 <u>(2) The Governor's Office.</u>
- 4 (3) The Office of Attorney General, the Department of
- 5 <u>the Auditor General and the Treasury Department and any other</u>
- 6 agency, board or commission of the Commonwealth that is not
- 7 <u>subject to the policy supervision and control of the</u>
- 8 Governor.
- 9 <u>(4) An organization established by the Constitution of</u>
- 10 Pennsylvania, a statute or an executive order that performs
- or is intended to perform an essential governmental function.
- 12 <u>(5) A Commonwealth authority or entity.</u>
- 13 "Commonwealth critical infrastructure protection plan." A
- 14 plan to provide a coordinated approach to setting Commonwealth
- 15 priorities, goals and requirements for effective distribution of
- 16 funding and resources for critical infrastructure and key
- 17 resources to ensure that the government, economy and public
- 18 services continue in the event of an emergency.
- 19 "Commonwealth Disaster Recovery Task Force." The task force
- 20 described under section 7312 (relating to Pennsylvania Emergency
- 21 <u>Management Council</u>).
- 22 "Commonwealth emergency management program." A program of
- 23 coordinated activities consistent with Federal guidelines,
- 24 including the National Incident Management System, coordinated
- 25 by the agency, to address the management of emergencies. The
- 26 term includes the Commonwealth emergency operations plan, the
- 27 State hazard mitigation plan and all appropriate State-level
- 28 strategic and operational plans and programs that address all
- 29 <u>hazards</u>, <u>disaster-related mitigation</u>, <u>preparedness</u>, <u>protection</u>,
- 30 prevention, response and recovery.

- 1 "Commonwealth emergency operations plan." A document
- 2 prepared by the agency and approved and signed by the Governor
- 3 that is consistent with Federal requirements and assigns
- 4 <u>responsibility to appropriate Commonwealth agencies for carrying</u>
- 5 out specific actions in a disaster emergency and states, among
- 6 other things, lines of authority, response actions and
- 7 <u>coordination requirements.</u>
- 8 <u>"Commonwealth Response Coordination Center" or "CRCC." The</u>
- 9 <u>Commonwealth's principal facility which provides response and</u>
- 10 recovery support during disasters and emergencies to local
- 11 political subdivisions throughout the State. When activated, the
- 12 CRCC is staffed with personnel from various State agencies who
- 13 work in a defined organizational structure to coordinate State-
- 14 <u>level emergency management actions, such as the coordination and</u>
- 15 <u>integration of resources. The CRCC provides policy guidance,</u>
- 16 <u>situational awareness, common operating picture and planning</u>
- 17 support for affected local political subdivisions.
- 18 "Commonwealth Watch and Warning Center." The Commonwealth's
- 19 principal 24-hour, seven-day-a-week watch and warning center.
- "Council." The Pennsylvania Emergency Management Council.
- 21 ["Custodial child care facility." A child day care center as
- 22 defined under section 1001 of the act of June 13, 1967 (P.L.31,
- 23 No.21), known as the Public Welfare Code, or nursery school
- 24 licensed or regulated by the Commonwealth.]
- 25 "Council of governments." An association of two or more
- 26 local government units joined together under a written compact
- 27 to improve cooperation, coordination and planning and to
- 28 undertake programs in their mutual interest under the provisions
- 29 of 53 Pa.C.S. Ch. 23 Subch. A (relating to intergovernmental
- 30 cooperation).

- 1 "County emergency management program." An emergency
- 2 <u>management and preparedness program established and maintained</u>
- 3 by a county under section 7501 (relating to general authority of
- 4 <u>county and local emergency management programs).</u>
- 5 <u>"Critical infrastructure." Assets, systems, networks and</u>
- 6 <u>functions</u>, physical or virtual, which are so vital to the
- 7 government that their incapacitation or destruction would have a
- 8 <u>debilitating impact on security, economic security, public</u>
- 9 <u>health or safety.</u>
- "Dedicated emergency response organization." An entity
- 11 organized, chartered or incorporated in this Commonwealth or
- 12 <u>another jurisdiction of the United States or chartered by the</u>
- 13 Congress of the United States for the primary purpose of
- 14 providing emergency services. The term includes a volunteer,
- 15 paid and combination organization.
- 16 "Dependent care facility." An organization, institution or
- 17 facility licensed or certified by the Commonwealth that is
- 18 responsible for the custodial care or health care of individuals
- 19 who are dependent on the organization, institution or facility
- 20 for the activities of daily living, health, safety or welfare.
- 21 "Director." The Director of the Pennsylvania Emergency
- 22 Management Agency.
- 23 "Disaster." [A man-made disaster, natural disaster or war-
- 24 caused disaster.] An event that has a large-scale adverse effect
- 25 on individuals, the environment, the economy or property.
- "Disaster emergency." [Those conditions which may by
- 27 investigation made, be found, actually or likely, to] A hazard
- 28 condition or disaster that may:
- 29 (1) affect seriously the safety, health or welfare of a
- 30 substantial number of [citizens of this Commonwealth] people

- or preclude the operation or use of essential public
- 2 facilities; and
- 3 (2) be of such magnitude or severity as to render
- 4 essential State supplementation of <u>regional</u>, county and local
- 5 efforts or resources exerted or utilized in alleviating the
- danger, damage, suffering or hardship faced.[; and
- 7 (3) have been caused by forces beyond the control of
- 8 man, by reason of civil disorder, riot or disturbance, or by
- 9 factors not foreseen and not known to exist when
- appropriation bills were enacted.]
- "Disaster emergency-related work." The repair, renovation,
- 12 installation, construction or rendering of services or other
- 13 business activities that relate to infrastructure that has been
- 14 damaged, impaired or destroyed by a disaster.
- 15 "Emergency." An incident that requires responsive,
- 16 coordinated action to protect individuals, the environment, the
- 17 economy or property.
- "Emergency management." [The judicious planning, assignment
- 19 and coordination of all available resources in an integrated
- 20 program of prevention, mitigation, preparedness, response and
- 21 recovery for emergencies of any kind, whether from attack, man-
- 22 made or natural sources.] The continuous cycle of preparedness,
- 23 planning, response, recovery and mitigation for emergencies.
- "Emergency operations plan." A document prepared by a
- 25 political subdivision that is consistent with Federal and State
- 26 requirements that assigns responsibility to agencies and
- 27 <u>departments under the jurisdiction and control of the political</u>
- 28 <u>subdivision for carrying out specific actions in a disaster</u>
- 29 emergency and states, among other things, lines of authority,
- 30 response actions and coordination requirements.

- 1 "Emergency plan." A document prepared by a dependent care
- 2 <u>facility or large event planner, as referenced in section</u>
- 3 7701(h) (relating to duties concerning disaster preparedness and
- 4 <u>emergency management</u>), or other entity as required by statute or
- 5 regulation to maintain an emergency preparedness capability or
- 6 <u>develop an emergency plan.</u>
- 7 "Emergency services." The preparation for and the carrying
- 8 out of [functions] <u>capabilities</u>, other than [functions]
- 9 <u>capabilities</u> for which military forces are primarily
- 10 responsible, to prepare for, prevent, protect against, respond
- 11 to and recover from, minimize and provide emergency repair of
- 12 injury and damage resulting from disasters or emergencies,
- 13 together with all other activities necessary or incidental to
- 14 the preparation for and carrying out of those [functions]
- 15 <u>capabilities</u>. The [functions] <u>capabilities</u> include, without
- 16 limitation, firefighting services, police services, medical and
- 17 health services, <u>search</u>, rescue, engineering, disaster warning
- 18 services, sharing of information, communications, radiological
- 19 <u>activities</u>, shelter, chemical and other special weapons defense,
- 20 evacuation of persons from stricken areas, emergency welfare
- 21 services, mass-care services, emergency transportation,
- 22 emergency [resources] management, existing or properly assigned
- 23 functions of plant protection, temporary restoration of public
- 24 utility services, logistics and resource management and other
- 25 [functions] <u>capabilities</u> related to civilian protection. <u>The</u>
- 26 term includes all of the following:
- 27 (1) Capabilities of municipal governments, county
- 28 governments, nongovernmental organizations or the
- 29 <u>Commonwealth.</u>
- 30 (2) Capabilities of regional task forces and other

- 1 response organizations as specifically provided for under
- 2 this part.
- 3 "Federal emergency." An emergency as defined in section
- 4 102(1) of the Stafford Act (42 U.S.C. § 5122(1)).
- 5 "Federal law enforcement officer." A law enforcement officer
- 6 <u>who:</u>
- 7 (1) is employed by the United States;
- 8 (2) is authorized to effect an arrest, with or without a
- 9 <u>warrant, for a violation of the United States Code; and</u>
- 10 (3) is authorized to carry a firearm in the performance
- of the law enforcement officer's duties.
- 12 <u>"Grantee." The entity, government or organization to which a</u>
- 13 grant is awarded.
- 14 <u>"Hazard vulnerability analysis." A process by which a</u>
- 15 political subdivision identifies the disasters most likely to
- 16 strike the community and estimates the potential impact of the
- 17 disaster to loss of life, property, the environment and the
- 18 economy.
- 19 "Homeland security." A concerted national effort to prevent
- 20 and disrupt terrorist attacks, protect against all hazards and
- 21 respond to and recover from incidents that occur.
- 22 "Incident command system." A standardized on-scene emergency
- 23 management construct that is:
- 24 (1) Specifically designed to provide for the adoption of
- 25 an integrated organizational structure that reflects the
- 26 complexity and demands of single or multiple incidents,
- 27 without being hindered by jurisdictional boundaries.
- 28 (2) Characterized by the combination of facilities,
- 29 equipment, personnel, procedures and communications operating
- 30 within a common organizational structure and designed to aid

- in the management of resources during all kinds of
- 2 <u>emergencies regardless of size or complexity.</u>
- 3 "Incident commander." The individual responsible for all
- 4 <u>incident-related activities as described in the National</u>
- 5 Incident Management System.
- 6 "Infrastructure." Real and personal property and equipment
- 7 that is owned or used by any of the following that service
- 8 multiple customers or citizens:
- 9 (1) A communications network.
- 10 (2) An electric generation, transmission and
- distribution system.
- 12 (3) A gas distribution system that provides the
- 13 facilities and equipment for producing, generating,
- transmitting, distributing or the furnishing of gas directly
- 15 to the end customer.
- 16 (4) A public or private water pipeline.
- 17 ["Local emergency." The condition declared by the local
- 18 governing body when in their judgment the threat or actual
- 19 occurrence of a disaster is or threatens to be of sufficient
- 20 severity and magnitude to warrant coordinated local government
- 21 action to prevent or alleviate the damage, loss, hardship or
- 22 suffering threatened or caused thereby. A local emergency
- 23 arising wholly or substantially out of a resource shortage may
- 24 be declared only by the Governor, upon petition of the local
- 25 governing body, when he deems the threat or actual occurrence of
- 26 a disaster to be of sufficient severity and magnitude to warrant
- 27 coordinated local government action to prevent or alleviate the
- 28 damage, loss, hardship or suffering threatened or caused
- 29 thereby.
- "Local organization." A local emergency management

- 1 organization.
- "Man-made disaster." Any industrial, nuclear or
- 3 transportation accident, explosion, conflagration, power
- 4 failure, natural resource shortage or other condition, except
- 5 enemy action, resulting from man-made causes, such as oil spills
- 6 and other injurious environmental contamination, which threatens
- 7 or causes substantial damage to property, human suffering,
- 8 hardship or loss of life.
- 9 "Natural disaster." Any hurricane, tornado, storm, flood,
- 10 high water, wind-driven water, tidal wave, earthquake,
- 11 landslide, mudslide, snowstorm, drought, fire, explosion or
- 12 other catastrophe which results in substantial damage to
- 13 property, hardship, suffering or possible loss of life.]
- 14 "Institution of higher education." A university, four-year
- 15 college or community college.
- 16 "Joint information center." A facility established to
- 17 coordinate incident-related public information activities and be
- 18 the central point of contact for news media.
- 19 "Key resources." Publicly or privately controlled resources
- 20 essential to minimal operation of the economy and the
- 21 government.
- 22 "Local disaster emergency." The condition declared by a
- 23 local governing body or chief elected executive officer when, in
- 24 the governing body's or officer's judgment, the threat or actual
- 25 occurrence of a disaster may:
- 26 (1) Affect seriously the safety, health or welfare of a
- 27 <u>substantial number of people or preclude the operation or use</u>
- 28 of essential public facilities.
- 29 (2) Be of a magnitude or severity that warrants
- 30 coordinated local government action in alleviating the

- 1 <u>danger</u>, <u>damage</u>, <u>suffering or hardship</u>.
- 2 "Local emergency management program." An emergency
- 3 management and preparedness program established and maintained
- 4 by a municipality under section 7501 (relating to general
- 5 <u>authority of county and local emergency management programs).</u>
- 6 "Major disaster." The term as it is defined in section
- 7 102(2) of the Stafford Act (42 U.S.C. § 5122(2)).
- 8 "Mitigation." Protection activities designed to reduce or
- 9 <u>eliminate risks to persons or property or to lessen the actual</u>
- 10 or potential effects or consequences of an incident that may be
- 11 <u>implemented prior to, during or after an incident.</u>
- 12 "Municipality." A city, borough, incorporated town or
- 13 <u>township.</u>
- 14 "Mutual aid." Mutual assistance and sharing of resources
- 15 among participating political subdivisions in the prevention of,
- 16 response to and recovery from threats to public health and
- 17 safety that are beyond the capability of the affected community.
- 18 "National Incident Management System." A system that
- 19 provides a consistent nationwide approach for Federal, State,
- 20 <u>local and tribal governments, the private sector and</u>
- 21 <u>nongovernmental organizations to work effectively and</u>
- 22 efficiently together to prepare for, prevent, protect against,
- 23 <u>respond to and recover from domestic incidents, regardless of</u>
- 24 cause, size or complexity. The term includes a successor system
- 25 established by the Federal Government.
- 26 "National Infrastructure Protection Plan." A plan developed
- 27 by the United States Department of Homeland Security that
- 28 provides a coordinated approach to critical infrastructure and
- 29 key resources protection roles and responsibilities for Federal,
- 30 State, local, tribal and private sector security partners, or a

- 1 <u>successor program</u>, and that sets national priorities, goals and
- 2 requirements for effective distribution of funding and resources
- 3 to ensure that the government, economy and public services
- 4 <u>continue in the event of a disaster emergency.</u>
- 5 "Operational plan." A plan that describes the emergency
- 6 management or homeland security roles, responsibilities and
- 7 <u>resources of an organization.</u>
- 8 "Out-of-State business." A business entity whose services
- 9 are requested by a registered business, the Commonwealth or a
- 10 political subdivision of the Commonwealth for purposes of
- 11 performing disaster emergency-related work in this Commonwealth.
- 12 The term includes a business entity that is affiliated with a
- 13 registered business in this Commonwealth solely through common
- 14 ownership. The out-of-State business may not have any of the
- 15 following:
- 16 (1) A presence in this Commonwealth, excluding prior
- 17 disaster emergency-related work performed under section
- 18 7308(b)(1) (relating to laws suspended during emergency
- 19 assignments).
- 20 (2) Any registration, tax filing or nexus in this
- 21 Commonwealth within the past three calendar years.
- "Out-of-State employee." An employee who does not work in
- 23 this Commonwealth, unless the employee is performing disaster
- 24 emergency-related work during a period under section 7308(b)(1).
- 25 "Person." An individual, corporation, [firm, association,]
- 26 partnership, limited liability company, business trust,
- 27 government entity, including the Commonwealth, foundation,
- 28 public utility, trust[,] or estate[, public or private
- 29 institution, group, the Commonwealth or a local agency or
- 30 political subdivision and any legal successor, representative or

- 1 agency of the foregoing].
- 2 "Political subdivision." [Any] A county, city, borough,
- 3 incorporated town or township.
- 4 "Preparedness." A continuous process of identifying and
- 5 <u>implementing tasks and activities necessary to build, sustain</u>
- 6 and improve operational capability to prevent, protect against,
- 7 respond to and recover from domestic incidents involving all
- 8 <u>levels of government, private sector and nongovernmental</u>
- 9 organizations to identify threats, determine vulnerabilities and
- 10 <u>identify required resources</u>.
- "President." The President of the United States.
- 12 "Prevention." Actions to avoid an incident or to intervene
- 13 to stop an incident from occurring.
- 14 <u>"Protection." Actions to reduce or eliminate adverse effects</u>
- 15 to life, property, the environment or the economy.
- 16 "Recovery." The development, coordination and execution of
- 17 service-restoration and site-restoration plans for impacted
- 18 communities and the reconstitution of government operations and
- 19 services through individual, private sector, nongovernmental and
- 20 public assistance programs that do all of the following:
- 21 (1) Identify needs and define resources.
- 22 (2) Provide housing and promote restoration.
- 23 (3) Address long-term care and treatment of affected
- 24 persons.
- 25 (4) Implement additional measures and techniques, as
- feasible.
- 27 <u>(5) Evaluate the incident to identify lessons learned.</u>
- 28 (6) Develop initiatives to mitigate the effects of
- 29 future incidents.
- 30 "Regional." Pertaining to regional task forces.

