THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 35

Session of 2015

INTRODUCED BY BAKER, VULAKOVICH, EICHELBERGER, YAW, FONTANA, SCHWANK, BOSCOLA, YUDICHAK, ALLOWAY, RAFFERTY, PILEGGI AND WARD, FEBRUARY 11, 2015

REFERRED TO VETERANS AFFAIRS AND EMERGENCY PREPAREDNESS, FEBRUARY 11, 2015

AN ACT

- Amending Title 35 (Health and Safety) of the Pennsylvania Consolidated Statutes, in emergency management services, further providing for definitions and for purposes of part; 3 providing for penalty for false application; extensively revising provisions relating to Commonwealth services and to 5 local organizations and services; further providing for 6 disaster duties, for acceptance, for interstate arrangements, 7 for immunity, for special powers, for workers' compensation and for penalties; providing for authority of Federal law 9 enforcement officers, for confidentiality, for adverse 10 interests and for public health emergency measures; 11 establishing a system for the use of volunteer health 12 practitioners; providing reasonable safeguards to assure that 13 health practitioners are appropriately licensed and regulated 14 to protect the public's health; providing for limitations on 15 civil liability and for applicability of workers' 16 compensation and occupational disease law; repealing act 227 17 18 of 2002. 19 The General Assembly of the Commonwealth of Pennsylvania 20 hereby enacts as follows:
- 21 Section 1. Section 7102 of Title 35 of the Pennsylvania
- 22 Consolidated Statutes, amended October 31, 2014 (P.L.3044,
- 23 No.2003), is amended to read:
- 24 § 7102. Definitions.
- The following words and phrases when used in this part shall

- 1 have, unless the context clearly indicates otherwise, the
- 2 meanings given to them in this section:
- 3 "Agency." The Pennsylvania Emergency Management Agency.
- 4 "All hazards." All dangers that can threaten or harm
- 5 individuals, the environment, the economy or property.
- 6 "All-hazards information." Information describing the
- 7 dangers that can threaten or harm individuals, the environment,
- 8 the economy or property and which information pertains to the
- 9 preparedness for or consequences from the dangers. The term does
- 10 not include information related to criminal prosecution, law
- 11 <u>enforcement sources or methods</u>, <u>investigative activity</u>,
- 12 policies, training or protection tactics, tactical plans,
- 13 <u>information protected by 18 Pa.C.S.</u> (relating to crimes and
- 14 offenses) or information that could otherwise be reasonably seen
- 15 <u>as compromising law enforcement efforts.</u>
- 16 "Chief elected executive officer." The mayor of a city or
- 17 borough, the chairperson of the commissioners or supervisors or
- 18 the elected executive of a county, township or incorporated
- 19 town.
- 20 "Commonwealth agency." Any of the following:
- 21 (1) An office, department, authority, board, multistate
- agency or commission of the executive branch.
- 23 (2) The Governor's Office.
- 24 (3) The Office of Attorney General, the Department of
- 25 the Auditor General and the Treasury Department and any other
- agency, board or commission of the Commonwealth that is not
- 27 <u>subject to the policy supervision and control of the</u>
- 28 Governor.
- 29 (4) An organization established by the Constitution of
- Pennsylvania, a statute or an executive order that performs

- or is intended to perform an essential governmental function.
- 2 (5) A Commonwealth authority or entity.
- 3 "Commonwealth critical infrastructure protection program." A
- 4 program developed by the Pennsylvania Emergency Management
- 5 Agency to provide a coordinated approach to setting Commonwealth
- 6 priorities, goals and requirements for effective distribution of
- 7 <u>funding and resources for critical infrastructure and key</u>
- 8 resources to ensure that the government, economy and public
- 9 <u>services continue in the event of an emergency.</u>
- 10 "Commonwealth Disaster Recovery Task Force." The task force
- 11 described under section 7312 (relating to Pennsylvania Emergency
- 12 <u>Management Council).</u>
- "Commonwealth emergency management program." A program of
- 14 coordinated activities consistent with Federal guidelines,
- 15 including the National Incident Management System, coordinated
- 16 by the Pennsylvania Emergency Management Agency, to address the
- 17 management of emergencies. The term includes the State Emergency
- 18 Operations Plan, the State Hazard Mitigation Plan and all
- 19 appropriate State-level strategic and operational plans and
- 20 programs that address all hazards, disaster-related mitigation,
- 21 preparedness, protection, prevention, response and recovery.
- 22 "Council." The Pennsylvania Emergency Management Council.
- 23 "Council of governments." An association of two or more
- 24 local government units joined together under a written compact
- 25 to improve cooperation, coordination and planning and to
- 26 undertake programs in their mutual interest under the provisions
- 27 of 53 Pa.C.S. Ch. 23 Subch. A (relating to intergovernmental
- 28 cooperation).
- 29 "County emergency management program." An emergency
- 30 management and preparedness program established and maintained

