## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 529

Session of 2017

INTRODUCED BY WAGNER, WILLIAMS, GREENLEAF, RESCHENTHALER, LEACH, TARTAGLIONE, BARTOLOTTA, FONTANA, HAYWOOD, WARD, McGARRIGLE, BREWSTER, WHITE, AUMENT, VOGEL, BLAKE, SCAVELLO, COSTA, YUDICHAK, STREET, LAUGHLIN, KILLION, HUGHES, MENSCH, SCHWANK, STEFANO, SCARNATI AND BOSCOLA, MAY 19, 2017

REFERRED TO JUDICIARY, MAY 19, 2017

## AN ACT

- Amending Title 18 (Crimes and Offenses) of the Pennsylvania Consolidated Statutes, in dissemination of criminal history 2 record information, further providing for general regulations 3 and for order for limited access, providing for clean slate 4 for convictions of misdemeanors and for charges not leading 5 to convictions, for effects of expunged offenses and offenses 6 provided limited access and for employer immunity from liability and further providing for use of records by 8 licensing agencies; and imposing duties on the Pennsylvania 9 State Police and the Administrative Office of Pennsylvania 10 11 Courts. 12 The General Assembly of the Commonwealth of Pennsylvania 13 hereby enacts as follows: Section 1. Sections 9121(b) and (b.2) and 9122.1(a) of Title 14 18 of the Pennsylvania Consolidated Statutes are amended to 15 16 read: 17 § 9121. General regulations. 18 \* \* \* 19 (b) Dissemination to noncriminal justice agencies and
- 20 individuals.--Criminal history record information shall be 21 disseminated by a State or local police department to any

- individual or noncriminal justice agency only upon request. 1
- 2 Except as provided in subsection (b.1):

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- 3 (1) A fee may be charged by a State or local police department for each request for criminal history record 4 5 information by an individual or noncriminal justice agency, except that no fee shall be charged to an individual who 6 7 makes the request in order to apply to become a volunteer 8 with an affiliate of Big Brothers of America or Big Sisters 9 of America or with a rape crisis center or domestic violence 10
  - Before a State or local police department disseminates criminal history record information to an individual or noncriminal justice agency, it shall extract from the record the following:
    - (i) All notations of arrests, indictments or other information relating to the initiation of criminal proceedings where:
  - (A) three years have elapsed from the date of arrest;
    - no conviction has occurred; and (B)
  - no proceedings are pending seeking a conviction.
- 23 (ii) All information relating to a conviction and 24 the arrest, indictment or other information leading 25 thereto, or relating to an arrest not leading to a 26 conviction, which is the subject of a court order for 27 limited access as provided in section 9122.1 (relating to order for limited access)[.] or which is automatically 28 29 provided limited access under section 9122.2 (relating to clean slate for convictions of misdemeanors and for 30

- 1 charges not leading to convictions).
- 2 (3) A court or the Administrative Office of Pennsylvania
- 3 Courts may not disseminate to an individual, a noncriminal
- 4 justice agency or an Internet website any information
- 5 relating to a conviction, arrest, indictment or other
- 6 information leading to a conviction, arrest, indictment or
- other information, which is the subject of a court order for
- 8 limited access as provided in section 9122.1 or which is
- 9 <u>automatically provided limited access under section 9122.2</u>.
- 10 \* \* \*
- 11 (b.2) Additional exceptions. -- Subsection (b) (2) (ii) and (3)
- 12 shall not apply if the request is made [by a State agency to be
- 13 used only as authorized under section 9124 (relating to use of
- 14 records by licensing agencies).]:
- 15 (1) Pursuant to a court order in a case brought under 23
- Pa.C.S. Ch. 53 (relating to child custody) or 61 (relating to
- 17 protection from abuse). All information made available to the
- 18 court under this exception shall also be made available for
- 19 examination by the parties.
- 20 (2) To verify information provided by an applicant where
- 21 <u>Federal law, including rules and regulations promulgated by a</u>
- 22 self-regulatory organization that has been created pursuant
- 23 to Federal law, requires the consideration of an applicant's
- criminal history for purposes of employment.
- 25 (3) By an employer against whom a claim of civil
- liability has been brought as described under section 9122.4
- 27 <u>(relating to employer immunity from liability) for purposes</u>
- of defending against a claim of civil liability.
- 29 (4) To verify information provided to the Supreme Court,
- or an entity thereof, in its capacity to govern the practice,