- 1 <u>"Regional task force." A cooperative effort organized among</u>
- 2 Federal, State, county, council of government and municipal
- 3 emergency management, health, law enforcement, public safety and
- 4 <u>other officials and representatives from volunteer service</u>
- 5 organizations, emergency services organizations, private
- 6 <u>business</u> and industry, hospitals and medical care facilities and
- 7 other entities within a multicounty area as recognized by and
- 8 determined by the agency that is responsible for conducting all-
- 9 hazards planning, training preparedness and emergency response
- 10 activities.
- "Registered business." Any business entity that is
- 12 registered to do business in this Commonwealth prior to a
- 13 declared disaster or emergency.
- 14 "Resource shortage." The absence, unavailability or reduced
- 15 supply of any raw or processed natural resource, or any
- 16 commodities, goods or services of any kind which bear a
- 17 substantial relationship to the health, safety, welfare and
- 18 economic well-being of the [citizens] <u>residents</u> of this
- 19 Commonwealth.
- 20 ["War-caused disaster." Any condition following an attack
- 21 upon the United States resulting in substantial damage to
- 22 property or injury to persons in the United States caused by use
- 23 of bombs, missiles, shellfire, nuclear, radiological, chemical
- 24 or biological means, or other weapons or overt paramilitary
- 25 actions, or other conditions such as sabotage.]
- 26 "Response." Activities that address the short-term, direct
- 27 <u>effects of an incident. The term includes the execution of</u>
- 28 emergency operations plans and incident mitigation activities
- 29 <u>designed to limit the loss of life, personal injury, property</u>
- 30 damage and other unfavorable outcomes.

- 1 "Review and accept." The process by which the agency, county
- 2 emergency management programs and local emergency management
- 3 programs validate planning documents in accordance with this
- 4 part to ensure compliance with established planning criteria,
- 5 <u>adherence to templates and completeness. The process may not</u>
- 6 imply approval or verification of ability to execute the plans
- 7 <u>described in the planning documents.</u>
- 8 <u>"Specialized regional response team." A complement of</u>
- 9 individuals established by a regional task force and organized
- 10 in accordance with standards developed by the agency and
- 11 applicable Federal agencies to respond to emergencies involving
- 12 <u>an actual or potential disaster.</u>
- 13 <u>"Specialized Statewide response team." A complement of</u>
- 14 individuals organized by the Commonwealth to provide specialized
- 15 personnel, equipment and other support capabilities in response
- 16 to an actual or potential disaster.
- 17 "Stafford Act." The Robert T. Stafford Disaster Relief and
- 18 Emergency Assistance Act (Public Law 93-288, 42 U.S.C. § 5121 et
- 19 sea.).
- 20 "State hazard mitigation plan." A document prepared by the
- 21 agency to reduce the loss of life and property due to all
- 22 hazards and to enable mitigation measures to be implemented
- 23 during the immediate recovery from a disaster.
- 24 "Strategic plan." A plan describing an organization's
- 25 emergency management or homeland security goals and objectives.
- 26 "Tactical plan." A plan describing an organization's
- 27 execution of tasks and actions to prevent, protect, investigate
- 28 and respond to an emergency, incident or other situation.
- 29 § 7103. [Purposes] Purpose of part.
- 30 [The purposes of this part are to:

- (1) Reduce vulnerability of people and communities of this Commonwealth to damage, injury and loss of life and property resulting from disasters.
  - (2) Prepare for prompt and efficient rescue, care and treatment of persons victimized or threatened by disaster.
  - (3) Provide a setting conducive to the rapid and orderly start of restoration and rehabilitation of persons and property affected by disasters.
  - (4) Clarify and strengthen the roles of the Governor, Commonwealth agencies and local government in prevention of, preparation for, response to and recovery from disasters.
  - (5) Authorize and provide for cooperation in disaster prevention, preparedness, response and recovery.
  - (6) Authorize and provide for coordination of activities relating to disaster prevention, preparedness, response and recovery by agencies and officers of this Commonwealth, and similar State-local and Federal-State activities in which the Commonwealth and its political subdivisions participate.
  - (7) Provide a disaster management system embodying all aspects of predisaster preparedness and postdisaster response.
  - (8) Assist in prevention of disaster caused or aggravated by inadequate planning for and regulation of public and private facilities and land use.
- (9) Supplement, without in any way limiting, authority conferred by previous statutes of this Commonwealth and increase the capability of the Commonwealth and local agencies having responsibilities for civil defense to perform both civil defense and disaster services.
  - (10) Further the operational capacities of Commonwealth

- 1 agencies to deal with disaster situations.
- 2 (11) Further programs of education and training.
- 3 (12) Establish integrated communications capabilities
- and warning systems.]
- 5 The purpose of this part is to authorize and provide for
- 6 coordination of activities relating to disaster preparedness and
- 7 emergency management activities by agencies and officers of this
- 8 <u>Commonwealth and similar Federal-State and State-local</u>
- 9 <u>activities in which the Commonwealth and its political</u>
- 10 subdivisions, intergovernmental cooperative entities, regional
- 11 task forces, councils of governments, elementary and secondary
- 12 schools and other appropriate public and private entities
- 13 participate.
- 14 § 7301. General authority of Governor.
- 15 (a) Responsibility to meet disasters. -- The Governor is
- 16 responsible for meeting the dangers to this Commonwealth and
- 17 people presented by disasters.
- 18 (b) Executive orders, proclamations and regulations. -- Under
- 19 this part, in addition to other rights granted to the Governor
- 20 under this part, the Governor may issue, amend and rescind
- 21 executive orders, proclamations and regulations, which shall
- 22 have the force and effect of law.
- 23 (c) Declaration of disaster emergency.--
- 24 (1) A disaster emergency shall be declared by executive
- 25 order or proclamation of the Governor upon finding that a
- disaster has occurred or that the occurrence or the threat of
- 27 a disaster is imminent.
- 28 <u>(2)</u> The [state of] <u>declared</u> disaster emergency shall
- 29 continue until the Governor finds that the threat or danger
- 30 has passed or the disaster has been dealt with to the extent

- 1 that emergency conditions no longer exist and terminates the
- 2 [state of] <u>declared</u> disaster emergency by executive order or
- proclamation, but no [state of] <u>declared</u> disaster emergency
- 4 may continue for longer than 90 days unless renewed by the
- 5 Governor.
- 6 (3) The General Assembly by concurrent resolution may
- 7 terminate a [state of] disaster emergency <u>declaration</u> at any
- 8 time. Thereupon, the Governor shall issue an executive order
- 9 or proclamation ending the [state of] <u>declared</u> disaster
- 10 emergency.
- 11 (4) All executive orders or proclamations issued under
- this subsection shall indicate the nature of the disaster,
- the area or areas threatened and the conditions which have
- brought the disaster about or which make possible termination
- of the [state of] <u>declared</u> disaster emergency.
- 16 (5) An executive order or proclamation shall be
- 17 disseminated promptly by means calculated to bring its
- 18 contents to the attention of the general public and, unless
- 19 the circumstances attendant upon the disaster prevent or
- impede, shall be promptly filed with the [Pennsylvania
- 21 Emergency Management Agency] agency and the Legislative
- 22 Reference Bureau for publication under [Part II of Title 45]
- 23 <u>45 Pa.C.S. Pt. II</u> (relating to publication and effectiveness
- of Commonwealth documents).
- 25 (d) Activation of disaster response. -- An executive order or
- 26 proclamation of a [state of] <u>declared</u> disaster emergency shall
- 27 activate the disaster response and recovery aspects of the
- 28 Commonwealth emergency operations plan and [local disaster]
- 29 other emergency plans applicable to the political subdivision or
- 30 area in question and shall be authority for the deployment and

- 1 use of any forces to which the plan or plans apply and for use
- 2 or distribution of any supplies, equipment and materials and
- 3 facilities assembled, stockpiled or arranged to be made
- 4 available pursuant to this part or any other provision of law
- 5 relating to disaster emergencies.
- 6 (e) Commander in chief of military forces.--[During the
- 7 continuance of any state of disaster emergency, the] The
- 8 Governor is commander in chief of the Pennsylvania military
- 9 forces. To the greatest extent practicable, the Governor shall
- 10 delegate or assign command authority by prior arrangement
- 11 embodied in appropriate executive orders or regulations, but
- 12 this does not restrict the authority of the Governor to do so by
- 13 orders issued at the time of the disaster emergency.
- 14 (f) Additional powers. -- In addition to any other powers
- 15 conferred upon the Governor by law, the Governor may:
- 16 (1) Suspend the provisions of any [regulatory] statute
- 17 [prescribing the procedures for conduct of Commonwealth
- 18 business,] or the orders, rules or regulations of any
- 19 Commonwealth agency, if strict compliance with the provisions
- of any statute, order, rule or regulation would in any way
- 21 prevent, hinder or delay necessary action in coping with the
- emergency.
- 23 (1.1) Transfer any unused funds which may have been
- 24 appropriated for the ordinary expenses of the Commonwealth in
- 25 the General Fund to Commonwealth agencies as the Governor may
- direct to be expended for relief of disaster in a manner as
- 27 <u>the Governor shall approve, and the funds are hereby</u>
- appropriated to the Governor for those purposes. The total of
- 29 the transfers under this subsection shall not exceed
- 30 \$30,000,000 in any one fiscal year expect by action of the

- 1 <u>General Assembly.</u>
- 2 (1.2) Transfer any funds which may have been
- 3 appropriated for the ordinary expenses of government in the
- 4 <u>General Fund to Commonwealth agencies as the Governor may</u>
- 5 <u>direct to be expended for reimbursements as provided in </u>
- 6 section 7705(a) and (b) (relating to special powers of
- 7 political subdivisions). Reimbursements shall be made in
- 8 accordance with and to the extent permitted by regulations
- 9 <u>issued by the agency or agencies as the Governor may</u>
- designate to administer the reimbursement programs
- 11 <u>established by section 7705(a) and (b). The total of such</u>
- 12 <u>transfers shall not exceed \$5,000,000 in any one fiscal year</u>
- except by action of the General Assembly.
- 14 (2) [Utilize] <u>Before</u>, <u>during</u> and <u>following</u> the
- 15 <u>expiration of a declaration of a disaster emergency</u>, utilize
- all available resources of the Commonwealth [Government] and
- 17 each political subdivision [of this Commonwealth] as
- reasonably necessary to cope with [the] or mitigate the
- 19 <u>effects of a disaster emergency or potential</u> disaster
- emergency.
- 21 (3) Transfer the direction, personnel or functions of
- 22 Commonwealth agencies or units thereof for the purpose of
- 23 performing or facilitating emergency services.
- 24 (4) Subject to any applicable requirements for
- compensation under section 7313(10) (relating to powers and
- duties), commandeer or utilize any private, public or quasi-
- 27 public property if necessary to cope with the disaster
- emergency.
- 29 (5) Direct and compel the evacuation of all or part of
- 30 the population from any stricken or threatened area within

- this Commonwealth if this action is necessary for the
  preservation of life or other disaster mitigation, response
  or recovery.
  - (6) Prescribe routes, modes of transportation and destinations in connection with evacuation.
    - (7) Control ingress and egress to and from a disaster area, the movement of persons within the area and the occupancy of premises therein.
    - (8) Suspend or limit the sale, dispensing or transportation of alcoholic beverages, firearms, explosives and combustibles.
    - (9) Confer the power of arrest on the law enforcement personnel serving as part of the emergency forces of a party state during operations in this Commonwealth pursuant to a declaration of a disaster emergency under subsection (c). Law enforcement personnel shall be under the operational control of the Commissioner of Pennsylvania State Police and shall comply with the terms and conditions of the Emergency Management Assistance Compact under Chapter 76 (relating to Emergency Management Assistance Compact). Arrest powers granted under this paragraph shall expire when the declaration of a disaster emergency is terminated by executive order, proclamation or operation of law, if the arrest powers have not previously been terminated.
    - (10) If the Governor determines that the Commonwealth needs the assistance of Federal law enforcement while a declaration of a disaster emergency is in effect, make a request to the Federal Government for the assistance of Federal law enforcement officers in enforcing the laws of this Commonwealth. Only the Governor shall have the power to

- 1 <u>make the request.</u>
- 2 § 7302. Temporary housing.
- 3 (a) Authority of Governor. -- Whenever the Governor has
- 4 [proclaimed] <u>declared</u> a disaster emergency under this part, or
- 5 the President, at the request of the Governor, has declared [an]
- 6 <u>a Federal</u> emergency or a major disaster to exist in this
- 7 Commonwealth, the Governor is authorized:
- 8 (1) To enter into purchase, lease or other arrangements
- 9 with any Federal agency for temporary housing units to be
- 10 occupied by disaster victims and to make the units available
- 11 to any political subdivision [of this Commonwealth named as a
- party to the emergency or disaster declaration.], authority
- or authorized nonprofit organization included in the declared
- disaster emergency, declared Federal emergency or declared
- major disaster.
- 16 (2) To assist any political subdivision [of this
- 17 Commonwealth], authority or authorized nonprofit organization
- 18 which is the locus of temporary housing for disaster victims
- 19 to acquire sites necessary for such temporary housing and to
- 20 do all things required to prepare such sites to receive and
- 21 utilize temporary housing units by:
- 22 (i) advancing or lending funds available to the
- Governor from any appropriation made by the General
- 24 Assembly or from any other source;
- 25 (ii) "passing through" funds made available by any
- agency, public or private; or
- 27 (iii) becoming a copartner with the political
- subdivision for the execution and performance of any
- 29 temporary housing for disaster victims [project];
- and for such purposes to pledge the credit of the

- 1 Commonwealth on such terms as the Governor deems appropriate
- 2 having due regard for current debt transactions of the
- 3 Commonwealth.
- 4 (3) Under such [regulations] <u>conditions</u> as the Governor
- 5 shall prescribe, to temporarily suspend or modify for not to
- 6 exceed 60 days any public health, safety, zoning,
- 7 transportation [(within] within or across this
- 8 [Commonwealth)] <u>Commonwealth</u> or other requirement of statute
- 9 or regulation within this Commonwealth when by proclamation
- 10 the Governor deems the suspension or modification essential
- 11 to provide temporary housing for disaster victims.
- 12 (b) Acquisition of sites by political subdivisions. -- Any
- 13 political subdivision [of this Commonwealth], authority or
- 14 <u>authorized nonprofit organization</u> is expressly authorized to
- 15 acquire, temporarily or permanently, by purchase, lease or
- 16 otherwise, sites required for installation of temporary housing
- 17 units for disaster victims[,] and to enter into whatever
- 18 arrangements [which are] necessary to prepare or equip the sites
- 19 to utilize the housing units.
- 20 (c) Construction of section. -- This section does not limit
- 21 the authority of the Governor to apply for, administer and
- 22 expend any grants, gifts or payments in aid of disaster
- 23 [prevention,] preparedness[, response or recovery] and emergency
- 24 management activities.
- 25 [(d) Definitions.--As used in this section, "major disaster"
- 26 and "emergency" shall have the same meanings as defined or used
- 27 in The Robert T. Stafford Disaster Relief and Emergency
- 28 Assistance Act (Public Law 93-288, 42 U.S.C. § 5121 et seq.).]
- 29 § 7303. Debris and wreckage removal.
- 30 (a) Authority of Governor. -- Whenever the Governor has

- 1 declared a disaster emergency to exist under this part, or the
- 2 President, at the request of the Governor, has declared a major
- 3 disaster or emergency to exist in this Commonwealth, the
- 4 Governor is authorized:
- 5 (1) Notwithstanding any other provision of law, through
- 6 the use of Commonwealth agencies [or instrumentalities], to
- 7 clear or remove from publicly or privately owned land or
- 8 water[,] debris and wreckage which may threaten public health
- 9 or safety, or public or private property.
- 10 (2) To accept funds from the Federal Government and
- 11 utilize the funds to make grants or to reimburse any
- 12 political subdivision for the purpose of removing debris or
- wreckage from publicly or privately owned land or water.
- 14 (b) Authority of Commonwealth personnel.--Whenever the
- 15 Governor provides for clearance of debris or wreckage pursuant
- 16 to subsection (a), employees of the designated Commonwealth
- 17 agencies or individuals appointed by the Commonwealth are
- 18 authorized to enter upon private land or waters and perform any
- 19 tasks necessary to the removal or clearance operation.
- 20 [(c) Nonliability of Commonwealth personnel.--Except in
- 21 cases of willful misconduct, gross negligence or bad faith, any
- 22 Commonwealth employee or agent complying with and performing
- 23 duties pursuant to orders of the Governor under this section
- 24 shall not be liable for death of or injury to persons or damage
- 25 to property.]
- 26 § 7304. Community disaster loans.
- 27 Whenever, at the request of the Governor, the President has
- 28 declared a major disaster or emergency to exist in this
- 29 Commonwealth, the Governor is authorized:
- 30 (1) Upon determining that a political subdivision [of