- 1 by a county under section 7501 (relating to general authority of
- 2 county and local emergency management programs).
- 3 "Critical infrastructure." Assets, systems, networks and
- 4 <u>functions</u>, physical or virtual, which are so vital to the
- 5 government that their incapacitation or destruction would have a
- 6 <u>debilitating impact on security, economic security, public</u>
- 7 health or safety.
- 8 ["Custodial child care facility." A child day care center as
- 9 defined under section 1001 of the act of June 13, 1967 (P.L.31,
- 10 No.21), known as the Public Welfare Code, or nursery school
- 11 licensed or regulated by the Commonwealth.]
- "Dedicated emergency response organization." An entity
- 13 organized, chartered or incorporated in this Commonwealth or
- 14 another jurisdiction of the United States or chartered by the
- 15 Congress of the United States for the primary purpose of
- 16 providing emergency services. The term includes a volunteer,
- 17 paid and combination organization.
- 18 "Dependent care facility." An organization, institution or
- 19 facility licensed or certified by the Commonwealth that is
- 20 responsible for the custodial care or health care of individuals
- 21 who are dependent on the organization, institution or facility
- 22 <u>for the activities of daily living, health, safety or welfare.</u>
- 23 "Director." The director of the Pennsylvania Emergency
- 24 Management Agency.
- 25 "Disaster." [A man-made disaster, natural disaster or war-
- 26 caused disaster.] An event that has a large-scale adverse effect
- 27 on individuals, the environment, the economy or property.
- "Disaster emergency." [Those conditions which may by
- 29 investigation made, be found, actually or likely, to] A hazard
- 30 condition that may:

- 1 (1) affect seriously the safety, health or welfare of a
- 2 substantial number of [citizens of this Commonwealth] people
- 3 or preclude the operation or use of essential public
- 4 facilities; and
- 5 (2) be of such magnitude or severity as to render
- 6 essential State supplementation of <u>regional</u>, county and local
- 7 efforts or resources exerted or utilized in alleviating the
- 8 danger, damage, suffering or hardship faced.[; and
- 9 (3) have been caused by forces beyond the control of
- 10 man, by reason of civil disorder, riot or disturbance, or by
- factors not foreseen and not known to exist when
- 12 appropriation bills were enacted.]
- "Disaster emergency-related work." The repair, renovation,
- 14 installation, construction or rendering of services or other
- 15 business activities that relate to infrastructure that has been
- 16 damaged, impaired or destroyed by a disaster.
- 17 "Emergency." An incident that requires responsive,
- 18 coordinated action to protect individuals, the environment, the
- 19 <u>economy or property.</u>
- "Emergency action plan." A document prepared by a dependent
- 21 care facility or large event planner, as referenced in section
- 22 7701(h) (relating to duties concerning disaster preparedness and
- 23 emergency management), or other entity as required by statute or
- 24 regulation to maintain an emergency preparedness capability or
- 25 develop an emergency plan.
- 26 "Emergency management." [The judicious planning, assignment
- 27 and coordination of all available resources in an integrated
- 28 program of prevention, mitigation, preparedness, response and
- 29 recovery for emergencies of any kind, whether from attack, man-
- 30 made or natural sources.] The continuous cycle of preparedness,

- 1 planning, response, recovery and mitigation for emergencies.
- 2 "Emergency operations plan." A document prepared by a
- 3 political subdivision that is consistent with Federal and State
- 4 requirements that assigns responsibility to agencies and
- 5 <u>departments under the jurisdiction and control of the political</u>
- 6 <u>subdivision for carrying out specific actions in a disaster</u>
- 7 emergency and states, among other things, lines of authority,
- 8 <u>response actions and coordination requirements.</u>
- 9 "Emergency services." The preparation for and the carrying
- 10 out of [functions] <u>capabilities</u>, other than [functions]
- 11 <u>capabilities</u> for which military forces are primarily
- 12 responsible, to prepare for, prevent, protect against, respond
- 13 to and recover from, minimize and provide emergency repair of
- 14 injury and damage resulting from disasters or emergencies,
- 15 together with all other activities necessary or incidental to
- 16 the preparation for and carrying out of those [functions]
- 17 capabilities. The [functions] capabilities include, without
- 18 limitation, firefighting services, police services, medical and
- 19 health services, <u>search</u>, rescue, engineering, disaster warning
- 20 services, sharing of information, communications, radiological
- 21 activities, shelter, chemical and other special weapons defense,
- 22 evacuation of persons from stricken areas, emergency welfare
- 23 services, <u>mass-care services</u>, emergency transportation,
- 24 emergency [resources] management, existing or properly assigned
- 25 functions of plant protection, temporary restoration of public
- 26 utility services, logistics and resource management and other
- 27 [functions] <u>capabilities</u> related to civilian protection. <u>The</u>
- 28 term includes all of the following:
- 29 <u>(1) Capabilities of municipal governments, county</u>
- 30 governments, nongovernmental organizations or the

- 1 Commonwealth.
- 2 (2) Capabilities of regional task forces and other
- 3 response organizations as specifically provided for under
- 4 <u>this part.</u>
- 5 <u>"Federal emergency." An emergency as defined in section</u>
- 6 102(1) of The Robert T. Stafford Disaster Relief and Emergency
- 7 Assistance Act (Public Law 93-288, 42 U.S.C. § 5122(1)).
- 8 <u>"Federal law enforcement officer." A law enforcement officer</u>
- 9 who:
- 10 (1) is employed by the United States;
- 11 (2) is authorized to effect an arrest, with or without a
- 12 warrant, for a violation of the United States Code; and
- 13 (3) is authorized to carry a firearm in the performance
- of the law enforcement officer's duties.
- 15 "Grantee." The entity, government or organization to which a
- 16 grant is awarded.
- 17 "Hazard vulnerability analysis." A process by which a
- 18 political subdivision identifies the disasters most likely to
- 19 strike the community and estimates the potential impact of the
- 20 disaster to loss of life, property, the environment and the
- 21 economy.
- 22 "Hazardous agent." A substance that has or potentially has
- 23 <u>an adverse effect on human health with public health</u>
- 24 consequences.
- 25 <u>"Homeland security." A concerted national effort to prevent</u>
- 26 and disrupt terrorist attacks, protect against all hazards and
- 27 <u>respond to and recover from incidents that occur.</u>
- 28 "Incident command system." A standardized on-scene emergency
- 29 management construct that is:
- 30 (1) Specifically designed to provide for the adoption of