- 1 procedure and the conduct of all courts, the admission to the
- 2 bar and the practice of law and the administration of all
- 3 <u>courts and supervision of all officers of the judicial</u>
- 4 <u>branch</u>.
- 5 \* \* \*
- 6 § 9122.1. Order for limited access.
- 7 (a) General rule. -- [The following shall apply:
- 8 (1)] Notwithstanding any other provision of this
- 9 chapter, upon petition of a person who has been free of
- 10 [arrest or prosecution] <u>subsequent conviction</u> following
- 11 conviction or final release from confinement or supervision,
- whichever is later, for a period of 10 years, the court of
- common pleas in the jurisdiction where the conviction
- 14 occurred may enter an order that criminal history record
- information maintained by any criminal justice agency
- pertaining to a conviction for a misdemeanor of the second
- degree, a misdemeanor of the third degree or an ungraded
- 18 offense which carries a maximum penalty of no more than two
- 19 years be disseminated only to a criminal justice agency or a
- 20 government agency as provided in section 9121(b.1) and (b.2)
- 21 (relating to general regulations).
- [(2) Except when requested or required by a criminal
- justice agency, or by and for the official use of a
- 24 government agency described in section 9121(b.1) or 9124(a)
- 25 (relating to use of records by licensing agencies), no
- 26 individual shall be required nor requested to disclose
- 27 information about the person's criminal history records that
- are the subject of a court order for limited access granted
- 29 under this section.
- 30 \* \* \*

1	Section 2. Title 18 is amended by adding sections to read:
2	§ 9122.2. Clean slate for convictions of misdemeanors and for
3	charges not leading to convictions.
4	(a) Declaration of policy The General Assembly finds and
5	declares as follows:
6	(1) Individuals with charges not leading to convictions
7	may be inherently harmed by the maintenance of that record
8	and have a constitutional presumption of innocence.
9	(2) Individuals convicted of crimes in this Commonwealth
10	shall serve their sentences as ordered by the courts of this
11	<pre>Commonwealth.</pre>
12	(3) After less violent individuals convicted of their
13	crimes have served their sentences and remained crime free
14	long enough to demonstrate their rehabilitation, their access
15	to employment, housing, education and other necessities of
16	life should be fully restored.
17	(4) The Commonwealth shall provide a clean slate remedy,
18	as set forth under this section, to:
19	(i) create a strong incentive for avoidance of
20	recidivism by offenders;
21	(ii) provide hope for the alleviation of the
22	hardships of having a criminal record by offenders who
23	are trying to rehabilitate themselves; and
24	(iii) save the Commonwealth money that must be spent
25	in the administration of criminal justice when offenders
26	recidivate.
27	(5) The clean slate remedy should be implemented without
28	cost to the former offender of filing a petition with a
29	court.
30	(b) Misdemeanor conviction The following shall apply:

1	(1) Except as provided under paragraphs (2) and (3),
2	criminal history record information of all convictions of
3	misdemeanor offenses shall automatically receive limited
4	access when completion of the court-ordered financial
5	obligations of the sentence has occurred and 10 years have
6	passed since the most recent misdemeanor or felony conviction
7	in any court of the unified judicial system.
8	(2) Limited access under this subsection shall not be
9	granted to misdemeanor convictions of the following offenses:
10	(i) Offenses under Article B (relating to offenses
11	involving danger to the person).
12	(ii) Offenses under Article D (relating to offenses
13	against the family).
14	(iii) Offenses under Chapter 61 (relating to
15	firearms and other dangerous articles).
16	(iv) Offenses that require registration under 42
17	Pa.C.S. Ch. 97 Subch. H (relating to registration of
18	<pre>sexual offenders).</pre>
19	(v) A violation of section 3127 (relating to
20	<u>indecent exposure</u> ).
21	(vi) A violation of section 4915.1 (relating to
22	failure to comply with registration requirements).
23	(vii) A violation of section 5122 (relating to
24	weapons or implements for escape).
25	(viii) A violation of section 5511 (relating to
26	<pre>cruelty to animals).</pre>
27	(ix) A violation of section 6301 (relating to
28	corruption of minors).
29	(3) Limited access under this subsection shall not be
30	granted to misdemeanor convictions when there is a felony

- 1 conviction in the same case.
- 2 (c) Charges not leading to conviction. -- Criminal history
- 3 record information of charges with a final disposition other
- 4 than conviction shall automatically receive limited access 60
- 5 days after entry of the disposition and payment of any court-
- 6 <u>ordered obligations.</u>
- 7 (d) No court petition required. -- The following shall apply:
- 8 (1) Except as provided under paragraph (3), limited\_
- 9 <u>access of criminal proceedings under subsections (b) and (c)</u>
- shall be performed by criminal justice agencies within 30
- 11 days of the eligibility of such proceedings, without the
- 12 <u>requirement of a court order.</u>
- 13 (2) Nothing in this section shall preclude the filing of
- a petition for limited access of criminal proceedings
- 15 <u>eligible for limited access under subsections (b) and (c) if</u>
- 16 <u>limited access has not been provided by criminal justice</u>
- 17 agencies without a petition.
- 18 (3) On a monthly basis, the Administrative Office of
- 19 <u>Pennsylvania Courts shall transmit to the Pennsylvania State</u>
- 20 Police central repository any case eligible for limited
- 21 access under this section. If the Pennsylvania State Police
- 22 central repository determines through a validation process
- 23 that a case transmitted is not eligible for limited access
- relief or does not match data held in the repository, it
- 25 shall notify the Administrative Office of Pennsylvania Courts
- of this determination within 30 days of receiving the
- 27 information. Upon the expiration of the 30-day period, the
- Administrative Office of Pennsylvania Courts shall remove
- 29 from the list of eligible cases any case for which it
- 30 received a notification of ineligibility or nonmatch with

1	repository data. Thereafter, each court of common pleas shall
2	issue monthly an order granting limited access to any case in
3	its judicial district for which no notification of
4	ineligibility was received by the Administrative Office of
5	<u>Pennsylvania Courts.</u>
6	(4) The Pennsylvania State Police may object to a case
7	as not eligible for limited access under paragraph (3) in
8	which the defendant:
9	(i) was convicted of a misdemeanor or felony in a
10	court of the unified judicial system during the
11	applicable period of time under subsection (b) that must
12	elapse before a case becomes eligible for limited access
13	<pre>relief;</pre>
14	(ii) was convicted of a misdemeanor and a felony
15	within the same case; or
16	(iii) has not completed all obligations of the
17	sentence or been discharged from court supervision.
18	(e) EliminationIf an individual's case receives limited
19	access not in accordance with this section or an individual
20	receiving limited access is subsequently convicted of a
21	misdemeanor or felony, the district attorney of the county in
22	which the underlying or subsequent conviction took place or the
23	Office of Attorney General if it obtained the conviction for the
24	underlying conviction shall have standing to challenge the
25	limited access granted by the court. If the court that granted
26	the limited access sustains the challenge, the court and the
27	Pennsylvania State Police shall undo the limited access.