- this Commonwealth] will suffer a substantial loss of tax and
- 2 other revenues from a major disaster or emergency and has
- demonstrated a need for financial assistance to perform its
- 4 governmental functions, to apply to the Federal Government,
- 5 on behalf of the political subdivision, for a loan and to
- 6 receive and disburse the proceeds of any approved loan to
- 7 [any] the applicant [political subdivision].
- 8 (2) To determine the amount needed by [any applicant]  $\underline{a}$
- 9 political subdivision to restore or resume its governmental
- 10 functions and to certify the amount to the Federal
- 11 Government. No application amount shall exceed 25% of the
- 12 annual operating budget of the applicant for the fiscal year
- in which the major disaster or emergency occurs.
- 14 (3) After review, recommend to the Federal Government
- the cancellation of all or any part of repayment when, in the
- 16 first three full fiscal-year periods following the major
- 17 disaster, the revenues of the political subdivision are
- insufficient to meet its operating expenses, including
- 19 additional disaster-related expenses [of a municipal
- 20 operation character].
- 21 § 7305. Individual and family assistance.
- 22 (a) Grants by Federal Government. -- Whenever the President,
- 23 at the request of the Governor, has declared a major disaster or
- 24 emergency to exist in this Commonwealth, the Governor is
- 25 authorized:
- 26 (1) Upon determining that assistance under [The Robert
- 27 T. Stafford Disaster Relief and Emergency Assistance Act
- 28 (Public Law 93-288, 42 U.S.C. § 5121 et seq.),] the Stafford
- 29 <u>Act</u> and from other means is insufficient to meet the
- 30 disaster-related necessary expenses or serious needs of

- 1 individuals or families adversely affected by a major
- 2 disaster or emergency, to accept a grant from the Federal
- 3 Government for the purpose of meeting the expenses or needs
- 4 of disaster victims, subject to any terms and conditions
- 5 imposed upon the grant.
- 6 (2) To enter into an agreement with the Federal
- 7 Government or any Federal agency or officer pledging the
- 8 Commonwealth to participate in the funding of the assistance
- 9 authorized in paragraph (1) and, if Commonwealth funds are
- 10 not otherwise available to the Governor, to accept an advance
- of the Commonwealth share from the Federal Government to be
- repaid when the Commonwealth is able to do so.
- 13 (b) Grants by Governor. -- To implement subsection (a), the
- 14 Governor is authorized to make grants to meet disaster-related
- 15 necessary expenses or serious needs of individuals or families
- 16 adversely affected by a major disaster or emergency declared by
- 17 the President. Any grant shall not exceed the amount authorized
- 18 by [The Robert T. Stafford Disaster Relief and Emergency
- 19 Assistance Act] the Stafford Act or by applicable State law to
- 20 an individual or family in any single major disaster or
- 21 emergency.
- [(c) Penalty for false application. -- Any person who
- 23 fraudulently or willfully makes a misstatement of fact in
- 24 connection with an application for assistance under this section
- 25 shall be guilty of a misdemeanor of the third degree.]
- 26 § 7305.1. Grants for <u>public assistance and</u> hazard mitigation.
- 27 (a) Commonwealth participation in <u>public assistance and</u>
- 28 hazard mitigation funding; agreements. -- Whenever the President
- 29 authorizes [the] a contribution [of up to 75% of] to the cost of
- 30 [hazard mitigation measures to] <u>public assistance grants to</u>

- 1 repair or replace eligible public property damage or hazard
- 2 <u>mitigation to reduce the risk of future damage</u>, hardship[,] <u>or</u>
- 3 loss [or suffering] to eligible property in any area affected by
- 4 a major disaster pursuant to [The Robert T. Stafford Disaster
- 5 Relief and Emergency Assistance Act (Public Law 93-288, 88 Stat.
- 6 143)] the Stafford Act, the Governor is authorized, subject to
- 7 the availability of appropriated funds, to enter into an
- 8 agreement with the Federal Government or any Federal agency or
- 9 officer pledging the Commonwealth to participate in the funding
- 10 of the <u>public assistance and</u> mitigation project <u>or plan</u>.
- 11 (b) Special Session disaster relief acts.--Projects which
- 12 are itemized under Chapter 3 of the act of July 11, 1996 (2nd
- 13 Sp.Sess., P.L.1791, No.8), known as the Special Session Flood
- 14 Control and Hazard Mitigation Itemization Act of 1996, and the
- 15 act of July 11, 1996 (2nd Sp.Sess., P.L.1826, No.9), known as
- 16 the Special Session Flood Relief Act, are deemed to be hazard
- 17 mitigation projects for the purposes of hazard mitigation
- 18 funding to the extent that such projects qualify under [The
- 19 Robert T. Stafford Disaster Relief and Emergency Assistance Act
- 20 (Public Law 93-288, 88 Stat. 143).] the Stafford Act.
- 21 (c) Need for plan. -- The agency may withhold Federal or State
- 22 funds available under subsection (a) from a political
- 23 subdivision that does not have in effect a current emergency
- 24 operations plan and a current hazard mitigation plan as required
- 25 under this part.
- 26 Section 2. Title 35 is amended by adding sections to read:
- 27 § 7307.1. Use and appropriation of unused Commonwealth funds.
- 28 (a) Transfer of funds authorized. -- In addition to the
- 29 transfers permitted under section 7301 (relating to general
- 30 <u>authority of Governor)</u>, if the Governor has not declared a

- 1 <u>disaster emergency or if a declaration of disaster emergency has</u>
- 2 <u>expired</u>, the Governor may nevertheless transfer unused funds
- 3 that may have been appropriated for the ordinary expenses of the
- 4 <u>Commonwealth in the General Fund to Commonwealth agencies as the</u>
- 5 Governor may direct to be expended for preparedness planning and
- 6 other activities related to a potential or actual disaster in a
- 7 manner as the Governor shall approve.
- 8 (b) Limitation on amount transferred. -- The total of the
- 9 <u>transfers authorized under this section may not exceed</u>
- 10 \$30,000,000 in a year except by action of the General Assembly.
- 11 § 7307.2. Disaster Emergency Fund.
- 12 (a) Establishment. -- A nonlapsing, restricted account is
- 13 <u>established within the State Treasury to be known as the</u>
- 14 <u>Disaster Emergency Fund. Any funds appropriated, deposited or</u>
- 15 transferred to the fund, including interest earned on money in
- 16 the fund, shall be restricted and nonlapsing.
- 17 (b) Use of fund money.--Money in the fund shall be used to
- 18 assist with emergencies or nonfederally declared disasters in
- 19 accordance with standards and guidelines set by the agency and
- 20 published in the Pennsylvania Bulletin.
- 21 Section 3. Section 7308(a) of Title 35 is amended to read:
- 22 § 7308. Laws suspended during emergency assignments.
- 23 (a) Commonwealth agencies. -- In the case of a declaration of
- 24 a [state of] <u>disaster</u> emergency by the Governor, Commonwealth
- 25 agencies may implement their emergency assignments without
- 26 regard to procedures required by other laws [(except mandatory
- 27 constitutional requirements)], except constitutional
- 28 requirements pertaining to the performance of public work,
- 29 entering into contracts, incurring of obligations, employment of
- 30 temporary workers, rental of equipment, purchase of supplies and

- 1 materials and expenditures of public funds.
- 2 \* \* \*
- 3 Section 4. Title 35 is amended by adding a section to read:
- 4 § 7309. Penalty for false application.
- 5 <u>A person who fraudulently or willfully makes a material</u>
- 6 misstatement of fact in connection with an application for
- 7 <u>assistance under this subchapter commits a misdemeanor of the</u>
- 8 third degree. In addition to any other sentence imposed, the
- 9 <u>defendant shall be ordered to repay to the Commonwealth the</u>
- 10 amount of funds received under the application.
- 11 Section 5. Sections 7312, 7313, 7314, 7320, 7501, 7502,
- 12 7503, 7504, 7511, 7512, 7513, 7514 and 7515 of Title 35 are
- 13 amended to read:
- 14 § 7312. [Organization.] Pennsylvania Emergency Management
- 15 <u>Council.</u>
- 16 [This agency shall consist of and be organized substantially
- 17 as follows:
- 18 (a) Council. -- Primary responsibility for overall policy and
- 19 direction of a Statewide civil defense and disaster program and
- 20 response capability of the type hereinafter prescribed shall be
- 21 vested in a body legally known as the Pennsylvania Emergency
- 22 Management Council, which]
- 23 (a) Establishment.--
- 24 (1) The Pennsylvania Emergency Management Council is
- 25 established within the agency.
- 26 (2) (i) The council shall be composed of: the Governor,
- 27 <u>the Lieutenant Governor, the Adjutant General, the</u>
- 28 <u>Secretary of the Budget, the director, the Secretary of</u>
- 29 Administration, the Secretary of State, the Secretary of
- 30 <u>Education</u>, the Secretary of General Services, the

1 Secretary of Labor and Industry, the Secretary of Health, 2 the Attorney General, the Governor's General Counsel, the 3 Secretary of Community [Affairs,] and Economic\_ Development, the Secretary of Conservation and Natural 4 5 Resources, the Secretary of Environmental Protection, the Secretary of Transportation, the Secretary of 6 7 Agriculture, the Secretary of [Public Welfare,] Human 8 Services, the Commissioner of the Pennsylvania State 9 Police, [Chairman] the Chairperson of the Pennsylvania Public Utility Commission, the State Fire Commissioner, 10 or their designees, and the Speaker of the House of 11 12 Representatives, the President pro tempore of the Senate, 13 the Minority Leader of the Senate and the Minority Leader 14 of the House of Representatives, or their designees. [The 15 Speaker of the House of Representatives, President pro 16 tempore of the Senate, Minority Leader of the Senate and 17 Minority Leader of the House of Representatives may 18 authorize a member of their respective Houses of the 19 General Assembly to serve in their stead.] 20 (ii) The Governor may authorize up to two 21 representatives of business and industry, up to two 22 representatives of labor, up to two public members at 23 large and one representative respectively of the 24 [Pennsylvania State Association of] County Commissioners 25 Association of Pennsylvania, the Pennsylvania State 26 Association of Township Commissioners, the Pennsylvania 27 State Association of Township Supervisors, the 28 Pennsylvania Municipal League [of Cities and] \_ the 29 Pennsylvania State Association of Boroughs and the

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Keystone Emergency Management Association to be nonvoting

- 1 members of the council.
- 2 <u>(iii)</u> The Governor [may designate a member to] <u>shall</u>
- 3 serve as [chairman.] <u>chair.</u>
- 4 <u>(iv) The Governor may also appoint representatives</u>
- of key private sectors, including the energy utility,
- 6 <u>medical, police, fire, emergency medical services,</u>
- 7 communications, transportation, education, agriculture
- 8 <u>and labor sectors, and two members at large to serve as</u>
- 9 <u>nonvoting council members.</u>
- 10 (3) Five voting members shall constitute a quorum.
- 11 (b) Compensation and expenses. -- The members shall serve
- 12 without compensation, but may be reimbursed for their actual and
- 13 necessary traveling and other expenses incurred in connection
- 14 with attendance at meetings.
- 15 (c) Regular meetings. -- For the conduct of routine business,
- 16 including particularly the consideration of matters of basic
- 17 policy, the council shall meet at the call of the [chairman and
- 18 at least three times during each calendar year.] chair.
- 19 (d) Emergency meetings. -- In the event of [attack or disaster
- 20 situations determined actually or likely to be of such nature,
- 21 magnitude, severity or duration as to necessitate extensive or
- 22 extraordinary deployment and use of Commonwealth resources for
- 23 emergency purposes] the occurrence of an emergency, the
- 24 [chairman shall, within not more than 72 hours immediately
- 25 following such determination, chair may call the council into
- 26 emergency session[,] for consideration of actions taken or to be
- 27 taken. [In] The director may call such meetings in the absence
- 28 of the [chairman, notice of such meetings shall be disseminated
- 29 to the membership by the State director.] chair.
- 30 [(e) State director.--To supervise the work and activities

- 1 comprising the State Civil Defense and Disaster Program, the
- 2 Governor shall appoint an individual to act, on a full-time
- 3 basis, as director of the agency. The director shall perform all
- 4 such fiscal, planning, administrative, operational and other
- 5 duties as may be assigned to him by the council and shall act as
- 6 the chairman's principal assistant in civil defense and disaster
- 7 matters. The director or the director's designee is also the
- 8 State coordinating officer responsible to coordinate and
- 9 supervise the Commonwealth and local disaster response effort
- 10 following a presidential declaration of an emergency or a major
- 11 disaster.]
- 12 (f) Staff.--[The council shall, within the limitations of
- 13 appropriations made to the agency, arrange for the employment of
- 14 such professional, technical, administrative and other staff
- 15 personnel as may be deemed essential to the development and
- 16 maintenance of a Statewide civil defense and disaster plan and
- 17 program of the type hereinafter prescribed. All such personnel
- 18 shall be employed and subject to pertinent provisions of the act
- 19 of August 5, 1941 (P.L.752, No.286), known as the "Civil Service
- 20 Act," and the Commonwealth Compensation Plan.] The agency shall
- 21 provide the council with staff and other services as may be
- 22 required for the council to carry out its responsibilities under
- 23 this part.
- [(g) Office space, equipment and services. -- The agency shall
- 25 be furnished necessary and appropriate office space, furniture,
- 26 equipment, supplies and services in the same general manner as
- 27 are other Commonwealth departments and agencies.
- (h) Emergency communications. -- The agency shall maintain an
- 29 integrated communications capability designed to provide to all
- 30 areas and counties weather advisories, river forecasts,

- 1 warnings, and direction and control of all emergency
- 2 preparedness functions within the Commonwealth. The agency shall
- 3 coordinate the Commonwealth's emergency communication systems,
- 4 sharing of information and weather emergency notification among
- 5 the National Weather Service, contiguous State emergency
- 6 management offices, local coordinators of emergency management,
- 7 the Pennsylvania State Police, local police departments, private
- 8 relief associations and other appropriate organizations.
- 9 Additionally, the agency shall establish the sole Statewide
- 10 telephone number that persons, including county and municipal
- 11 emergency management personnel, may use to report incidences of
- 12 radioactive and hazardous materials and other disaster
- 13 emergencies.
- (i) Administrative provisions. -- Except as otherwise provided
- in this part, the agency shall be subject to the provisions of
- 16 the act of April 9, 1929 (P.L.177, No.175), known as "The
- 17 Administrative Code of 1929."]
- 18 (j) Commonwealth Disaster Recovery Task Force. -- The director
- 19 shall organize the Commonwealth Disaster Recovery Task Force to
- 20 review and conduct, when directed by the Governor, studies of
- 21 disasters that occur in this Commonwealth, their causes and
- 22 <u>impacts, make recommendations to prevent future disasters,</u>
- 23 lessen their impact and help expedite recovery at the State and
- 24 local level. The members of the council shall serve on the task
- 25 force and may invite other organizations and Commonwealth
- 26 agencies to participate as needed.
- 27 § 7313. Powers and duties.
- The agency shall [have the following powers and duties:]
- 29 develop a comprehensive emergency management and preparedness
- 30 system for this Commonwealth, in coordination with other

1	Commonwealth agencies as designated by the Governor. In order to
2	develop the system, the agency shall:
3	(1) [To prepare] Prepare, maintain and keep current [a
4	Pennsylvania Emergency Management Plan for the prevention and
5	minimization of injury and damage caused by disaster, prompt
6	and effective response to disaster and disaster emergency
7	relief and recovery.] the Commonwealth emergency management
8	<pre>program. The [plan] program may include provisions for:</pre>
9	(i) Preparedness standards established by the <u>United</u>
10	States Department of Homeland Security and the Federal
11	Emergency Management Agency.
12	(ii) [Commonwealth] State, regional and local
13	[disaster] emergency management responsibilities.
14	(iii) Assistance to Commonwealth agencies, regional
15	task forces, local government officials, elementary and
16	secondary schools [and custodial child], dependent care
17	facilities [in designing emergency management plans and
18	training programs] and the private sector in developing
19	their systems of emergency management and preparedness.
20	(iv) Organization of manpower[,] and chains of
21	command[, continuity of government] in emergency
22	situations and emergency operational principles.
23	(v) Coordination of Federal, [Commonwealth] State,
24	regional and local [disaster] preparedness and emergency
25	management activities.