- 1 <u>an integrated organizational structure that reflects the</u>
- 2 <u>complexity and demands of single or multiple incidents</u>,
- 3 without being hindered by jurisdictional boundaries.
- 4 (2) Characterized by the combination of facilities,
- 5 <u>equipment</u>, <u>personnel</u>, <u>procedures and communications operating</u>
- 6 <u>within a common organizational structure and designed to aid</u>
- 7 <u>in the management of resources during all kinds of</u>
- 8 <u>emergencies regardless of size or complexity.</u>
- 9 "Incident commander." The individual responsible for all
- 10 incident-related activities as described in the National
- 11 <u>Incident Management System.</u>
- 12 "Incident management team." An incident command organization
- 13 <u>made up of the command and general staff members and other</u>
- 14 appropriate personnel organized according to Federal and State
- 15 guidelines that can be deployed or activated as needed.
- 16 "Infrastructure." Real and personal property and equipment
- 17 that is owned or used by any of the following that service
- 18 multiple customers or citizens:
- 19 (1) A communications network.
- 20 (2) An electric generation, transmission and
- 21 distribution system.
- 22 (3) A gas distribution system that provides the
- facilities and equipment for producing, generating,
- transmitting, distributing or the furnishing of gas directly
- 25 to the end customer.
- 26 (4) A public or private water pipeline.
- 27 "Institution of higher education." A university, a four-year
- 28 college or community college.
- 29 "Joint information center." A facility established to
- 30 coordinate incident-related public information activities and be

- 1 the central point of contact for news media.
- 2 "Key resources." Publicly or privately controlled resources
- 3 essential to minimal operation of the economy and the
- 4 government.
- 5 <u>"Law enforcement sensitive information." Unclassified</u>
- 6 information originated by a law enforcement agency that may be
- 7 <u>used in criminal prosecution and requires protection against</u>
- 8 <u>unauthorized disclosure to protect sources and methods</u>,
- 9 <u>investigative activity</u>, <u>evidence or the integrity of pretrial</u>
- 10 investigative reports, as well as tactics, training,
- 11 capabilities, protection details, protocols or policies that
- 12 <u>could compromise law enforcement efforts.</u>
- 13 "Letter of agreement." The written agreement of a public,
- 14 <u>semipublic</u>, <u>private or nonprofit corporation</u>, <u>business</u>,
- 15 <u>association</u>, <u>partnership</u>, <u>authority</u> or <u>other entity</u> or <u>an</u>
- 16 <u>individual agreeing to provide personnel, equipment, supplies,</u>
- 17 training facilities or other resources either directly to or in
- 18 support of preparedness and emergency management.
- "Local disaster emergency." The condition declared by a
- 20 local governing body or chief elected executive officer when, in
- 21 its or the officer's judgment, the threat or actual occurrence
- 22 of a disaster may:
- 23 (1) Affect seriously the safety, health or welfare of a
- substantial number of people or preclude the operation or use
- of essential public facilities.
- 26 (2) Be of a magnitude or severity that warrants
- 27 <u>coordinated local government action in alleviating the</u>
- 28 danger, damage, suffering or hardship.
- 29 ["Local emergency." The condition declared by the local
- 30 governing body when in their judgment the threat or actual

- 1 occurrence of a disaster is or threatens to be of sufficient
- 2 severity and magnitude to warrant coordinated local government
- 3 action to prevent or alleviate the damage, loss, hardship or
- 4 suffering threatened or caused thereby. A local emergency
- 5 arising wholly or substantially out of a resource shortage may
- 6 be declared only by the Governor, upon petition of the local
- 7 governing body, when he deems the threat or actual occurrence of
- 8 a disaster to be of sufficient severity and magnitude to warrant
- 9 coordinated local government action to prevent or alleviate the
- 10 damage, loss, hardship or suffering threatened or caused
- 11 thereby.]
- 12 "Local emergency management program." An emergency
- 13 <u>management and preparedness program established and maintained</u>
- 14 by a municipality under section 7501 (relating to general
- 15 <u>authority of county and local emergency management programs).</u>
- 16 "Local health department." A county department of health
- 17 <u>under the act of August 24, 1951 (P.L.1304, No.315), known as</u>
- 18 the Local Health Administration Law, or a department of health
- 19 in a municipality approved for a Commonwealth grant to provide
- 20 local health services under section 25 of the Local Health
- 21 Administration Law.
- 22 ["Local organization." A local emergency management
- 23 organization.]
- 24 "Major disaster." The term as it is defined in the Stafford
- 25 <u>Act.</u>
- 26 ["Man-made disaster." Any industrial, nuclear or
- 27 transportation accident, explosion, conflagration, power
- 28 failure, natural resource shortage or other condition, except
- 29 enemy action, resulting from man-made causes, such as oil spills
- 30 and other injurious environmental contamination, which threatens

- 1 or causes substantial damage to property, human suffering,
- 2 hardship or loss of life.]
- 3 "Mitigation." Protection activities designed to reduce or
- 4 <u>eliminate risks to persons or property or to lessen the actual</u>
- 5 or potential effects or consequences of an incident that may be
- 6 <u>implemented prior to, during or after an incident.</u>
- 7 "Municipality." A city, borough, incorporated town or
- 8 <u>township.</u>
- 9 <u>"Mutual aid." Mutual assistance and sharing of resources</u>
- 10 among participating political subdivisions in the prevention of,
- 11 response to and recovery from threats to public health and
- 12 <u>safety that are beyond the capability of the affected community.</u>
- 13 "National Incident Management System." A system that
- 14 provides a consistent nationwide approach for Federal, State,
- 15 <u>local and tribal governments, the private sector and</u>
- 16 <u>nongovernmental organizations to work effectively and</u>
- 17 efficiently together to prepare for, prevent, protect against,
- 18 respond to and recover from domestic incidents, regardless of
- 19 cause, size or complexity. The term includes a successor system
- 20 established by the Federal Government.
- 21 "National Infrastructure Protection Plan." A plan developed
- 22 by the United States Department of Homeland Security that
- 23 provides a coordinated approach to critical infrastructure and
- 24 key resources protection roles and responsibilities for Federal,
- 25 State, local, tribal and private sector security partners or a
- 26 successor program and that sets national priorities, goals and
- 27 <u>requirements for effective distribution of funding and resources</u>
- 28 to ensure that the government, economy and public services
- 29 <u>continue in the event of a disaster emergency.</u>
- 30 "National Response Framework." A policy developed by the