- 28 § 9122.3. Effects of expunged offenses and offenses provided
- 29 <u>limited access.</u>
- (a) Disclosure. -- The following shall apply: 30

- 1 (1) Except when requested or required by a criminal
- 2 justice agency, the Supreme Court or entity thereof, or
- 3 pursuant to an order under section 9121(b.2) (relating to
- 4 <u>general regulations), no individual shall be required or</u>
- 5 <u>requested to disclose information about the individual's</u>
- 6 criminal history records that have been expunded or provided
- 7 <u>limited access under section 9122.1 (relating to order for</u>
- 8 <u>limited access</u>) or 9122.2 (relating to clean slate for
- 9 <u>convictions of misdemeanors and for charges not leading to</u>
- 10 convictions). An individual required or requested to provide
- 11 <u>information in violation of this section may respond as if</u>
- 12 <u>the offense did not occur.</u>
- 13 (2) This subsection shall not apply where Federal law,
- 14 including rules and regulations promulgated by a self-
- 15 <u>regulatory organization that has been created pursuant to</u>
- 16 Federal law, requires the consideration of an applicant's
- 17 criminal history for purposes of employment.
- 18 (b) Disqualification by law. -- An expunded offense or an
- 19 offense provided limited access under section 9122.1 or 9122.2
- 20 may not be considered a conviction that would prohibit the
- 21 employment of a person under any law of this Commonwealth or
- 22 under Federal laws that prohibit employment based on state
- 23 convictions to the extent permitted by Federal law.
- 24 § 9122.4. Employer immunity from liability.
- 25 <u>An employer who employs or otherwise engages an individual</u>
- 26 whose criminal history record has been expunded or provided
- 27 <u>limited access under section 9122.1 (relating to order for</u>
- 28 limited access) or 9122.2 (relating to clean slate for
- 29 convictions of misdemeanors and for charges not leading to
- 30 convictions) shall be immune from liability in a civil action

- 1 based, in whole or in part, upon damages suffered to a person or
- 2 property as a result of criminal or other unlawful conduct of
- 3 the individual employee when the portion of the criminal history
- 4 record that has been expunged or provided limited access is
- 5 related to the criminal or other unlawful conduct and the
- 6 individual's suitability for employment in the position for
- 7 which the individual was hired or engaged.
- 8 Section 3. Section 9124(b) of Title 18 is amended to read:
- 9 § 9124. Use of records by licensing agencies.
- 10 \* \* \*
- 11 (b) Prohibited use of information. -- The following
- 12 information shall not be used in consideration of an application
- 13 for a license, certificate, registration or permit:
- 14 (1) Records of arrest if there is no conviction of a
- 15 crime based on the arrest.
- 16 (2) Convictions which have been annulled [or],
- 17 expunded[.] or provided limited access under section 9122.1
- 18 (relating to order for limited access) or 9122.2 (relating to
- 19 clean slate for convictions of misdemeanors and for charges
- 20 not leading to convictions).
- 21 (3) Convictions of a summary offense.
- 22 (4) Convictions for which the individual has received a
- 23 pardon from the Governor.
- 24 (5) Convictions which do not relate to the applicant's
- suitability for the license, certificate, registration or
- 26 permit.
- 27 \* \* \*
- 28 Section 4. The following apply:
- 29 (1) The Pennsylvania State Police and the Administrative
- 30 Office of Pennsylvania Courts shall process the backlog of

- 1 existing cases in which the provisions of this act are
- 2 applicable within one year from the effective date of this
- 3 section.
- 4 (2) Petitions for limited access of criminal proceedings
- 5 eligible for limited access under 18 Pa.C.S. § 9122.2(b) and
- 6 (c) may be filed beginning 90 days after the effective date
- 7 of this paragraph.
- 8 Section 5. This act shall take effect as follows:
- 9 (1) Section 4(2) of this act shall take effect
- immediately.
- 11 (2) This section shall take effect immediately.
- 12 (3) The remainder of this act shall take effect in 270
- days.