- management activities.
- (vi) Coordination of the Commonwealth [Emergency Management Plan with the disaster plans of the Federal Government and those of other states] emergency operations plan.
- 30 (vii) Assistance to the Commonwealth, regional task

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1 forces, elementary and secondary schools and county and 2 local governments and private or nonprofit entities in 3 obtaining, utilizing and managing Federal and [Commonwealth] State disaster assistance. 4 5 Supply to appropriate [Commonwealth] State (viii) and local officials and regional task forces State 6 7 catalogs of Federal, [Commonwealth] State and private 8 assistance programs. 9 [Identification of areas particularly (ix) 10 vulnerable to disasters.] Accreditation programs for 11 county and local emergency management programs, 12 Commonwealth emergency management certification programs 13 and qualification standards for appointed emergency 14 management coordinators. 15 Recommendations for zoning, building and other 16 land-use controls; safety measures pertaining to 17 nonpermanent or semipermanent structures; resource 18 conservation and allocation; and other preventive and 19 preparedness measures designed to eliminate or reduce 20 disasters or their impact. 21 Authorization and procedures for the erection (xi)22 or other construction of temporary works designed to 23 protect against or mitigate danger, damage or loss from 24 flood, conflagration or other disaster[.] in coordination 25 with the Department of Environmental Protection. 26 (1.1) Maintain and keep current the Commonwealth 27 emergency operations plan, the State hazard mitigation plan and other related and supporting plans as necessary or 28 29 required by Federal or State law or regulation.

30

[To establish] Establish, equip and staff a

- 1 Commonwealth [and area emergency operations center] Response
- 2 <u>Coordination Center and a Commonwealth Watch and Warning</u>
- 3 <u>Center</u> with a consolidated Statewide system of warning and
- 4 provide a system of disaster communications integrated with
- those of Federal[, Commonwealth and local] agencies,
- 6 <u>Commonwealth agencies, regional task forces and political</u>
- 7 <u>subdivisions</u> involved in disaster emergency operations.
  - (3) [To promulgate] <u>Promulgate</u>, adopt and enforce such rules, regulations, <u>standards</u>, <u>directives</u> and orders as may
- 10 be deemed necessary to carry out the provisions of this part.
- 11 (4) [To provide] <u>Provide standards</u>, technical <u>guidance</u>,
- 12 advice and assistance to Commonwealth agencies, [political
- subdivisions, schools and custodial child care facilities]
- 14 <u>regional task forces, county emergency management programs,</u>
- 15 <u>local emergency management programs, elementary and secondary</u>
- schools and dependent care facilities in the preparation of
- 17 [disaster] emergency [management] plans or components thereof
- 18 [and to periodically review such plans and suggest or require
- 19 revisionsl.

- 20 (5) [To establish and operate or assist political
- subdivisions in establishing and operating training programs]
- 22 Establish standards for and assist county emergency
- 23 management programs, local emergency management programs and
- 24 regional task forces with operations, training and programs
- of public information.
- 26 (6) [To supply] <u>Supply</u> appropriate Commonwealth [and
- local agencies and officials] <u>agencies</u>, <u>county emergency</u>
- 28 management programs, local emergency management programs and
- 29 the general public with precautionary notices, watches and
- 30 warnings relating to actual and potential disasters and [to]

- provide a flow of official information and instructions to the general public through all means available before, during and after an emergency. The agency shall [implement] support a program of integrated flood warning systems among political subdivisions[. The agency shall] and establish coordinated flood notification and early warning systems along prescribed major river basins and selected tributaries thereof in this Commonwealth.
  - (7) [To provide] <u>Provide</u> emergency direction and [control] <u>coordination</u> of Commonwealth [and local] emergency operations[.] <u>by overseeing the identification and commitment of all Commonwealth personnel</u>, which includes all members of <u>agency-designated specialized Statewide response teams</u>, equipment and resources through the use of an incident <u>command system</u>. The tactical and operational control of the <u>resources of a Commonwealth agency shall remain with that respective agency</u>.
  - (8) [To determine] <u>Determine</u> the need for, maintain information regarding and procure materials, supplies, equipment, facilities and services necessary for [disaster emergency readiness, response and recovery] <u>preparedness and emergency management</u>.
  - (9) [To make] <u>Make</u> or request of Commonwealth [or local agencies and officials] <u>agencies</u>, <u>county emergency management</u> <u>programs</u>, <u>local emergency management programs or regional</u> <u>task forces</u>, studies, surveys and reports as are necessary to carry out the purposes of this part.
  - (10) [To plan] <u>Plan</u> and make arrangements for the availability and use of any private facilities, services and property and, if necessary and if in fact used, provide for

- 1 payment for use under terms and conditions agreed upon.
- 2 (11) [To prepare] <u>Prepare</u>, for issuance by the Governor, 3 executive orders, proclamations and regulations as necessary 4 or appropriate in coping with disasters.
  - (12) [To cooperate] <u>Cooperate</u> with the Federal Government and any public or private agency or entity in achieving any purpose of this part and in implementing programs for [disaster prevention, preparation, response and recovery] <u>preparedness and emergency management</u>.
  - (13) [To administer] Administer grant programs [to political subdivisions for disaster management] and provide grants and other funding assistance subject to availability of appropriated funds.
  - (14) [To accept] Accept and coordinate assistance provided by Federal agencies in major disasters or emergencies in accordance with the provisions of [The Robert T. Stafford Disaster Relief and Emergency Assistance Act (Public Law 93-288, 42 U.S.C. § 5121 et seq.), or any amendment or reenactment thereof.] the Stafford Act.
- 20 [To] In conjunction with the Department of 21 Environmental Protection, respond to [disaster] disasters 22 relating to [atomic] <u>nuclear or radiological</u> energy 23 operations or radioactive objects or materials. Any such 24 action taken and any regulations adopted by the [office] 25 agency shall be inapplicable to any objects or materials 26 possessing a radiation-producing capacity less than that set 27 forth as the maximum safety limit by the standards endorsed 28 and as may be subsequently endorsed by the United States 29 Nuclear Regulatory Commission or the Environmental Protection 30 Agency for the protection of life and property and the

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- 1 maintenance of health and safety. Action taken and
- 2 <u>regulations adopted by the agency shall be inapplicable to</u>
- 3 objects or materials possessing a radiation-producing
- 4 capacity less than that set forth as the maximum safety limit
- 5 by the standards endorsed by the United States Nuclear
- 6 Regulatory Commission or the Environmental Protection Agency
- 7 <u>for the protection of life and property and the maintenance</u>
- 8 <u>of health and safety.</u>
- 9 (16) [To take] <u>Take</u> other action necessary, incidental 10 or appropriate for the implementation of this part.
- 11 (17) [To report] Report annually to the Governor and the

  12 General Assembly the state of preparedness of the

  13 Commonwealth to deal with [attack or] disaster and those

  14 significant events occurring within the past year.
- 15 (17.1) Report semiannually to the Governor and the chairperson and minority chairperson of the Appropriations 16 17 Committee of the Senate and the chairperson and minority 18 chairperson of the Appropriations Committee of the House of 19 Representatives regarding all grants awarded by the agency 20 from Federal disaster assistance or relief funds, homeland security and defense funds, pandemic preparedness or other 21 22 public health emergency funds. The reports shall include 23 information relating to the entity receiving grant money from 24 the agency, including the name and address of the entity, the 25 amount of the grant, the date of issuance and the purpose of 26 the grant. Reports shall be submitted on or before August 15 27 of each year for grants awarded during the period from January 1 through June 30 and on or before February 15 of 28 29 each year for grants awarded during the period from July 1

through December 31.

- 1 (18) [To recommend] <u>Recommend</u> to the Governor 2 legislation or other actions as deemed necessary in 3 connection with the purposes of this part.
  - (19) [To provide, from its own stockpiles or other sources, emergency operational equipment, materials and supplies required and available for essential supplementation of those owned, acquired and used by Commonwealth, county and local departments and agencies for attack and disaster operations. The agency shall establish two regional emergency supply warehouses. One shall be located in the western part of this Commonwealth, and one shall be located in the eastern part of this Commonwealth.] Purchase equipment, materials and supplies on behalf of regional task forces, specialized regional response teams, county emergency management programs or local emergency programs in support of preparation, response, mitigation or recovery activities to the extent that funds are available or appropriated for such purpose.
    - (20) For the period during which an emergency is declared by the Governor, [to] incur obligations for or purchase such materials and supplies as may be necessary to combat a disaster, protect the health and safety of persons and property and provide emergency assistance to victims of a disaster without complying with formal bidding or other time-consuming contract procedures.
    - (21) [To require] <u>Require</u> hydroelectric generating facilities and dam operators to [do all of the following:
- 27 (i) Provide minimum competency testing for their operators.
- 29 (ii) Submit plans for flood notification and warning.] submit plans for flood notification and warning

1	and provide inundation maps in accordance with direction
2	from the Department of Environmental Protection.
3	(22) Establish policies and procedures to coordinate and
4	implement all search and rescue activities with the Federal
5	Government, other states, other Commonwealth agencies and
6	political subdivisions. The agency may activate and deploy an
7	agency-designated specialized Statewide response team and
8	specialized equipment to disaster emergency or training sites
9	within or outside this Commonwealth for search and rescue,
10	training and other emergency response purposes.
11	(23) Establish and maintain a Statewide incident
12	reporting program and methodology for all-hazards
13	information. All Commonwealth agencies, county emergency
14	management programs, county 911 centers and other entities
15	required to provide all-hazards information to the agency
16	under this part and other State law shall contribute all-
17	hazards information to the system.
18	(24) Assist with the implementation of the National
19	Infrastructure Protection Plan and the Commonwealth critical
20	infrastructure protection plan in coordination with other
21	Commonwealth agencies as designated by the Governor.
22	(25) Conduct all-hazards exercises, as appropriate.
23	§ 7314. Utilization of existing services and facilities.
24	In order to avoid duplication of services and facilities, the
25	agency shall utilize the services and facilities of existing
26	officers, offices, departments, commissions, boards, bureaus,
27	institutions and other agencies of the Commonwealth and of the
28	political subdivisions thereof. These officers and agencies
29	shall cooperate with and extend their services and facilities to
30	the agency as requested and consistent with other operational

- 1 requirements of that agency.
- 2 § 7320. Radiological emergency [response preparedness, planning
- and recovery] preparedness and management program.
- 4 (a) Establishment of program. -- In addition to the powers and
- 5 duties of the agency set forth in section 7313 (relating to
- 6 powers and duties), the agency shall develop, establish and
- 7 maintain, in consultation with the Department of Environmental
- 8 <u>Protection</u>, a <u>standardized</u>, <u>Statewide</u> radiological emergency
- 9 [response preparedness, planning and recovery] preparedness and
- 10 <u>management</u> program consistent with the Commonwealth's [Emergency
- 11 Management Plan] <a href="mailto:emergency management program">emergency management program</a> and [in
- 12 accordance] <u>consistent</u> with other applicable Federal regulations
- 13 and State laws for each nuclear generating facility that has
- 14 received an operating license from the Nuclear Regulatory
- 15 Commission.
- 16 (b) Agency functions. -- The specific functions of the agency
- 17 under the radiological emergency [response preparedness,
- 18 planning and recovery] <u>preparedness and management</u> program shall
- 19 include, but not be limited to:
- 20 (1) Serving as the point of contact for the coordination
- 21 <u>and management of the Statewide response and provide for</u>
- 22 interface between the affected [facilities] counties and
- other Commonwealth agencies [and departments, counties,
- 24 municipalities], Federal agencies, regional task forces,
- 25 <u>political subdivisions</u> and school districts.
- 26 (2) [Annual] Overseeing the annual review and revision,
- as necessary, of the risk <u>county</u> and support county
- radiological emergency response plans to ensure that they are
- 29 consistent with the [Commonwealth's Emergency Management
- Plan] Commonwealth emergency operations plan.

- 1 (3) Participation in required exercises, including 2 emergency communication drills and tests[, as based upon 3 mutually agreed schedules and parameters].
  - (4) Participation in the Federal full participation exercises scheduled for <u>commercial</u> nuclear [generation] <u>power</u> stations.
  - (5) Review and revision, as necessary, of [Annex E, "Radiological Emergency Response to Nuclear Power Plant Incidents," of the Commonwealth's Emergency Management Plan] the Commonwealth's nuclear/radiological incident response plan, and support of the annual review by the Department of Environmental Protection of the onsite emergency response plan of each [utility] nuclear power plant licensee to ensure that it is consistent with the [annex] plan.
    - [(6) Seeking formal Federal review and approval of the Commonwealth's Annex E to its Emergency Management Plan and the county, municipal and other plans in accordance with 44 CFR Part 350 (relating to review and approval of state and local radiological emergency plans and preparedness). Once Federal approval is obtained for the plans, the agency shall seek to maintain that approval status.]
    - (7) Annual review of municipal and school district radiological emergency response plans in conjunction with the respective county emergency management [agencies to ensure that they are consistent with the applicable county radiological emergency response plans] program.
  - (8) [Assisting in] Overseeing the update of lesson plans used by each [utility] nuclear power plant licensee for county, municipal, school and volunteer agency offsite training purposes [and, to the extent necessary to obtain

- Federal approval, participation in this training effort] with
  the objective to standardize training material to the extent
- 3 possible to support sharing of resources between offsite
- 4 <u>response organizations</u>.
- 5 [Annual review of] Review of design changes to the (9) [Alert Notification System Report] <u>alert and notification</u> 6 7 system for each commercial nuclear [generating] power station 8 [to ensure that current information from the State and county 9 plans are included in the report] and assist in the 10 coordination of siren or other emergency communication tests with each [utility] nuclear power plant licensee, the 11 12 appropriate counties and adjacent states.
  - (10) Coordinating the review and update of emergency information brochures with the respective counties and [utilities] <u>nuclear power plant licensees</u>.
  - (11) Participation with each [utility] <u>nuclear power</u>

    <u>plant licensee</u> in planning and program meetings scheduled

    with [counties, municipalities] <u>political subdivisions</u>,

    <u>dependent care facilities</u> and school districts.
    - (12) Developing planning and preparedness procedures for emergency response within the ingestion exposure pathway <a href="mailto:emergency planning">emergency planning</a> zone.
  - (13) Providing a qualified [press secretary] <u>public</u>

    <u>information officer</u> or designee to participate in the

    operation of a joint information center upon its activation

    by a [utility] <u>nuclear power plant licensee</u>.
- 27 (14) Performing actions necessary to satisfy the
  28 Commonwealth's responsibilities relative to Federal guidance
  29 memoranda.
- 30 (15) Providing reasonable assistance and support

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- 1 requested by a [utility] <u>nuclear power plant licensee</u> from
- time to time in connection with the [utility] <u>nuclear power</u>
- 3 plant licensee obtaining or maintaining, or both, an
- 4 emergency plan acceptable to Federal regulatory entities
- 5 having jurisdiction over the [utility] <u>nuclear power plant</u>
- 6 licensee.
- 7 (16) Providing other reasonable assistance and support
- 8 requested by [utilities] <u>nuclear power plant licensees</u> from
- 9 time to time.
- 10 (17) Providing guidance to [State, county and municipal
- 11 elected officials, departments and agencies and school
- districts in order] <u>Commonwealth agencies</u>, <u>political</u>
- 13 <u>subdivisions</u>, <u>school districts</u> and <u>dependent care facilities</u>
- 14 to ensure compliance with this section and all other
- 15 applicable Federal and State radiation protection safety
- laws.
- 17 (18) [Providing] Coordinating redundant communications'
- capability between the agency's headquarters and each
- 19 [nuclear generating] <u>commercial nuclear power</u> station in this
- 20 Commonwealth sufficient to meet Federal and State regulatory
- 21 requirements.
- 22 (c) Establishment of fund.--[There is hereby created in the
- 23 General Fund a]  $\underline{A}$  nonlapsing restricted receipt account to be
- 24 known as the Radiological Emergency Response Planning and
- 25 Preparedness Program Fund is established in the General Fund.
- 26 [Fees received under subsection (d) shall be deposited in this
- 27 fund.] Moneys in the fund are hereby appropriated to the agency
- 28 to carry out its responsibilities under subsections (a) and (b).
- 29 § 7501. General authority of [political subdivisions] county
- and local emergency management programs.

- 1 [(a) Establishing emergency management organization.--Each
- 2 political subdivision of this Commonwealth is directed and
- 3 authorized to establish a local emergency management
- 4 organization in accordance with the plan and program of the
- 5 Pennsylvania Emergency Management Agency. Each local
- 6 organization shall have responsibility for emergency management,
- 7 response and recovery within the territorial limits of the
- 8 political subdivision within which it is organized and, in
- 9 addition, shall conduct such services outside of its
- 10 jurisdictional limits as may be required under this part.]
- 11 (a.1) Establishing emergency management programs. -- No later
- 12 than two years from the effective date of this subsection, a
- 13 political subdivision shall establish an emergency management
- 14 program consistent with the Commonwealth emergency management
- 15 program within its jurisdictional limits as required by the
- 16 agency.
- 17 (b) Declaration of local disaster emergency.--
- 18 <u>(1)</u> A local disaster emergency may be declared by
- 19 <u>official action of</u> the governing body of a political
- subdivision upon finding a disaster <u>emergency</u> has occurred or
- 21 is imminent. The governing body of a political subdivision
- 22 may authorize the [mayor or other] chief <u>elected</u> executive
- officer to declare a local disaster emergency subject to
- ratification by official action of the governing body.
- 25 (2) The [declaration] declared disaster emergency shall
- 26 be issued by executive order or proclamation and shall
- 27 continue until the governing body or the chief elected
- 28 executive officer, as the case may be, finds that the threat
- or danger has passed or the disaster has been dealt with to
- 30 the extent that emergency conditions no longer exist.