- 1 Federal Government that integrates national domestic prevention,
- 2 protection, preparedness, response and recovery plans into one
- 3 all-discipline unity of effort for all hazards. The term
- 4 <u>includes a successor policy adopted by the Federal Government.</u>
- 5 ["Natural disaster." Any hurricane, tornado, storm, flood,
- 6 high water, wind-driven water, tidal wave, earthquake,
- 7 landslide, mudslide, snowstorm, drought, fire, explosion or
- 8 other catastrophe which results in substantial damage to
- 9 property, hardship, suffering or possible loss of life.]
- 10 "Operational plan." A plan that describes the emergency
- 11 management or homeland security roles, responsibilities and
- 12 <u>resources of an organization.</u>
- "Out-of-State business." A business entity whose services
- 14 are requested by a registered business, the Commonwealth or a
- 15 political subdivision of the Commonwealth for purposes of
- 16 performing disaster emergency-related work in this Commonwealth.
- 17 The term includes a business entity that is affiliated with a
- 18 registered business in this Commonwealth solely through common
- 19 ownership. The out-of-State business may not have any of the
- 20 following:
- 21 (1) A presence in this Commonwealth, excluding prior
- disaster emergency-related work performed under section
- 7308(b)(1) (relating to laws suspended during emergency
- 24 assignments).
- 25 (2) Any registration, tax filing or nexus in this
- 26 Commonwealth within the past three calendar years.
- "Out-of-State employee." An employee who does not work in
- 28 this Commonwealth, unless the employee is performing disaster
- 29 emergency-related work during a period under section 7308(b)(1).
- 30 "Person." An individual, corporation, [firm, association,]

- 1 partnership, limited liability company, business trust,
- 2 government entity, including the Commonwealth, foundation,
- 3 public utility, trust[,] or estate[, public or private
- 4 institution, group, the Commonwealth or a local agency or
- 5 political subdivision and any legal successor, representative or
- 6 agency of the foregoing].
- 7 "Political subdivision." [Any] \underline{A} county, city, borough,
- 8 incorporated town or township.
- 9 "Preparedness." A continuous process of identifying and
- 10 implementing tasks and activities necessary to build, sustain
- 11 and improve operational capability to prevent, protect against,
- 12 <u>respond to and recover from domestic incidents involving all</u>
- 13 <u>levels of government, private sector and nongovernmental</u>
- 14 <u>organizations to identify threats, determine vulnerabilities and</u>
- 15 <u>identify required resources.</u>
- 16 <u>"President." The President of the United States.</u>
- 17 "Prevention." Actions to avoid an incident or to intervene
- 18 to stop an incident from occurring.
- 19 "Protection." Actions to reduce or eliminate adverse effects
- 20 to life, property, the environment or the economy.
- 21 "Recovery." The development, coordination and execution of
- 22 service-restoration and site-restoration plans for impacted
- 23 communities and the reconstitution of government operations and
- 24 services through individual, private sector, nongovernmental and
- 25 public assistance programs that do all of the following:
- 26 (1) Identify needs and define resources.
- 27 (2) Provide housing and promote restoration.
- 28 (3) Address long-term care and treatment of affected
- 29 <u>persons.</u>
- 30 (4) Implement additional measures and techniques, as

- 1 <u>feasible.</u>
- 2 (5) Evaluate the incident to identify lessons learned.
- 3 (6) Develop initiatives to mitigate the effects of
- 4 <u>future incidents.</u>
- 5 <u>"Regional." Pertaining to regional task forces.</u>
- 6 "Regional task force." An operational cooperative effort
- 7 organized among Federal, State, county, council of governments
- 8 and municipal emergency management, health, law enforcement,
- 9 public safety and other officials and representatives from
- 10 volunteer service organizations, emergency services
- 11 organizations, private business and industry, hospitals and
- 12 medical care facilities and other entities within a multicounty
- 13 area as recognized by and determined by the agency that is
- 14 responsible for conducting all-hazards planning, training
- 15 preparedness and emergency response activities.
- 16 "Registered business." Any business entity that is
- 17 registered to do business in this Commonwealth prior to a
- 18 declared disaster or emergency.
- 19 "Resource shortage." The absence, unavailability or reduced
- 20 supply of any raw or processed natural resource, or any
- 21 commodities, goods or services of any kind which bear a
- 22 substantial relationship to the health, safety, welfare and
- 23 economic well-being of the citizens of this Commonwealth.
- 24 "Response." Activities that address the short-term, direct
- 25 effects of an incident. The term includes the execution of
- 26 emergency operations plans and incident mitigation activities
- 27 <u>designed to limit the loss of life, personal injury, property</u>
- 28 damage and other unfavorable outcomes.
- 29 "Review and accept." The process by which the Pennsylvania
- 30 Emergency Management Agency, county emergency management

- 1 programs and local emergency management programs validate
- 2 planning documents in accordance with this part to ensure
- 3 <u>compliance with established planning criteria, adherence to</u>
- 4 templates and completeness. The process may not imply approval
- 5 or verification of ability to execute the plans described in the
- 6 planning documents.
- 7 <u>"Specialized regional response team." A complement of</u>
- 8 <u>individuals established by a regional task force and organized</u>
- 9 <u>in accordance with standards developed by the Pennsylvania</u>
- 10 Emergency Management Agency and applicable Federal agencies to
- 11 respond to emergencies involving an actual or potential
- 12 <u>disaster.</u>
- 13 <u>"Specialized Statewide response team." A complement of</u>
- 14 individuals organized by the Commonwealth to provide specialized
- 15 personnel, equipment and other support capabilities in response
- 16 to an actual or potential disaster.
- 17 "Stafford Act." The Robert T. Stafford Disaster Relief and
- 18 Emergency Assistance Act (Public Law 93-288, 42 U.S.C. § 5121 et
- 19 seq.).
- "State emergency operations plan." A document prepared by
- 21 the Pennsylvania Emergency Management Agency and approved and
- 22 signed by the Governor that is consistent with Federal
- 23 <u>requirements and assigns responsibility to appropriate</u>
- 24 Commonwealth agencies for carrying out specific actions in a
- 25 <u>disaster emergency and states, among other things, lines of</u>
- 26 authority, response actions and coordination requirements.
- 27 "State Emergency Registry of Volunteers in Pennsylvania" or
- 28 "SERVPA." An Internet-based system developed and maintained by
- 29 the Commonwealth allowing for the advance and real-time
- 30 registration of volunteers for deployment during emergencies or

- 1 <u>disasters</u>.
- 2 "State hazard mitigation plan." A document prepared by the
- 3 Pennsylvania Emergency Management Agency to reduce the loss of
- 4 <u>life and property due to all hazards and to enable mitigation</u>
- 5 <u>measures to be implemented during the immediate recovery from a</u>
- 6 disaster.
- 7 <u>"Strategic plan." A plan describing an organization's</u>
- 8 <u>emergency management or homeland security goals and objectives.</u>
- 9 "Tactical plan." A plan describing an organization's
- 10 execution of tasks and actions to prevent, protect, investigate
- 11 and respond to an emergency, incident or other situation.
- 12 <u>"Terrorism." An act or activity that:</u>
- 13 (1) Is dangerous to human life or potentially
- 14 <u>destructive of critical infrastructure or key resources.</u>
- 15 (2) Is a violation of the criminal laws of the United
- 16 <u>States or of any state or other subdivision of the United</u>
- 17 States where it occurs.
- 18 (3) Is intended to intimidate or coerce the civilian
- 19 <u>population or influence a government or affect the conduct of</u>
- 20 a government.
- 21 <u>"Urban search and rescue task force." A complement of</u>
- 22 individuals and equipment organized by the Pennsylvania
- 23 Emergency Management Agency in accordance with standards
- 24 developed by the agency and the Federal Emergency Management
- 25 Agency to provide emergency response and search and rescue
- 26 capabilities and resources.
- 27 ["War-caused disaster." Any condition following an attack
- 28 upon the United States resulting in substantial damage to
- 29 property or injury to persons in the United States caused by use
- 30 of bombs, missiles, shellfire, nuclear, radiological, chemical

- 1 or biological means, or other weapons or overt paramilitary
- 2 actions, or other conditions such as sabotage.]
- Section 2. Section 7103 of Title 35 is amended to read: 3
- § 7103. [Purposes] <u>Purpose</u> of part. 4
- 5 [The purposes of this part are to:
- 6 Reduce vulnerability of people and communities of 7 this Commonwealth to damage, injury and loss of life and 8 property resulting from disasters.
- 9 Prepare for prompt and efficient rescue, care and 10 treatment of persons victimized or threatened by disaster.
- Provide a setting conducive to the rapid and orderly start of restoration and rehabilitation of persons and property affected by disasters. 13
 - Clarify and strengthen the roles of the Governor, Commonwealth agencies and local government in prevention of, preparation for, response to and recovery from disasters.
 - Authorize and provide for cooperation in disaster prevention, preparedness, response and recovery.
 - Authorize and provide for coordination of activities relating to disaster prevention, preparedness, response and recovery by agencies and officers of this Commonwealth, and similar State-local and Federal-State activities in which the Commonwealth and its political subdivisions participate.
 - Provide a disaster management system embodying all aspects of predisaster preparedness and postdisaster response.
- 27 (8) Assist in prevention of disaster caused or 28 aggravated by inadequate planning for and regulation of 29 public and private facilities and land use.
- 30 Supplement, without in any way limiting, authority

12

14

15

16

17

18

19

20

21

22

23

24

25

- 1 conferred by previous statutes of this Commonwealth and
- 2 increase the capability of the Commonwealth and local
- 3 agencies having responsibilities for civil defense to perform
- 4 both civil defense and disaster services.
- 5 (10) Further the operational capacities of Commonwealth
- 6 agencies to deal with disaster situations.
- 7 (11) Further programs of education and training.
- 8 (12) Establish integrated communications capabilities
- 9 and warning systems.]
- 10 The purpose of this part is to authorize and provide for
- 11 coordination of activities relating to disaster preparedness and
- 12 <u>emergency management activities by agencies and officers of this</u>
- 13 <u>Commonwealth and similar Federal-State and State-local</u>
- 14 <u>activities in which the Commonwealth and its political</u>
- 15 subdivisions, intergovernmental cooperative entities, regional
- 16 task forces, councils of governments, school districts and other
- 17 appropriate public and private entities participate.
- 18 Section 3. Section 7301 of Title 35, amended October 27,
- 19 2014 (P.L. 2899, No.187), is amended to read:
- 20 § 7301. General authority of Governor.
- 21 (a) Responsibility to meet disasters. -- The Governor is
- 22 responsible for meeting the dangers to this Commonwealth and
- 23 people presented by disasters.
- 24 (b) Executive orders, proclamations and regulations. -- Under
- 25 this part, in addition to other rights granted to the Governor
- 26 <u>under this part</u>, the Governor may issue, amend and rescind
- 27 executive orders, proclamations and regulations, which shall
- 28 have the force and effect of law.
- 29 (c) Declaration of disaster emergency.--
- 30 <u>(1)</u> A disaster emergency shall be declared by executive