- (3) A declared disaster emergency shall not be
  [continued or] renewed for a period in excess of [seven] 30
  days except by [or with the consent] official action of the
  qoverning body of the political subdivision.
  - (4) All executive orders or proclamations issued under this subsection shall indicate the nature of the disaster emergency, the area or areas threatened and the conditions which have brought the disaster emergency about or which make possible termination of the declared disaster emergency.
  - (5) Any order or proclamation declaring, continuing or terminating a [local] county disaster emergency shall be given prompt and general publicity and shall be filed promptly with the agency.
  - (6) An order or proclamation declaring, continuing or terminating a municipal disaster emergency shall be given prompt and general publicity and shall be filed promptly with the agency through the appropriate county emergency management program.
  - (7) The effect of a declaration of a local disaster emergency is to activate the response and recovery aspects of any and all applicable local emergency [management] plans and to authorize the furnishing of aid and assistance thereunder.
- 23 (c) Contracts and obligations.--In carrying out the
- 24 provisions of this part, each political subdivision shall have
- 25 the power to enter into contracts and incur obligations
- 26 necessary to  $\underline{\text{manage the}}$  disaster emergency [management, response
- 27 and recovery].

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- 28 (d) Temporary suspension of formal requirements.--Each
- 29 political subdivision included in a declaration of disaster
- 30 emergency declared by either the Governor or the governing body

- 1 <u>or chief elected executive officer</u> of the political subdivision
- 2 affected by the disaster emergency is authorized to exercise the
- 3 powers vested under this section in the light of the exigencies
- 4 of the emergency situation without regard to time-consuming
- 5 procedures and formalities prescribed by law [(excepting
- 6 mandatory constitutional requirements)], excepting
- 7 constitutional requirements, pertaining to the performance of
- 8 public work, entering into contracts, the incurring of
- 9 obligations, the employment of temporary workers, the rental of
- 10 equipment, the purchase of supplies and materials, the levying
- 11 of taxes and the appropriation and expenditure of public funds.
- 12 (e) Employment of personnel. -- In order to meet prescribed
- 13 requirements for eligibility to receive Federal contributions
- 14 authorized under the provisions of the Federal Civil Defense Act
- 15 of 1950 (64 Stat. 1245, 50 U.S.C. App. § 2251 et seq.) or any
- 16 amendment or reenactment thereof, political subdivisions are
- 17 authorized to avail themselves of services offered by the State
- 18 Civil Service Commission under the provisions of the act of
- 19 August 5, 1941 (P.L.752, No.286), known as the ["Civil Service
- 20 Act,"] Civil Service Act, in connection with the employment of
- 21 personnel in [local organizations] a county emergency management
- 22 program or a local emergency management program established
- 23 pursuant to the provisions of this part.
- 24 (f) Intergovernmental cooperation. -- Notwithstanding the
- 25 provisions of 53 Pa.C.S. § 2302 (relating to definitions), two
- 26 or more municipalities may jointly cooperate in the
- 27 <u>establishment of an emergency management program in conformance</u>
- 28 with the provisions of 53 Pa.C.S. Ch. 23 Subch. A (relating to
- 29 intergovernmental cooperation) and in conformance with standards
- 30 established by the agency.

- 1 § 7502. [Local coordinator of emergency management] <u>County and</u>
- 2 <u>local emergency management coordinators</u>.
- 3 (a) General rule. -- [Each local organization of emergency
- 4 management shall have] <u>Each county emergency management program</u>
- 5 and each local emergency management program shall appoint a
- 6 coordinator who shall be responsible for the planning,
- 7 administration and operation of the [local organization]
- 8 <u>respective emergency management program</u> subject to the direction
- 9 and control of the <a href="mailto:chief-elected">chief-elected</a> executive officer [or] <a href="mailto:and-elected">and</a>
- 10 governing body. The duties of and continuing education and
- 11 certification standards for a coordinator or any individual that
- 12 <u>seeks to be certified by the Commonwealth at any level of</u>
- 13 <u>emergency management shall be prescribed by the agency. In</u>
- 14 addition to the qualifications under this section, the agency
- 15 shall prescribe other qualifications for the appointment of
- 16 coordinators as it deems necessary.
- 17 (a.1) Certification refusal. -- The agency shall refuse to
- 18 certify an individual as an emergency manager for incompetence,
- 19 dishonesty or commitment of a felony or an offense involving
- 20 moral turpitude under Federal, State or local laws or
- 21 ordinances.
- 22 (b) County coordinator. -- [A coordinator shall be appointed
- 23 in all counties with approval of the director of the agency. The
- 24 executive officer or governing body of the county shall
- 25 recommend a coordinator whose recommendation must be endorsed by
- 26 the director of the agency prior to appointment by the Governor.
- 27 Upon failure of the executive officer or governing body of the
- 28 county to make a recommendation of a person for coordinator
- 29 within the time fixed by the agency, the Governor is authorized
- 30 to appoint a coordinator based upon the recommendation of the

## 1 director of the agency.]

- 2 (1) The chief elected executive officer of each county
- 3 shall appoint a coordinator of the county emergency
- 4 <u>management program within 90 days of a vacancy.</u>
- 5 (2) A temporary or acting coordinator shall be appointed
- by the chief elected executive officer, and the agency shall
- 7 <u>be notified of the appointment within 24 hours of a vacancy.</u>
- 8 At no time shall the coordinator position remain vacant for
- 9 more than 24 hours.
- 10 (3) The coordinator [of the county organization] shall
- not be assigned any duties that will [conflict] <u>interfere</u>
- with [his duty] the duties as coordinator.
- 13 (c) [Local level.--At the local level, the coordinator shall
- 14 be appointed by the Governor upon the recommendation of the
- 15 executive officer or governing body of the political
- 16 subdivision. Upon the failure of the executive officer or
- 17 governing body of a political subdivision to make a
- 18 recommendation to the Governor of a candidate for coordinator
- 19 within the time fixed by the agency, the Governor is authorized
- 20 to appoint a coordinator without any recommendation. A candidate
- 21 for coordinator for two or more political subdivisions may be
- 22 recommended to the Governor for appointment upon agreement by
- 23 resolution of the governing bodies of such political
- 24 subdivisions. Any other law notwithstanding, a local government
- 25 official may be recommended for appointment.] Local
- 26 coordinators.--
- 27 <u>(1) The chief elected executive officer of a</u>
- 28 <u>municipality with a local emergency management program shall</u>
- 29 <u>appoint a coordinator and provide written notice to the</u>
- 30 county where the local emergency management program is

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<b>T</b>	IUCateu	$W \perp U \perp $	50	uays	TOTTOWING	11 T 2	appointment.

- (2) A temporary or acting coordinator shall be appointed by the chief elected executive officer and the county shall be notified of the appointment within 24 hours of a vacancy.

  At no time shall the coordinator position remain vacant for more than 24 hours, and a temporary or acting coordinator may only serve for a period of 90 days unless otherwise appointed
- (3) Notwithstanding any other provision of law, a local government official may be appointed as a coordinator under this subsection, provided that the official complies with the qualifications for appointment prescribed by the agency as contained in this section.
- (d) Qualifications and removal. -- [The]

as a coordinator under paragraph (1).

- $\underline{\ \ }$  (1) A coordinator shall be professionally competent and capable of planning, effecting coordination among operating agencies of government and controlling coordinated operations by local emergency preparedness forces.
  - (2) (i) An appointing authority shall remove a coordinator for incompetence, dishonesty or commitment of a felony or an offense involving moral turpitude under Federal, State or local laws or ordinances.
    - (ii) A county or local coordinator serves at the pleasure of the appointing authority and may be removed for any reason.
  - (iii) A county or local coordinator or an individual

    that has been certified by the Commonwealth as an

    emergency manager may be removed or decertified by the

    agency for failure to meet agency-prescribed training and

    certification standards.

- 1 (e) In-service training.--Each <u>coordinator</u> appointed
- 2 [coordinator] <u>under this section</u> shall:
- 3 (1) [Attend and successfully complete the first phase of
  4 the career development program as prescribed by the agency
  5 within one year after appointment.] Successfully complete the
  6 basic certification program of the agency no later than one
- 7 <u>year after appointment.</u>

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- (2) [Attend and successfully complete the second phase of the career development program as prescribed by the agency within three years after appointment.] Successfully complete the advanced certification program of the agency no later than three years after appointment.
- 13 (3) Attend basic and advanced seminars, workshops and
  14 training conferences [called] required by the [State director
  15 and/or official having responsibility for providing the
  16 coordinator with in-service training.] agency.
- 17 (4) Meet the training, continuing education,
  18 certification and qualification requirements prescribed by
  19 and within the time frames established by the agency.
- 20 [Failure to attend the instruction described in this subsection
- 21 or failure to attend a prescribed training conference for a
- 22 period of two consecutive years shall be cause for replacement.
- 23 The State Director of Emergency Management may grant credit
- 24 toward meeting the requirements of this subsection to appointed
- 25 local coordinators on the basis of prior experience and
- 26 training.]
- 27 (e.1) Credit.--At the discretion of the director, a
- 28 <u>coordinator may receive credit toward meeting the requirements</u>
- 29 of subsection (e) on the basis of prior experience and training
- 30 of the coordinator.

- 1 (f) Responsibility for training. -- Responsibility for the
- 2 professional in-service training of each coordinator rests with
- 3 each successive higher [political subdivision] emergency
- 4 management program than the one in which the coordinator is
- 5 functioning.
- 6 (g) Expenses. -- [Each appointed] The county, municipality or
- 7 council of governments served by the coordinator shall reimburse
- 8 <u>the</u> coordinator [shall be reimbursed] for actual expenses
- 9 incurred in the performance of his duties and attendance at
- 10 scheduled meetings[.], exercises and required training as
- 11 prescribed by the agency, county, municipality or council of
- 12 governments.
- 13 § 7503. Powers and duties of [political subdivisions] county
- and local emergency management programs.
- 15 (a) General rule. -- Each [political subdivision shall, either
- 16 individually or pursuant to the provisions of the act of July
- 17 12, 1972 (P.L.762, No.180), referred to as the Intergovernmental
- 18 Cooperation Law, adopt an Intergovernmental Cooperation
- 19 agreement with other political subdivisions to:] county
- 20 <u>emergency management program and each local emergency management</u>
- 21 program shall:
- 22 (1) Prepare, maintain and keep current [a disaster], as
- 23 <u>specified by the agency,</u> emergency management [plan for the
- 24 prevention and minimization of injury and damage caused by
- disaster, prompt and effective response to disaster and
- disaster emergency relief and recovery in consonance with the
- Pennsylvania Emergency Management Plan] plans.
- 28 (2) Establish, equip and staff an emergency operations
- center, consolidated with warning and communication systems
- 30 to support government operations in emergencies and provide

- other essential facilities and equipment for agencies and activities assigned emergency functions <u>in accordance with</u> agency directives.
  - (3) Provide individual and organizational training programs to [insure] ensure prompt, efficient and effective disaster emergency services.
  - (4) Organize, prepare and coordinate all locally available manpower, materials, supplies, equipment, facilities and services necessary for <u>response to</u> disaster [emergency readiness, response and recovery] <u>emergencies</u>.
  - (5) Adopt and implement precautionary measures to mitigate the anticipated effects of disaster.
  - (6) Execute and enforce such rules and orders as the agency shall adopt and promulgate under the authority of this part.
- 16 (7) Cooperate and coordinate with any public [and] <u>or</u>
  17 private agency or entity in achieving any purpose of this
  18 part.
  - (8) Have available for inspection at its emergency operations center all emergency management plans, rules and orders of the Governor and the agency.
  - (9) Provide prompt and accurate information regarding local disaster emergencies to appropriate Commonwealth and local officials and agencies and the general public.
- 25 (10) Participate in [all] tests, drills and exercises, 26 including remedial drills and exercises, scheduled by the 27 agency or by the Federal Government.
- 28 (11) Participate in the program of integrated flood
  29 warning systems under section 7313(6) (relating to powers and
  30 duties).

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- 1 (b) County emergency management program. -- A county shall
- 2 <u>develop</u>, maintain and manage its emergency management program
- 3 and capabilities as prescribed by the agency. The program shall
- 4 <u>include the following:</u>
- 5 (1) Coordinating resource management to ensure that
- 6 <u>county and appropriate municipal resources are properly</u>
- 7 <u>organized, trained and equipped and have adequate plans to</u>
- 8 <u>safely and effectively accomplish assigned missions.</u>
- 9 (2) Maintaining a countywide listing of county and
- 10 <u>municipal resources</u>.
- 11 (3) Providing updated resource management information to
- the agency upon request.
- 13 (4) Implementing and coordinating the county's National
- 14 Incident Management System compliance activities.
- 15 (5) Monitoring progress by municipalities within the
- 16 <u>county in National Incident Management System implementation</u>
- and providing assistance where feasible.
- 18 (6) Following reporting protocols established by the
- 19 agency.
- 20 (7) Developing and implementing county plans, policies
- 21 and procedures that are current with Commonwealth directives,
- 22 requirements, plans and templates.
- 23 (8) Preparing and maintaining a county hazard
- vulnerability analysis that incorporates all municipal
- 25 hazards.
- 26 (9) Coordinating and monitoring planning activities by
- 27 <u>municipalities within the county and providing assistance</u>
- where feasible.
- 29 (10) Providing training to staff of local emergency
- 30 management programs and municipalities within the county.

Τ	(II) Maintaining training records for coordinators of
2	local emergency management programs within the county.
3	(12) Submitting certification documentation to the
4	agency for county staff and staff of municipalities within
5	the county.
6	(13) Coordinating emergency communications by doing the
7	<pre>following:</pre>
8	(i) Encouraging optimal communication and
9	coordination between the local emergency management
10	programs within the county and public safety answering
11	points in accordance with applicable State law.
12	(ii) Establishing and managing a county emergency
13	operations center using the National Incident Management
14	System.
15	(iii) Coordinating and cooperating with local
16	emergency management programs within the county and other
17	relevant organizations and entities for interoperable
18	<pre>emergency communications.</pre>
19	(14) Participating in continuity of county government
20	and continuity of county operations planning and ensuring
21	that county planning is consistent with Statewide and
22	regional plans.
23	(15) Developing, maintaining and executing an exercise
24	and evaluation program in accordance with agency directives
25	and the Federal Homeland Security Exercise and Evaluation
26	Program or its successor program.
27	(16) Participating in planning for continuity of
28	municipal government and continuity of municipal operations
29	and providing assistance where feasible.
30	(17) Coordinating the delivery of citizen education

1	programs and supplementing materials as necessary.
2	(18) Coordinating the delivery of awareness and
3	education programs for county and municipal elected officials
4	on preparedness and emergency management topics.
5	(19) Participating in regional task force activities as
6	appropriate.
7	(20) Supporting the implementation of the National
8	Infrastructure Protection Plan and the Commonwealth critical
9	infrastructure protection plan.
10	(21) Seeking and promoting opportunities to improve the
11	efficiency of emergency preparedness and response through
12	regionalization of services as appropriate.
13	(22) Advising county officials in matters related to
14	disaster preparedness and response.
15	(23) Reviewing emergency plans and emergency operations
16	plans developed by municipalities, dependent care facilities
17	and other entities located within the county that are
18	required by law or regulation to develop and maintain an
19	emergency plan. The coordinator shall provide an annual
20	report to the agency on or before March 1 of each year
21	describing the status of the plans reviewed under this
22	paragraph. This paragraph includes review of emergency plans
23	for nuclear reactors that are subject to regulation by the
24	Nuclear Regulatory Commission.
25	(24) Coordinating the development and maintenance of a
26	countywide animal rescue capability consistent with standards
27	and guidelines established by the agency in conjunction with
28	the Department of Agriculture and the Pennsylvania State

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Animal Response Team. The coordinator shall engage a county

animal response team, if one exists, in planning activities.

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⊥ (	C)	Local	emergency	management	programA	municipality

- 2 <u>required to establish a local emergency management program under</u>
- 3 section 7501 (relating to general authority of county and local
- 4 <u>emergency management programs</u>) shall develop, maintain and
- 5 manage programs and capabilities as prescribed by the agency
- 6 that shall include, but not be limited to, the following:
- 7 (1) Coordinating resource management to ensure that
- 8 <u>appropriate municipal resources are properly organized,</u>
- 9 <u>trained and equipped and have adequate plans to safely and</u>
- 10 <u>effectively accomplish the assigned missions.</u>
- 11 (2) Maintaining a current list of municipal resources.
- 12 (3) Providing updated resource management information to
- the county emergency management program where the
- 14 <u>municipality is located and to the county 911 center upon</u>
- 15 <u>request.</u>
- 16 (4) Coordinating the municipality's National Incident
- 17 Management System compliance activities.
- 18 (5) Following reporting protocols established by the
- 19 county emergency management program where the county 911
- centers and the municipality are located.
- 21 (6) Developing and implementing municipal plans,
- 22 policies and procedures in consultation with law enforcement,
- fire and emergency personnel and medical service providers
- that are consistent with Commonwealth and county strategies,
- 25 requirements, plans and templates.
- 26 (7) Preparing and maintaining a municipal hazard
- 27 <u>vulnerability analysis.</u>
- 28 (8) Providing training for staff of the local emergency
- 29 management program and maintaining training records and
- 30 certification documentation.