- order or proclamation of the Governor upon finding that a
 disaster has occurred or that the occurrence or the threat of
 disaster is imminent.
 - (2) The [state of] <u>declared</u> disaster emergency shall continue until the Governor finds that the threat or danger has passed or the disaster has been dealt with to the extent that emergency conditions no longer exist and terminates the [state of] <u>declared</u> disaster emergency by executive order or proclamation, but no [state of] <u>declared</u> disaster emergency may continue for longer than 90 days unless renewed by the Governor.
 - (3) The General Assembly by concurrent resolution may terminate a [state of] disaster emergency declaration at any time. Thereupon, the Governor shall issue an executive order or proclamation ending the [state of] declared disaster emergency.
 - (4) All executive orders or proclamations issued under this subsection shall indicate the nature of the disaster, the area or areas threatened and the conditions which have brought the disaster about or which make possible termination of the [state of] declared disaster emergency.
 - (5) An executive order or proclamation shall be disseminated promptly by means calculated to bring its contents to the attention of the general public and, unless the circumstances attendant upon the disaster prevent or impede, shall be promptly filed with the [Pennsylvania Emergency Management Agency] agency and the Legislative Reference Bureau for publication under [Part II of Title 45] 45 Pa.C.S. Pt. II (relating to publication and effectiveness of Commonwealth documents).

- 1 (d) Activation of disaster response. -- An executive order or
- 2 proclamation of a state of disaster emergency shall activate the
- 3 disaster response and recovery aspects of the [Commonwealth]
- 4 <u>State emergency operations plan</u> and [local disaster] <u>other</u>
- 5 emergency plans applicable to the political subdivision or area
- 6 in question and shall be authority for the deployment and use of
- 7 any forces to which the plan or plans apply and for use or
- 8 distribution of any supplies, equipment and materials and
- 9 facilities assembled, stockpiled or arranged to be made
- 10 available pursuant to this part or any other provision of law
- 11 relating to disaster emergencies.
- 12 (e) Commander in chief of military forces.--[During the
- 13 continuance of any state of disaster emergency, the] The
- 14 Governor is commander in chief of the Pennsylvania military
- 15 forces. To the greatest extent practicable, the Governor shall
- 16 delegate or assign command authority by prior arrangement
- 17 embodied in appropriate executive orders or regulations, but
- 18 this does not restrict the authority of the Governor to do so by
- 19 orders issued at the time of the disaster emergency.
- 20 (f) Additional powers. -- In addition to any other powers
- 21 conferred upon the Governor by law, the Governor may:
- 22 (1) Suspend the provisions of any [regulatory] statute
- 23 [prescribing the procedures for conduct of Commonwealth
- business,] or the orders, rules or regulations of any
- 25 Commonwealth agency, if strict compliance with the provisions
- of any statute, order, rule or regulation would in any way
- 27 prevent, hinder or delay necessary action in coping with the
- emergency.
- 29 (2) [Utilize] Before, during and following the
- 30 expiration of a declaration of a disaster emergency, utilize

- all available resources of the Commonwealth [Government] and
- 2 each political subdivision [of this Commonwealth] as
- 3 reasonably necessary to cope with [the] or mitigate the
- 4 <u>effects of a disaster emergency or potential</u> disaster
- 5 emergency.

15

16

17

18

19

20

24

25

- 6 (3) Transfer the direction, personnel or functions of
 7 Commonwealth agencies or units thereof for the purpose of
 8 performing or facilitating emergency services.
- 9 (4) Subject to any applicable requirements for
 10 compensation under section 7313(10) (relating to powers and
 11 duties), commandeer or utilize any private, public or quasi12 public property if necessary to cope with the disaster
 13 emergency.
 - (5) Direct and compel the evacuation of all or part of the population from any stricken or threatened area within this Commonwealth if this action is necessary for the preservation of life or other disaster mitigation, response or recovery.
 - (6) Prescribe routes, modes of transportation and destinations in connection with evacuation.
- 21 (7) Control ingress and egress to and from a disaster 22 area, the movement of persons within the area and the 23 occupancy of premises therein.
 - (8) Suspend or limit the sale, dispensing or transportation of alcoholic beverages, firearms, explosives and combustibles.
- 27 (9) Confer the power of arrest on the law enforcement
 28 personnel serving as part of the emergency forces of a party
 29 state during operations in this Commonwealth pursuant to a
 30 declaration of a disaster emergency under subsection (c). Law