Τ	(9) Coordinating emergency communications by doing the
2	<pre>following:</pre>
3	(i) Establishing and managing a municipal emergency
4	operations center in compliance with the National
5	Incident Management System.
6	(ii) Coordinating and cooperating with the county
7	emergency management program where the municipality is
8	located and other relevant organizations and entities for
9	interoperable emergency communications.
10	(10) Participating in continuity of municipal government
11	and continuity of municipal operations planning.
12	(11) Coordinating the delivery of citizen education
13	programs by the municipality and supplementing materials as
14	necessary.
15	(12) Coordinating the delivery of awareness and
16	education programs by the municipality for municipal elected
17	officials for preparedness and emergency management topics.
18	(13) Participating in county and, as appropriate,
19	regional emergency preparedness task force activities.
20	(14) Supporting the implementation of the National
21	Infrastructure Protection Plan and the Commonwealth critical
22	infrastructure protection plan.
23	(15) Seeking and promoting opportunities to improve the
24	efficiency of preparedness and emergency management through
25	regionalization of services as appropriate.
26	(16) Advising municipal officials in matters related to
27	disaster preparedness and emergency management.
28	(17) Reviewing emergency management plans and programs
29	developed by elementary and secondary schools, dependent care
30	facilities and other entities located within the municipality

- 1 that are required by law or the Commonwealth to develop and
- 2 maintain preparedness and emergency management capabilities.
- 3 The coordinator shall provide an annual report to the
- 4 <u>coordinator of the county emergency management program where</u>
- 5 the municipality is located on or before September 1 of each
- 6 year describing the status of the plans reviewed under this
- 7 paragraph. This paragraph includes review of emergency plans
- 8 for nuclear reactors that are subject to regulation by the
- 9 <u>Nuclear Regulatory Commission.</u>
- 10 § 7504. Coordination[,] and assistance [and mutual aid].
- 11 (a) Responsibility for direction and coordination. --
- 12 Direction of disaster emergency management services is the
- 13 responsibility of the lowest level of government affected. When
- 14 two or more political subdivisions within a county are affected,
- 15 the county organization shall exercise responsibility for
- 16 coordination and support to the area of operations. When two or
- 17 more counties are involved, coordination shall be provided by
- 18 the agency or by area organizations established by the agency.
- 19 (b) Assistance from higher government unit.--When all
- 20 appropriate locally available forces and resources are fully
- 21 committed by the affected political subdivision, assistance from
- 22 a higher level of government shall be provided. Regional task
- 23 forces may assist in the coordination efforts and provision of
- 24 resources.
- [(c) Municipal mutual aid agreements. -- County and local
- 26 coordinators of emergency management shall develop mutual aid
- 27 agreements with adjacent political subdivisions for reciprocal
- 28 emergency assistance. The agreements shall be consistent with
- 29 the plans and programs of the agency. In disaster emergencies,
- 30 requests for mutual aid assistance shall be referred to the

- 1 organization having responsibility for coordination as specified
- 2 in subsection (a) and in time of emergency it shall be the duty
- 3 of each local organization to render assistance in accordance
- 4 with the provisions of the mutual aid agreements.
- 5 (d) Interstate mutual aid arrangements. -- The coordinator of
- 6 each local organization may, subject to approval of the
- 7 Governor, enter into mutual aid arrangements with similar
- 8 agencies or organizations in other states for reciprocal
- 9 disaster emergency services.
- 10 (e) Ratification of agreements. -- Mutual aid agreements shall
- 11 be ratified by the governing bodies of the political
- 12 subdivisions involved.
- (f) Control of outside support forces. -- Support forces
- 14 furnished political subdivisions from outside its jurisdiction
- 15 shall be under the operational control of the department, agency
- or office furnishing the force.]
- 17 § 7511. Appropriations by political subdivisions.
- 18 (a) [General rule.--Every political subdivision shall have
- 19 the power to] Power.--
- 20 (1) A political subdivision may make appropriations for
- 21 the payment of expenses [of the local organization] for
- 22 <u>preparedness and emergency management activities</u> in the
- 23 manner provided by law for making appropriations for the
- 24 ordinary expenses of the political subdivision.
- 25 (2) In making appropriations, the political subdivision
- shall specify the amounts and purposes for which the moneys
- appropriated may be used [by the organization to or for which
- such appropriation may be made].
- 29 (b) Two or more local [organizations] emergency management
- 30 programs or county emergency management programs. --

1 (1) Nothing in this subchapter or any other provision of

2 this part shall be deemed to limit the power of any political

3 subdivision to appropriate money for the purpose of paying

4 the expenses of a local [organization] <a href="mailto:emergency management">emergency management</a>

5 <u>program or a county emergency management program</u> having

jurisdiction both within and without the political

7 subdivision even though an appropriation has been or is to be

made to another local [organization] emergency management

9 <u>program or another county emergency management program</u>

coterminous with or having jurisdiction within the political

11 subdivision.

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(2) Payments on account of an appropriation under this subsection shall be made pursuant to an agreement under section 7513 (relating to agreements among political subdivisions) or in the form of a gift or grant to the political subdivision responsible in the first instance for the payment of bills and claims against the local

[organization] emergency management program or the county

emergency management program, as the case may be, for the

payment of the expenses for which the appropriation was made.

21 § 7512. Law applicable to local [organizations] emergency

22 <u>management programs and county emergency management</u>

programs.

[(a) General rule.--]Where the jurisdiction of the local

25 [organization] <a href="mailto:emergency management program or the county">emergency management program or the county</a>

26 <u>emergency management program</u> is coterminous with the political

27 subdivision making an appropriation for the payment of the

28 expenses, the local [organization] emergency management program

29 or the county emergency management program, as the case may be,

30 shall be deemed an agency, board or commission of the political

- 1 subdivision, subject to all of the laws governing the making of
- 2 contracts or purchases, the employment of persons or otherwise
- 3 incurring financial obligations which apply to the political
- 4 subdivision.
- 5 [(b) Second class townships. -- No purchase or purchases shall
- 6 be made, no contract entered into and no expenses incurred by
- 7 any local organization which involves the payment of more than
- 8 \$25 out of the treasury of any second class township unless the
- 9 proposed expenditure has been approved in writing by the
- 10 township supervisors. If any purchase or contract is made or
- 11 other expenses incurred contrary to the provisions of this
- 12 subsection, the township shall not be responsible for the
- 13 payment thereof but the person acting for the local organization
- 14 in the transaction shall be personally liable for the payment.]
- 15 § 7513. Agreements among political subdivisions.
- 16 (a) [General rule.--] <u>Duty to enter into agreements.--</u>
- 17 (1) Where a local [organization] emergency management
- 18 program or a county emergency management program has
- 19 jurisdiction in an area including all or parts of more than
- one political subdivision which does not include the whole
- 21 area of any county, the political subdivisions, all or part
- of which lie within the jurisdiction of the [organization]
- 23 local emergency management program or the county emergency
- 24 management program, as the case may be, shall, before paying
- any expenses of the [organization] <u>local emergency management</u>
- 26 program or the county emergency management program, enter
- into an agreement designating one of the political
- subdivisions as the agent of each of them for the purpose of
- 29 paying the expenses of the local [organization.] <u>emergency</u>
- 30 management program or the county emergency management

1 program.

2 <u>(2)</u> The agreement shall [also set forth]:

(i) Specify the proportionate share of the expenses of the [organization] local emergency management program or the county emergency management program, as the case may be, to be paid by each political subdivision party to the agreement and an estimate of the amount required to be appropriated by each of them for the purpose of paying the expenses. [The agreement shall be effective]

(ii) Take effect when approved by [the corporate authorities of each of the political subdivisions by a majority vote and each of the subdivisions shall thereupon] official action of the governing body of each of the political subdivisions and each of the political subdivisions shall then make an appropriation pursuant to section 7511 (relating to appropriations by political subdivisions) sufficient to pay its share of the expenses of the [organization] local emergency management program or the county emergency management program, as the case may be.

(b) Counties. -- Where the local [organization] emergency management program or the county emergency management program has jurisdiction in an area including the whole area of one or more counties which is not coterminous with any one county, before paying any expenses of the [organization] local emergency management program or the county emergency management program, as the case may be, the counties, all or part of which lie within the jurisdiction of the [organization] local emergency management program or the county emergency management program, shall enter into an agreement in the manner and form provided in

- 1 subsection (a) and with like effect, and no other political
- 2 subdivision lying within the jurisdiction of the [organization]
- 3 local emergency management program or the county emergency
- 4 management program, as the case may be, shall be a party to the
- 5 agreement.
- 6 § 7514. Payments involving one political subdivision.
- 7 (a) [General rule.--] <u>Warrant or order required.--</u>
- 8 <u>(1)</u> All bills or claims to be paid from any
- 9 appropriation made by a political subdivision coterminous
- 10 with the local [organization] emergency management program or
- 11 <u>the county emergency management program</u>, after first being
- approved by the local [organization] <a href="mailto:emergency management">emergency management</a>
- program or the county emergency management program or an
- 14 appropriate officer thereof designated for that purpose,
- shall be paid from the treasury of the political subdivision
- only upon the warrant or order of the officer or officers of
- 17 the political subdivision designated by law to approve or
- 18 countersign warrants or orders for the payment of the
- ordinary expenses of the political subdivision, and shall be
- subject to audit in the same manner as other financial
- 21 transactions of the political subdivision.
- 22 (2) In each case, the officer or officers shall have the
- 23 same power to approve or disapprove as they have in case of
- warrants for ordinary expenses of the political subdivision,
- and no warrant or order for the payment thereof shall be
- issued without the approval.
- 27 (b) Gift or grant of money.—Any gift or grant of money made
- 28 to the local [organization] emergency management program or the
- 29 <u>county emergency management program</u> or to the political
- 30 subdivision for the payment of expenses incurred or to be

- 1 incurred by or for the [organization] <u>local emergency management</u>
- 2 program or the county emergency management program, as the case
- 3 may be, shall be deposited in the treasury of the political
- 4 subdivision and shall be appropriated by the political
- 5 subdivision for the purpose for which the gift or grant was
- 6 made, and any bills or claims to be paid from the gift or grant
- 7 shall be paid in the manner provided in this subchapter for the
- 8 payment of other bills and claims against the political
- 9 subdivision.
- 10 § 7515. Payments involving two or more political subdivisions.
- 11 (a) General rule. -- Where two or more political subdivisions
- 12 have entered into an agreement as provided by section 7513
- 13 (relating to agreements among political subdivisions), all bills
- 14 and claims for expenses incurred by or for the local
- 15 [organization] emergency management program or the county
- 16 <u>emergency management program</u> shall thereafter be paid in the
- 17 first instance by the political subdivision named as agent in
- 18 the agreement in the manner provided in section 7514 (relating
- 19 to payments involving one political subdivision) as though the
- 20 [organization] <u>local emergency management program or the county</u>
- 21 <u>emergency management program, as the case may be,</u> were
- 22 coterminous with the political subdivision[, and the
- 23 organization]. The local emergency management program or the
- 24 county emergency management program, as the case may be, shall
- 25 be subject to all of the laws governing the making of contracts
- 26 or purchases, the employment of persons or otherwise incurring
- 27 financial obligations which apply to the political subdivision.
- 28 (b) Accounting by agent. -- The political subdivision
- 29 designated as agent shall, not later than the fifteenth day of
- 30 each month, submit an itemized account of the expenses of the

- 1 [organization] <u>local emergency management program or the county</u>
- 2 <u>emergency management program</u> paid by it during the preceding
- 3 calendar month to each of the other political subdivisions party
- 4 to the agreement, together with a request for reimbursement of
- 5 the proportionate share of expenses agreed to be paid by each of
- 6 the other political subdivisions.
  - (c) Reimbursement of agent.--
- 8 <u>(1)</u> Each political subdivision requested to make
- 9 reimbursement shall do so within 30 days after the request
- from the appropriation made for the payment of the expenses
- of the [organization and, in] <u>local emergency management</u>
- 12 <u>program or the county emergency management program. In</u> the
- event [of failure] the political subdivision fails to do so,
- mandamus shall lie to compel the officers of the political
- subdivision to pay the agreed-upon proportionate share of the
- proper expenses of the [organization] <u>local emergency</u>
- 17 management program or the county emergency management program
- 18 out of the first moneys thereafter in the treasury of the
- 19 political subdivision and not previously pledged to any other
- 20 purpose.

- 21 <u>(2)</u> No political subdivision may be compelled to pay for
- any one year an amount greater than the amount estimated in
- the agreement as its proportionate share.
- 24 (3) Any payment made by any political subdivision to the
- 25 political subdivision named as agent in the agreement for
- 26 reimbursement for the payment of the expenses of the
- [organization] <u>local emergency management program or the</u>
- 28 county emergency management program shall be credited by the
- agent political subdivision to the appropriation made by it
- for the payment of the expenses of the [organization] <u>local</u>

- 1 <u>emergency management program or the county emergency</u>
- 2 <u>management program</u> and shall be available for the payment of
- future expenses of the [organization] local emergency
- 4 <u>management program or the county emergency management</u>
- 5 program, as the case may be, without further appropriation or
- 6 action by the agent political subdivision.
  - (d) Gift or grant of money. --
- 8 <u>(1)</u> Any gift or grant of money made to or for the local
- 9 [organization] <u>emergency management program or the county</u>
- 10 <u>emergency management program</u>, if made to a political
- 11 subdivision, shall be deposited in its treasury and be
- appropriated by it for the purpose for which the gift or
- grant was made and the political subdivision shall notify the
- 14 political subdivision named as agent in the agreement of the
- appropriation and the purpose for which it is available.
- 16 <u>(2)</u> If the gift or grant of money is made to the
- 17 [organization] local emergency management program or the
- 18 <u>county emergency management program</u>, it shall be deposited in
- 19 the treasury of the political subdivision named as agent in
- the agreement and shall be appropriated by the political
- subdivision for the purpose for which the gift or grant was
- 22 made.

- 23 (3) Any expenditure made by the agent political
- subdivision from any gift or grant deposited in its treasury
- or reimbursed from any gift or grant deposited in the
- treasury of any other political subdivision shall not be
- included in computing the reimbursement requested from any
- other political subdivision under the agreement.
- 29 Section 6. Chapter 75 of Title 35 is amended by adding a
- 30 subchapter to read:

1	SUBCHAPTER C
2	REGIONAL ALL-HAZARDS PREPAREDNESS
3	AND EMERGENCY MANAGEMENT
4	Sec.
5	7521. Regional task forces.
6	7522. Specialized regional response teams.
7	7523. (Reserved).
8	7524. Specialized Statewide response teams.
9	7525. Grant program.
_0	7526. Workers' compensation premiums.
1	§ 7521. Regional task forces.
_2	(a) Establishment The agency, in coordination with
_3	Commonwealth agencies as designated by the Governor, county and
4	local emergency management programs, health, law enforcement,
5	public safety and volunteer organizations and other officials
6	and representatives from dedicated emergency response
_7	organizations, private business and industry, institutions of
8 .	higher education, hospitals and medical care facilities and
9	other entities responsible for the health, safety and welfare of
20	the residents of this Commonwealth shall establish regional task
21	forces throughout this Commonwealth.
22	(b) Organization
23	(1) Each regional task force shall be a cooperative
24	effort among the counties within the designated region. Each
25	regional task force shall be governed by an executive board
26	comprised of the county coordinator from each county or other
27	county official appointed by the county within the task force
28	region, and one member from each of the following emergency
29	management communities: health, law enforcement, fire and
30	emergency medical services (EMS), to be chosen in a manner

determined by the regional task force.
(2) Each regional task force shall designate for
purposes of contract and grant administration, by majority
vote of the executive board as a:
(i) designated county model;
(ii) distributed funds model; or
(iii) regional county model.
(3) The following apply for a designated county model:
(i) Notwithstanding any provision in 53 Pa.C.S. Ch.
23 (relating to general provisions), the member counties
may organize their regional task force as a council of
governments under 53 Pa.C.S. Ch. 23 Subch. A (relating to
intergovernmental cooperation). In lieu of establishing a
council of governments, the governing bodies of member
counties must enter into an intergovernmental cooperation
agreement to carry out this subsection.
(ii) The regional task force executive board shall
designate one of its member counties as its agent
responsible for entering into contracts and grant
agreements, and administering any funds, grants or
expenses of the regional task force. The regional task
force shall be subject to all of the laws governing the
making of contracts or purchases, the employment of
persons or otherwise incurring financial obligations,
which apply to the designated member county.
(iii) Either a joint resolution establishing a
council of governments or an intergovernmental
cooperation agreement fully executed by the governing
bodies of member counties must be received by the agency
prior to the release of contract or grant funds to the

Т.	designated agent member county.
2	(4) The following apply for a distributed funds model:
3	(i) The agency shall enter into contracts and grant
4	agreements with each of the member counties
5	individually. Each task force member county is
6	responsible for administering funds, grants or expenses
7	incurred. Each individual member county shall be
8	responsible for the laws governing the making of
9	contracts or purchases, the employment of persons or
10	otherwise incurring financial obligation individual to
11	the county.
12	(ii) Notwithstanding any provision in 53 Pa.C.S. Ch.
13	23, the member counties may organize their regional task
14	force as a council of governments under 53 Pa.C.S. Ch. 23
15	Subch. A.
16	(5) The following apply for a regional county model:
17	(i) The agency shall enter into cooperative
18	contracts and grant agreements with the regional task
19	force. Each regional task force member county will be
20	represented in a cooperative contract or grant agreement
21	and responsible for executing the contract or grant
22	agreement on behalf of the member county it represents in
23	the region.
24	(ii) The agency will distribute funds to one
25	regional task force member county or to each regional
26	task force county as outlined in a cooperative contract
27	or grant agreement, as required.
28	(iii) Each county will be responsible for regional
29	task force expenditure of grant funds and purchases that
30	are maintained, delivered or reside in the respective

	<u>regional cask force country.</u>
2	(iv) An intergovernmental cooperation agreement
3	fully executed by the governing bodies of the regional
4	task force member counties must be received by the agency
5	prior to the release of contract or grant funds to one
6	regional task force member county rather than to each
7	regional task force member county individually.
8	(c) Agency authority The agency has the authority to enter
9	into contract and grant agreements with qualified entities other
10	than single or multiple entity contract and grant administrators
11	to the extent permitted by Federal law, regulations and
12	guidance.
13	(d) PlansAll regional task forces, regardless of
14	designation, shall coordinate and develop a regional plan that
15	addresses regional, State and national priorities and national
16	preparedness goals and that encompasses the comprising counties
17	in accordance with subsection (e) and guidelines developed by
18	the agency. The agency shall review and accept each plan in a
19	timely manner, but no later than 90 days after receipt of the
20	plan by the agency. The task force shall review and update the
21	plan triennially and submit it to the agency for review.
22	(e) Duties of regional task forces The duties of all
23	regional task forces, regardless of designation, shall include
24	the following:
25	(1) To develop and maintain a regional plan based on
26	regional, State and national priorities and national
27	preparedness goals.
28	(2) To comply with Federal and State requirements
29	regarding National Incident Management System training and
30	certification, emergency response equipment typing and

1	emergency responder credentialing.
2	(3) To achieve capability targets under the National
3	Preparedness System.
4	(4) To organize, at a minimum, working groups from the
5	following emergency management communities:
6	(i) Health services.
7	(ii) Law enforcement.
8	(iii) Fire protection.
9	(iv) Emergency medical services.
10	(5) To develop, maintain and manage an inventory of
11	regional emergency response resources, including emergency
12	response vehicles, specialized equipment and certified or
13	credentialed personnel, that can be deployed within the
14	region served by the task force or elsewhere in response to
15	events that threaten life, property, the environment or the
16	economy and provide an inventory of the resources on a
17	schedule and in a manner prescribed by the agency.
18	(6) To maintain a multiyear training and exercise plan
19	and attend training and related sessions as directed or
20	conducted by the agency.
21	(7) To participate in and conduct exercises as required
22	by the agency and the Federal Government.
23	(8) To participate in and conduct capabilities-based
24	planning activities and assessments.
25	(9) To maintain interoperable and compatible emergency
26	communication systems in support of Statewide communications
27	systems.
28	(10) To comply with agency guidelines, standards and
29	directives and homeland security Federal grant guidelines.
30	(f) Activation and deployment A regional task force or a

- 1 subset of the regional task force may be activated and deployed
- 2 by the Governor or the designee of the Governor, or an official
- 3 <u>designated</u> by the executive board of the regional task force
- 4 that established it. During an activation and deployment, the
- 5 <u>administrative and operational costs of the regional task force</u>
- 6 or a subset of the regional task force, its individual members
- 7 and their employers, Commonwealth agencies and other parties
- 8 shall be negotiated and paid by the entity that activated and
- 9 <u>deployed the regional task force or the subset of the regional</u>
- 10 task force.
- 11 § 7522. Specialized regional response teams.
- 12 (a) Establishment.--A regional task force may establish one
- 13 <u>or more specialized regional response teams.</u>
- 14 (b) Organization.--
- 15 (1) Specialized regional response teams shall be
- organized in accordance with guidelines approved by the
- 17 regional task force executive board and the agency.
- 18 (2) The regional task force must enter into a written
- 19 <u>agreement with each specialized regional response team that</u>
- it establishes.
- 21 (3) In addition to other terms, the written agreement
- 22 shall stipulate the scope of authority, employed or volunteer
- 23 status of team members and which member county of the
- 24 <u>regional task force is the responsible agent for</u>
- 25 <u>administering funds, grants or expenses of the specialized</u>
- 26 regional response team to the extent eliqible.
- 27 <u>(4) In order to receive funds or grants directly, a</u>
- 28 specialized regional response team must meet the requirements
- of section 7521(b)(2) (relating to regional task forces).
- 30 (5) A specialized regional response team shall be

- 1 <u>subject to the laws governing the making of contracts or</u>
- 2 purchases, the employment of persons or otherwise incurring
- 3 financial obligations.
- 4 (c) Activation and deployment. -- A specialized regional
- 5 response team may be activated and deployed by the Governor or
- 6 the designee of the Governor or an official designated by the
- 7 executive board of the regional task force that established the
- 8 specialized regional response team. During an activation and
- 9 <u>deployment</u>, the administrative and operational costs of the
- 10 specialized regional response team, its individual members and
- 11 their employers, Commonwealth agencies and other parties shall
- 12 be negotiated and paid by the entity that activated and deployed
- 13 the specialized regional response team.
- 14 § 7523. (Reserved).
- 15 § 7524. Specialized Statewide response teams.
- 16 (a) Establishment. -- The agency may establish and designate
- 17 specialized Statewide response teams throughout this
- 18 Commonwealth.
- 19 (b) Organization and responsibilities. -- Specialized
- 20 Statewide response teams shall be organized in accordance with
- 21 quidelines developed by the agency in consultation with
- 22 applicable Federal or Commonwealth agencies. The response teams
- 23 shall provide professional, operational, logistical, material
- 24 and other forms of emergency or technical services and support.
- 25 (c) Activation. -- Specialized Statewide response teams may
- 26 only be activated and deployed by the Governor, the designee of
- 27 the Governor or an official designated by the Federal Emergency
- 28 Management Agency. During an activation and deployment, the
- 29 administrative and operational costs of the specialized
- 30 Statewide response team, its individual members and their

- 1 employers, Commonwealth agencies and other parties shall be
- 2 negotiated and paid by the entity that activated and deployed
- 3 <u>the specialized Statewide response team.</u>
- 4 (d) Funding, grants and donation. -- In addition to funds that
- 5 are provided under section 7525 (relating to grant program),
- 6 specialized Statewide response teams, as designated by the
- 7 agency, may be eligible to receive grants, donations of
- 8 equipment and supplies and other funds from any source. As an
- 9 agent of the Commonwealth, a specialized Statewide response team
- 10 is entitled to tax-exempt status from the Federal Government.
- 11 § 7525. Grant program.
- 12 (a) Authorization. -- The agency may award grants to regional
- 13 task forces, specialized regional response teams, specialized
- 14 Statewide response teams and urban search and rescue task forces
- 15 to the extent they are organized pursuant to section 7521(c)
- 16 <u>(relating to regional task forces). In the alternative, the</u>
- 17 agency may award individual grants to the member political
- 18 subdivisions that comprise these entities.
- 19 (b) Grants and funding. -- Regional task forces, specialized
- 20 regional response teams and specialized Statewide response teams
- 21 may receive grants and funding from the Federal Government and
- 22 the Commonwealth through application to the agency or any other
- 23 entity providing grants or funding for the purposes of this part
- 24 to the extent they are organized pursuant to section 7521(c). In
- 25 the alternative, the agency may award individual grants to the
- 26 member political subdivisions that comprise these entities.
- 27 (c) Limitation. -- Grants shall only be made by the agency to
- 28 the extent that funding is available.
- 29 § 7526. Workers' compensation premiums.
- Nothing in this part shall be construed to permit an insurer

- 1 to raise workers' compensation premiums due to the participation
- 2 or membership of a county, municipality, emergency services
- 3 organization, <u>individual or employer on a task force or response</u>
- 4 <u>team described in this part.</u>
- 5 Section 7. Section 7604(a) of Title 35 is amended to read:
- 6 § 7604. Budgetary considerations.
- 7 (a) Expenditures. -- In addition to the funds which the
- 8 Governor is authorized to transfer for disasters in accordance
- 9 with 35 Pa.C.S. § 7307 (relating to use and appropriation of
- 10 unused Commonwealth funds), the Governor may transfer any other
- 11 appropriated but unused funds in an amount of not more than
- 12 [\$15,000,000] <u>\$25,000,000</u> in any fiscal year which may have been
- 13 appropriated for the ordinary expenses of the Commonwealth
- 14 government from the General Fund to be utilized for the purposes
- 15 set forth in 35 Pa.C.S. § 7601 (relating to compact enacted).
- 16 The Secretary of the Budget shall, within five days of a
- 17 transfer of funds authorized under this section, notify the
- 18 chairman and minority chairman of the Appropriations Committee
- 19 of the Senate and the chairman and minority chairman of the
- 20 Appropriations Committee of the House of Representatives of such
- 21 transfer. Such notification shall identify the amount
- 22 transferred, the appropriation from which funds were
- 23 transferred, the appropriation to which the funds were
- 24 transferred and the justification for such transfer. The
- 25 Secretary of the Budget shall provide a full accounting to the
- 26 chairman and minority chairman of the Appropriations Committee
- 27 of the Senate and the chairman and minority chairman of the
- 28 Appropriations Committee of the House of Representatives after
- 29 the close of each fiscal year concerning funds transferred
- 30 pursuant to the provisions of this section.

- 1 \* \* \*
- 2 Section 8. Title 35 is amended by adding a section to read:
- 3 § 7605. Protections.
- 4 An individual who is not an employee of the Commonwealth and
- 5 <u>is deployed by the Governor or a designee under section 7601</u>
- 6 (relating to compact enacted) shall be considered an employee of
- 7 the Commonwealth for the purposes of Articles VI and VIII of
- 8 <u>section 7601 for the period of deployment. Administrative and</u>
- 9 <u>operational costs related to the deployment shall be negotiated</u>
- 10 and paid by the entity that activated and deployed the
- 11 <u>individual</u>.
- 12 Section 9. Sections 7701, 7702, 7703 and 7704 of Title 35
- 13 are amended to read:
- 14 § 7701. Duties concerning disaster [prevention] preparedness
- and emergency management.
- 16 (a) Governor. -- In addition to disaster prevention measures
- 17 included in the Commonwealth and local plans, the Governor shall
- 18 consider on a continuing basis steps that could be taken to
- 19 prevent or reduce the harmful consequences of disasters. The
- 20 Governor, from time to time, shall make recommendations to the
- 21 General Assembly, political subdivisions and other appropriate
- 22 public and private entities as may facilitate measures for
- 23 prevention or reduction of the harmful consequences of
- 24 disasters.
- 25 (b) Department of Environmental [Resources] Protection. -- The
- 26 Department of Environmental [Resources] Protection, in
- 27 conjunction with the [Pennsylvania Emergency Management Agency,]
- 28 <u>Department of Community and Economic Development, the Department</u>
- 29 of Transportation and the agency, shall keep land uses, flood
- 30 plain designations and construction of structures and other

- 1 facilities under continuing study and identify areas which are
- 2 particularly susceptible to severe land shifting, subsidence,
- 3 flood or other catastrophic occurrence. The studies under this
- 4 subsection shall concentrate on means of reducing or avoiding
- 5 the dangers caused by this occurrence or the consequences
- 6 thereof.
- 7 (c) Other Commonwealth agencies. -- At the direction of the
- 8 Governor, and pursuant to any other authority and competence
- 9 they have, Commonwealth agencies, including, but not limited to,
- 10 those charged with economic recovery responsibilities in
- 11 connection with floodplain management, stream encroachment and
- 12 flow regulation, weather modification, fire prevention and
- 13 control, air quality, public works, land use and land-use
- 14 planning, construction standards, public utilities and energy,
- 15 shall make studies of disaster prevention-related matters.
- 16 (d) Schools.--[Public-funded universities, colleges,]
- 17 <u>Institutions of higher education</u> and elementary and secondary
- 18 schools that receive public funds shall be made available to
- 19 [local] <u>municipal</u>, county, <u>regional</u> and [State] <u>Commonwealth</u>
- 20 officials for emergency planning and exercise purposes and
- 21 actual [service as mass-care facilities in the event of an
- 22 emergency evacuation] emergency services.
- 23 (e) Vehicles. -- School bus and transportation vehicles owned,
- 24 <u>contracted for</u> or leased by [universities, colleges]
- 25 institutions of higher education and school districts that
- 26 <u>receive public funds</u> shall be made available to local, county,\_\_
- 27 <u>regional</u> and [State] <u>Commonwealth</u> officials for emergency
- 28 planning and exercise purposes and actual [service in the event
- 29 of an emergency evacuation] emergency services.
- 30 (f) Disaster response and emergency preparedness [drills]

- 1 <u>exercises</u>.--[Annually, schools and custodial child care
- 2 facilities shall conduct at least one disaster response or
- 3 emergency preparedness plan drill.] Every emergency action plan
- 4 <u>developed under subsection (g) shall provide for the conduct of</u>
- 5 at least one disaster exercise annually as specified by the
- 6 agency. The disaster exercise shall be coordinated with the
- 7 appropriate emergency management program.
- 8 (g) Plans.--[Every school district and custodial child care
- 9 facility, in cooperation with the local Emergency Management
- 10 Agency and the Pennsylvania Emergency Management Agency, shall
- 11 develop and implement a comprehensive disaster response and
- 12 emergency preparedness plan consistent with the guidelines
- 13 developed by the Pennsylvania Emergency Management Agency and
- 14 other pertinent State requirements. The plan shall be reviewed
- 15 annually and modified as necessary. A copy of the plan shall be
- 16 provided to the county emergency management agency.] <u>Every</u>
- 17 dependent care facility, including, but not limited to,
- 18 elementary and secondary schools, shall develop and be prepared
- 19 to implement an all-hazards emergency action plan in accordance
- 20 with standards established by the agency. The plan shall be
- 21 coordinated with the appropriate county emergency management
- 22 program, local emergency management program and dedicated
- 23 <u>emergency response organizations.</u>
- (h) Large event plans.--
- 25 (1) When an event involves the congregation of a large
- 26 number of people so that a disaster emergency could
- 27 <u>potentially overwhelm the resources of the dedicated</u>
- 28 emergency response organizations responsible for the event or
- 29 <u>would be likely to respond in the geographic area where the</u>
- 30 event is to be held, the sponsoring organization of the event

Τ.	sharr develop an emergency action plan as specified by the
2	agency.
3	(2) A copy of the plan shall be provided to the county
4	and local emergency management program where the event is to
5	be held at least 30 days before the event.
6	(i) Sharing of information
7	(1) This subsection applies to any of the following
8	public entities that possesses or acquires all-hazards
9	<pre>information:</pre>
10	(i) A Commonwealth agency.
11	(ii) A court or an entity or office of the Unified
12	<u>Judicial System.</u>
13	(iii) The General Assembly.
14	(iv) A political subdivision.
15	(v) A dedicated emergency response organization.
16	(2) A public entity enumerated in paragraph (1) shall do
17	all of the following:
18	(i) Promptly share all-hazards information with the
19	agency and other Commonwealth agencies in accordance with
20	standards and all-hazards information guidance issued and
21	the all-hazards information plan developed by the agency
22	and consistent with the statutory responsibilities of the
23	agencies providing and receiving the information.
24	(ii) Cooperate in and facilitate the collection and
25	validation of the information and the production of
26	reports based on the information with contents and
27	formats that permit dissemination that maximizes the
28	utility of the information in protecting the territory,
29	residents and interests of this Commonwealth.
30	(iii) Facilitate implementation of the all-hazards

information plan developed by the agency.

2 (3) A private entity that becomes aware of all-hazards

3 information or threats that may impact the health, safety and

4 <u>welfare of the residents of this Commonwealth shall do all of</u>

5 <u>the following:</u>

quidance issued.