- 1 enforcement personnel shall be under the operational control
- of the Commissioner of Pennsylvania State Police and shall
- 3 comply with the terms and conditions of the Emergency
- 4 Management Assistance Compact under Chapter 76 (relating to
- 5 Emergency Management Assistance Compact). Arrest powers
- 6 granted under this paragraph shall expire when the
- 7 declaration of a disaster emergency is terminated by
- 8 executive order, proclamation or operation of law, if the
- 9 arrest powers have not previously been terminated.
- 10 (10) If the Governor determines that the Commonwealth
- 11 <u>needs the assistance of Federal law enforcement while a</u>
- 12 <u>declaration of a disaster emergency is in effect, make a</u>
- 13 <u>request to the Federal Government for the assistance of</u>
- 14 Federal law enforcement officers in enforcing the laws of
- this Commonwealth. Only the Governor shall have the power to
- 16 <u>make the request.</u>
- 17 Section 4. Sections 7302, 7304, 7305 and 7305.1 of Title 35
- 18 are amended to read:
- 19 § 7302. Temporary housing.
- 20 (a) Authority of Governor. -- Whenever the Governor has
- 21 [proclaimed] <u>declared</u> a disaster emergency under this part, or
- 22 the President, at the request of the Governor, has declared [an]
- 23 a Federal emergency or a major disaster to exist in this
- 24 Commonwealth, the Governor is authorized:
- 25 (1) To enter into purchase, lease or other arrangements
- 26 with any Federal agency for temporary housing units to be
- 27 occupied by disaster victims and to make the units available
- to any political subdivision [of this Commonwealth named as a
- 29 party to the emergency or disaster declaration.] authority or
- 30 <u>authorized nonprofit organization included in the declared</u>

disaster emergency, declared Federal emergency or declared
major disaster.

- (2) To assist any political subdivision [of this Commonwealth] authority or authorized nonprofit organization which is the locus of temporary housing for disaster victims to acquire sites necessary for such temporary housing and to do all things required to prepare such sites to receive and utilize temporary housing units by:
 - (i) advancing or lending funds available to the Governor from any appropriation made by the General Assembly or from any other source;
 - (ii) "passing through" funds made available by any
 agency, public or private; or
- (iii) becoming a copartner with the political subdivision for the execution and performance of any temporary housing for disaster victims [project]; and for such purposes to pledge the credit of the Commonwealth on such terms as the Governor deems appropriate having due regard for current debt transactions of the Commonwealth.
- (3) Under such [regulations] conditions as the Governor shall prescribe, to temporarily suspend or modify for not to exceed 60 days any public health, safety, zoning, transportation [(within] within or across this [Commonwealth)] Commonwealth or other requirement of statute or regulation within this Commonwealth when by proclamation the Governor deems the suspension or modification essential to provide temporary housing for disaster victims.
- 29 (b) Acquisition of sites by political subdivisions.—Any
- 30 political subdivision [of this Commonwealth] <u>authority or</u>

- 1 <u>authorized nonprofit organization</u> is expressly authorized to
- 2 acquire, temporarily or permanently, by purchase, lease or
- 3 otherwise, sites required for installation of temporary housing
- 4 units for disaster victims[,] and to enter into whatever
- 5 arrangements [which are] necessary to prepare or equip the sites
- 6 to utilize the housing units.
- 7 (c) Construction of section. -- This section does not limit
- 8 the authority of the Governor to apply for, administer and
- 9 expend any grants, gifts or payments in aid of disaster
- 10 [prevention,] preparedness[, response or recovery] and emergency
- 11 <u>management activities</u>.
- 12 [(d) Definitions.--As used in this section, "major disaster"
- 13 and "emergency" shall have the same meanings as defined or used
- 14 in The Robert T. Stafford Disaster Relief and Emergency
- 15 Assistance Act (Public Law 93-288, 42 U.S.C. § 5121 et seq.).]
- 16 § 7303. Debris and wreckage removal.
- 17 (a) Authority of Governor. -- Whenever the Governor has
- 18 declared a disaster emergency to exist under this part, or the
- 19 President, at the request of the Governor, has declared a major
- 20 disaster or emergency to exist in this Commonwealth, the
- 21 Governor is authorized:
- 22 (1) Notwithstanding any other provision of law, through
- 23 the use of Commonwealth agencies [or instrumentalities], to
- 24 clear or remove from publicly or privately owned land or
- water[,] debris and wreckage which may threaten public health
- or safety, or public or private property.
- 27 (2) To accept funds from the Federal Government and
- utilize the funds to make grants or to reimburse any
- 29 political subdivision for the purpose of removing debris or
- 30 wreckage from publicly or privately owned land or water.

- 1 (b) Authority of Commonwealth personnel.--Whenever the
- 2 Governor provides for clearance of debris or wreckage pursuant
- 3 to subsection (a), employees of the designated Commonwealth
- 4 agencies or individuals appointed by the Commonwealth are
- 5 authorized to enter upon private land or waters and perform any
- 6 tasks necessary to the removal or clearance operation.
- 7 [(c) Nonliability of Commonwealth personnel.--Except in
- 8 cases of willful misconduct, gross negligence or bad faith, any
- 9 Commonwealth employee or agent complying with and performing
- 10 duties pursuant to orders of the Governor under this section
- 11 shall not be liable for death of or injury to persons or damage
- 12 to property.]
- 13 § 7304. Community disaster loans.
- 14 Whenever, at the request of the Governor, the President has
- 15 declared a major disaster or emergency to exist in this
- 16 Commonwealth, the Governor is authorized:
- 17 (1) Upon determining that a political subdivision [of
- 18 this Commonwealth] will suffer a substantial loss of tax and
- other revenues from a major disaster or emergency and has
- demonstrated a need for financial assistance to perform its
- 21 governmental functions, to apply to the Federal Government,
- 22 on behalf of the political subdivision, for a loan and to
- receive and disburse the proceeds of any approved loan to
- [any] the applicant [political subdivision].
- 25 (2) To determine the amount needed by [any applicant] \underline{a}
- 26 political subdivision to restore or resume its governmental
- functions and to certify the amount to the Federal
- Government. No application amount shall exceed 25% of the
- annual operating budget of the applicant for the fiscal year
- in which the major disaster or emergency occurs.