9

- (i) Promptly share the information with the agency

  and appropriate law enforcement organizations in

  accordance with all-hazards information standards and
- (ii) Cooperate in and facilitate the collection and validation of the information and the production of reports based on the information.
- 13 (4) Documents, information or other materials received

  14 by the agency or law enforcement organizations under

  15 paragraph (3) (i) shall be subject to section 7716 (relating

  16 to confidentiality) and other Federal or State law protecting

  17 proprietary information or trade secrets and the release or

  18 use of the information.
- 19 § 7702. Acceptance of services, gifts, grants and loans.
- 20 (a) General rule. -- Whenever any person or the Federal
- 21 Government or any Federal agency or officer offers to the
- 22 Commonwealth or, through the Commonwealth, to any political
- 23 subdivision or school district, services, equipment, supplies,
- 24 materials or funds by way of gift, grant or loan for purposes of
- 25 [disaster] emergency services, the Commonwealth, acting through
- 26 the Governor, or the political subdivision or school district,
- 27 acting with the consent of the Governor and through its chief
- 28 <u>elected</u> executive officer or governing body, may accept the
- 29 offer and upon acceptance the Governor or chief elected
- 30 executive officer or governing body of the political subdivision

- 1 or school district may authorize any officer of the Commonwealth
- 2 or of the political subdivision or school district, as the case
- 3 may be, to receive the services, equipment, supplies, materials
- 4 or funds on behalf of the Commonwealth or political subdivision
- 5 or school district subject to the terms of the offer and the
- 6 rules and regulations, if any, of the agency or person making
- 7 the offer.
- 8 [(b) Property of Commonwealth.--All equipment, supplies and
- 9 materials referred to in subsection (a) shall, when accepted by
- 10 the Commonwealth, be treated as the property of the Commonwealth
- 11 and shall be subject to the relevant provisions of the act of
- 12 April 9, 1929 (P.L.177, No.175), known as "The Administrative
- 13 Code of 1929," unless the General Assembly directs otherwise by
- 14 statute.]
- 15 (c) Indemnification.--
- 16 (1) Except as set forth under paragraph (2), the
- 17 Commonwealth may indemnify or hold harmless and save the
- 18 United States free from damages arising from a response to
- 19 the Commonwealth's request for direct Federal assistance
- 20 pursuant to the Stafford Act.
- 21 (2) Paragraph (1) does not apply to claims that are the
- 22 <u>result of gross negligence, wanton or reckless acts or</u>
- 23 intentional misconduct.
- 24 (3) The General Assembly, under 1 Pa.C.S. § 2310
- 25 (relating to sovereign immunity reaffirmed; specific waiver),
- 26 waives sovereign immunity as a bar to a claim against a
- 27 <u>Commonwealth agency brought by the United States under</u>
- 28 paragraph (1) only to the extent provided under this
- 29 <u>subsection</u>.
- 30 § 7703. Interstate arrangements.

- 1 (a) General rule.--Upon finding that a vulnerable area lies
- 2 only partly within this Commonwealth and includes territory in
- 3 another state or states or territory in a foreign jurisdiction
- 4 and that it would be desirable to establish an interstate
- 5 relationship, mutual aid or an area organization for disaster
- 6 emergency services, the Governor shall take steps to that end as
- 7 desirable.
- 8 (b) Negotiation and status of agreements. -- If this action is
- 9 taken with jurisdictions that have enacted the Interstate Civil
- 10 Defense and Disaster Compact or the Emergency Management
- 11 Assistance Compact, any resulting agreement or agreements may be
- 12 considered supplemental agreements pursuant to [Article 6 of
- 13 that compact] those compacts. If the other jurisdiction or
- 14 jurisdictions with which the Governor proposes to cooperate
- 15 pursuant to subsection (a) have not enacted [that] the relevant
- 16 compact, the Governor may negotiate special agreements with the
- 17 jurisdiction or jurisdictions.
- 18 (c) Legislative approval of agreements. -- Any agreement, if
- 19 sufficient authority for the making thereof does not otherwise
- 20 exist, becomes effective only after its text has been
- 21 communicated to the General Assembly and provided that neither
- 22 House of the General Assembly has disapproved it by adjournment
- 23 of the next ensuing session competent to consider it or within
- 24 30 days of its submission, whichever is longer.
- 25 § 7704. Immunity from civil liability.
- 26 (a) General rule. -- Neither the Commonwealth, nor any
- 27 <u>Commonwealth agency</u>, nor any political subdivision [thereof nor
- 28 other agencies] nor, except in cases of willful misconduct,
- 29 gross negligence, recklessness or bad faith, the agents,
- 30 employees, volunteers or representatives of any of them engaged

- 1 in any emergency services activities, nor, except in cases of
- 2 willful misconduct [or], gross negligence, recklessness or bad
- 3 <u>faith</u>, any individual or other person under contract with them
- 4 to provide equipment or work on a cost basis to be used in
- 5 disaster relief, nor, except in cases of willful misconduct
- 6 [or], gross negligence, recklessness or bad faith, any person,
- 7 firm, corporation or an agent or employee of any of them engaged
- 8 in [disaster] <a href="mailto:emergency">emergency</a> services activities, while complying
- 9 with or attempting to comply with this part or any rule or
- 10 regulation promulgated pursuant to the provisions of this part,
- 11 shall be liable for the death of or any injury to persons or
- 12 loss or damage to property as a result of that activity.
- 13 (b) Real estate owners. -- Any person[, organization] or
- 14 authority owning or controlling real estate or other premises,
- 15 who voluntarily and without compensation[,] grants a license or
- 16 privilege or otherwise permits the designation or use of the
- 17 whole or any part or parts of the real estate or premises for
- 18 any emergency services purpose, shall, together with his
- 19 successors in interest, if any, not be civilly liable for
- 20 [negligently] causing the death of or injury to or loss or
- 21 damage to the property of any person who is upon the real estate
- 22 or other premises for that purpose.
- 23 [(c) Other benefits unaffected.--This section does not
- 24 affect the right of any person to receive benefits to which he
- 25 would otherwise be entitled under this part or under the
- 26 workmen's compensation laws or under any pension law, nor the
- 27 right of any person to receive any benefits or compensation
- 28 under any Federal law.]
- 29 (d) Effect on other immunities. -- The immunity provided in
- 30 this section does not supersede and is in addition to other

- 1 <u>immunities provided by law.</u>
- 2 Section 10. Title 35 is amended by adding a section to read:
- 3 § 7704.1. Other benefits unaffected.
- 4 Participation in this part by an individual does not affect
- 5 the right of that individual to receive benefits to which the
- 6 <u>individual would otherwise be entitled under this part or under</u>
- 7 the act of June 2, 1915 (P.L.736, No.338), known as the Workers'
- 8 Compensation Act, or under any pension law, nor the right of any
- 9 person to receive any benefits or compensation under any Federal
- 10 <u>law.</u>
- 11 Section 11. Sections 7705, 7706 and 7707 of Title 35 are
- 12 amended to read:
- 13 § 7705. Special powers of [local agencies] political
- 14 <u>subdivisions</u>.
- 15 (a) Roadway clearance. -- Whenever the Governor shall have
- 16 proclaimed a disaster emergency under section 7301(c) (relating
- 17 to [declaration of disaster emergency)] general authority of
- 18 Governor), officials of any political subdivision included in
- 19 the disaster emergency shall have the authority to clear such
- 20 roadways as are necessary for the health, safety and welfare of
- 21 residents, even though such roadways are not officially the
- 22 responsibility of such political subdivision. The political
- 23 subdivision may be reimbursed for the cost of such clearing as
- 24 provided in subsection (c).
- 25 (b) Water systems. -- Whenever the Governor shall have
- 26 proclaimed a disaster emergency under section 7301(c) and in the
- 27 event that a water system owned or operated by a political
- 28 subdivision or municipal authority is damaged, destroyed or made
- 29 inoperable as a direct result of such disaster emergency, the
- 30 political subdivision or municipal authority shall have the

- 1 authority to lease or hire such personnel and equipment as may
- 2 be needed to effect restoration of such water system. The
- 3 political subdivision or municipal authority may be reimbursed
- 4 for the cost of such restoration as provided in [subsection
- 5 (c).] section 7301.
- 6 (d) Limitations. -- Reimbursements pursuant to [subsection
- 7 (c)] section 7301 shall not be made to the extent that the
- 8 Commonwealth, a political subdivision or a municipal authority
- 9 may be eligible for assistance from the Federal Government.
- 10 § 7706. [Compensation for accidental injury] Workers'
- 11 <u>compensation</u>.
- 12 (a) Benefits.--[All duly enrolled emergency management
- 13 volunteers, and such other volunteers as the agency shall by
- 14 regulation qualify, who are not eligible to receive benefits
- 15 under the Workmen's Compensation Laws shall be entitled, except
- 16 during a state of war or period of armed conflict within the
- 17 continental limits of the United States, to the following
- 18 benefits relating to injuries sustained while actually engaged
- 19 in emergency management activities and services or in or en
- 20 route to and from emergency management tests, drills, exercises
- 21 or operations authorized by the Pennsylvania Emergency
- 22 Management Agency and carried out in accordance with rules and
- 23 orders promulgated and adopted by the agency:
- (1) A sum of \$20,000 for accidental injury directly
- causing or leading to death.
- 26 (2) A sum not exceeding \$15,000 for reimbursement for
- 27 medical and hospital expenses associated with accidental
- injury.
- 29 (3) Weekly payments of \$200, not to exceed six months in
- duration, beginning on the eighth day of disability directly

- arising from accidental injury rendering the individual
- totally incapable of following his normal gainful pursuits.]
- 3 Volunteers of the agency, a regional task force, specialized
- 4 Statewide response teams, specialized regional response teams,
- 5 the Commonwealth emergency management program, a county
- 6 <u>emergency management program or a local emergency management</u>
- 7 program are deemed to be employees of the Commonwealth or of the
- 8 county or municipality by whose program they are deployed for
- 9 purposes of the act of June 2, 1915 (P.L.736, No.338), known as
- 10 the Workers' Compensation Act, when engaging in or performing
- 11 the following activities:
- 12 (1) Deployment by the applicable emergency management
- official and participation in emergency services activities.
- 14 (2) Going to or returning from an emergency or disaster
- emergency to which the program members have been deployed.
- 16 (3) Required training, exercise or related official
- functions designated and authorized by the applicable
- 18 emergency management official.
- 19 (b) [Source of funds.--All benefits hereby authorized shall
- 20 be paid out of funds appropriated to the agency. Payments shall
- 21 be made on the basis of claims submitted to the agency through
- 22 the Department of Labor and Industry in accordance with rules
- 23 and orders promulgated and adopted by the agency.]
- 24 Computation. -- For purposes of computing a volunteer's wage
- 25 compensation under the Workers' Compensation Act, there shall be
- 26 an irrebuttable presumption that the wages shall be at least
- 27 <u>equal to the Statewide average weekly wage.</u>
- 28 (c) Applicability. -- The provisions of this section shall not
- 29 apply to the extent that the volunteer is otherwise covered for
- 30 workers' compensation purposes under an existing policy,

- 1 agreement, contract or law, nor shall this section apply to an
- 2 <u>individual who self-deploys or has not been authorized to</u>
- 3 respond in accordance with subsection (a).
- 4 (d) Construction. -- The provisions of this section shall not
- 5 <u>supersede Chapter 76 (relating to emergency management</u>
- 6 <u>assistance compact</u>).
- 7 § 7707. Penalties.
- 8 (a) General rule. -- The chief elected executive officer of a
- 9 political subdivision may order or direct only the resources
- 10 within the officer's given authority. Any person [violating any
- 11 of the plans and programs adopted and promulgated by the
- 12 Pennsylvania Emergency Management Council shall, upon conviction
- 13 thereof in a summary proceeding, be sentenced] <u>subject to the</u>
- 14 <u>authority of:</u>
- 15 (1) the Governor or his designee who fails to comply
- with an order or direction from the Governor or a designee of
- 17 the Governor;
- 18 (2) a chief elected executive officer who fails to
- 19 <u>comply with an order or direction from the chief elected</u>
- 20 executive officer;
- 21 (3) the agency who fails to comply with an order or
- 22 <u>direction from the agency; or</u>
- 23 (4) a county or local emergency management program in
- compliance with this part who fails to comply with an order
- or direction from that county or local emergency program
- 26 <u>commits a violation of this part.</u>
- 27 (a.1) Penalty. -- A violation of this section shall constitute
- 28 a summary offense and the person convicted of the violation
- 29 <u>shall be sentenced:</u>
- 30 <u>(1)</u> to pay a fine not exceeding [\$200] <u>\$500</u> or <u>to</u>

- imprisonment not exceeding 30 days, or both, for the first
- 2 offense[,]; and
- 3 <u>(2) to pay</u> a fine not exceeding [\$500] <u>\$1,000</u> or
- 4 imprisonment not exceeding 90 days, or both, for each
- 5 subsequent offense.
- 6 (b) Loss of funds.--[Those political subdivisions in
- 7 violation of section 7501 (relating to general authority of
- 8 political subdivisions), section 7502 (relating to local
- 9 coordinator of emergency management), section 7503 (relating to
- 10 powers and duties of political subdivisions) or section 7504
- 11 (relating to coordination, assistance and mutual aid) shall, at
- 12 the direction of the council, be subject to loss of Federal
- 13 personnel and administrative funding for the remainder of the
- 14 fiscal year in which conviction is established. Reinstatement of
- 15 Federal personnel and administrative funding shall take place
- 16 the year following approval of remedial action to the
- 17 violation.] A grantee who fails to comply with a provision of
- 18 this part may, at the agency's discretion, be subject to the
- 19 loss of grant funding administered by the agency.
- 20 Section 12. Title 35 is amended by adding sections to read:
- 21 § 7715. Authority of Federal law enforcement officers.
- 22 (a) Authorization. -- A Federal law enforcement officer whose
- 23 <u>assistance has been requested under section 7301(f)(9) (relating</u>
- 24 to general authority of Governor) and is working in cooperation
- 25 with State and local law enforcement officers during a disaster
- 26 emergency declared by the Governor under section 7301(c) shall
- 27 <u>be empowered to act as a peace officer for the arrest, with or</u>
- 28 <u>without a warrant, of offenders against the laws of this</u>
- 29 <u>Commonwealth if the officer believes that a felony or</u>
- 30 misdemeanor has been or is about to be committed or attempted in

- 1 the officer's presence.
- 2 (b) Operational control. -- Federal law enforcement officers
- 3 working in cooperation with State and local law enforcement
- 4 <u>officers during a disaster emergency declared by the Governor</u>
- 5 shall come under the operational control of the Pennsylvania
- 6 State Police or as otherwise directed by the Governor.
- 7 (c) Liability. -- A Federal law enforcement officer operating
- 8 under this section shall have the same immunities from liability
- 9 as any agent or employee of the Commonwealth under 42 Pa.C.S.
- 10 Ch. 85 (relating to matters affecting government units).
- 11 § 7716. Confidentiality.
- 12 (a) Right-to-Know Law exemption. -- The following shall be
- 13 exempt from access under the act of February 14, 2008 (P.L.6,
- 14 No.3), known as the Right-to-Know Law:
- 15 (1) Information in a form relating to preparedness and
- 16 <u>emergency management activities of the Commonwealth or a</u>
- 17 political subdivision, school district or council of
- 18 governments that if disclosed would be reasonably likely to
- jeopardize or threaten public safety or preparedness or
- 20 public protection activity.
- 21 (2) Information in a form received by the agency or a
- 22 law enforcement organization under section 7701(i) (relating
- 23 <u>to duties concerning disaster preparedness and emergency</u>
- 24 management).
- 25 (3) Other information in a form produced, compiled or
- 26 maintained under this part and not otherwise exempt from
- 27 <u>access under this section or the Right-to-Know Law, the</u>
- disclosure of which could, in the determination of the
- 29 <u>director, or designee, endanger the life or physical safety</u>
- of an individual or the physical safety of property in this

- 1 <u>Commonwealth.</u>
- 2 (b) Open meetings exception. -- Meetings of the council, a
- 3 county emergency management program, a local emergency
- 4 management program or a task force or response team organized in
- 5 accordance with this part, relating to preparedness and
- 6 emergency management, shall not be subject to the provisions of
- 7 65 Pa.C.S. Ch. 7 (relating to open meetings).
- 8 § 7717. Adverse interests.
- 9 <u>A Commonwealth or local emergency management official or</u>
- 10 employee may serve in a leadership role in a nonprofit entity,
- 11 notwithstanding the act of July 19, 1957 (P.L.1017, No.451),
- 12 known as the State Adverse Interest Act, as long as the official
- 13 or employee when acting in a Commonwealth or local government
- 14 <u>capacity recuses himself from official duties or decisions that</u>
- 15 pertain to the nonprofit entity.
- 16 Section 13. Repeals are as follows:
- 17 (1) The General Assembly declares that the repeals under
- paragraphs (2) and (3) are necessary to effectuate this act.
- 19 (2) The act of December 16, 2002 (P.L.1967, No.227),
- 20 known as the Counterterrorism Planning, Preparedness and
- 21 Response Act, is repealed.
- 22 (3) Section 1508 of the act of April 9, 1929 (P.L.343,
- No.176), known as The Fiscal Code, is repealed.
- 24 Section 14. This act shall take effect immediately.