- 1 (3) After review, recommend to the Federal Government
- 2 the cancellation of all or any part of repayment when, in the
- 3 first three full fiscal-year periods following the major
- 4 disaster, the revenues of the political subdivision are
- 5 insufficient to meet its operating expenses, including
- 6 additional disaster-related expenses [of a municipal
- 7 operation character].
- 8 § 7305. Individual and family assistance.
- 9 (a) Grants by Federal Government. -- Whenever the President,
- 10 at the request of the Governor, has declared a major disaster or
- 11 emergency to exist in this Commonwealth, the Governor is
- 12 authorized:
- 13 (1) Upon determining that assistance under [The Robert
- 14 T. Stafford Disaster Relief and Emergency Assistance Act
- 15 (Public Law 93-288, 42 U.S.C. § 5121 et seq.),] the Stafford
- Act and from other means is insufficient to meet the
- 17 disaster-related necessary expenses or serious needs of
- 18 individuals or families adversely affected by a major
- disaster or emergency, to accept a grant from the Federal
- 20 Government for the purpose of meeting the expenses or needs
- 21 of disaster victims, subject to any terms and conditions
- imposed upon the grant.
- 23 (2) To enter into an agreement with the Federal
- 24 Government or any Federal agency or officer pledging the
- Commonwealth to participate in the funding of the assistance
- authorized in paragraph (1) and, if Commonwealth funds are
- 27 not otherwise available to the Governor, to accept an advance
- 28 of the Commonwealth share from the Federal Government to be
- repaid when the Commonwealth is able to do so.
- 30 (b) Grants by Governor. -- To implement subsection (a), the

- 1 Governor is authorized to make grants to meet disaster-related
- 2 necessary expenses or serious needs of individuals or families
- 3 adversely affected by a major disaster or emergency declared by
- 4 the President. Any grant shall not exceed the amount authorized
- 5 by [The Robert T. Stafford Disaster Relief and Emergency
- 6 Assistance Act] the Stafford Act or by applicable State law to
- 7 an individual or family in any single major disaster or
- 8 emergency.
- 9 [(c) Penalty for false application. -- Any person who
- 10 fraudulently or willfully makes a misstatement of fact in
- 11 connection with an application for assistance under this section
- 12 shall be quilty of a misdemeanor of the third degree.]
- 13 § 7305.1. Grants for <u>public assistance and</u> hazard mitigation.
- 14 (a) Commonwealth participation in <u>public assistance and</u>
- 15 hazard mitigation funding; agreements. -- Whenever the President
- 16 authorizes [the] <u>a</u> contribution [of up to 75% of] <u>to</u> the cost of
- 17 [hazard mitigation measures to] <u>public assistance grants to</u>
- 18 repair or replace eligible public property damage or hazard
- 19 <u>mitigation to reduce the risk of future damage</u>, hardship[,] <u>or</u>
- 20 loss [or suffering] to eligible property in any area affected by
- 21 a major disaster pursuant to [The Robert T. Stafford Disaster
- 22 Relief and Emergency Assistance Act (Public Law 93-288, 88 Stat.
- 23 143)] the Stafford Act, the Governor is authorized, subject to
- 24 the availability of appropriated funds, to enter into an
- 25 agreement with the Federal Government or any Federal agency or
- 26 officer pledging the Commonwealth to participate in the funding
- 27 of the <u>public assistance and</u> mitigation project <u>or plan</u>.
- 28 (b) Special Session disaster relief acts.--Projects which
- 29 are itemized under Chapter 3 of the act of July 11, 1996 (2nd
- 30 Sp.Sess., P.L.1791, No.8), known as the Special Session Flood

- 1 Control and Hazard Mitigation Itemization Act of 1996, and the
- 2 act of July 11, 1996 (2nd Sp.Sess., P.L.1826, No.9), known as
- 3 the Special Session Flood Relief Act, are deemed to be hazard
- 4 mitigation projects for the purposes of hazard mitigation
- 5 funding to the extent that such projects qualify under [The
- 6 Robert T. Stafford Disaster Relief and Emergency Assistance Act
- 7 (Public Law 93-288, 88 Stat. 143).] the Stafford Act.
- 8 (c) Need for plan. -- The agency may withhold Federal or State
- 9 <u>funds available under subsection (a) from a political</u>
- 10 <u>subdivision that does not have in effect a current emergency</u>
- 11 operations plan and a current hazard mitigation plan as required
- 12 <u>under this part.</u>
- 13 Section 5. Title 35 is amended by adding a section to read:
- 14 § 7307.1. Use and appropriation of unused Commonwealth funds.
- 15 (a) Transfer of funds authorized. -- In addition to the
- 16 transfers permitted under section 1508(a) of the act of April 9,
- 17 1929 (P.L.343, No.176), known as The Fiscal Code, if the
- 18 Governor has not declared a disaster emergency or if a
- 19 declaration of disaster emergency has expired, the Governor may
- 20 nevertheless transfer unused funds that may have been
- 21 appropriated for the ordinary expenses of the Commonwealth in
- 22 the General Fund to Commonwealth agencies as the Governor may
- 23 direct to be expended for preparedness planning and other
- 24 activities related to a potential or actual disaster in a manner
- 25 as the Governor shall approve, and the funds are appropriated to
- 26 the Governor for that purpose.
- 27 (b) Limitation on amount transferred. -- The total of the
- 28 <u>transfers authorized under section 1508(a) of The Fiscal Code</u>
- 29 and under this section may not exceed \$25,000,000 in a year
- 30 except by action of the General Assembly.

- 1 Section 6. Section 7308(a) of Title 35, amended October 31,
- 2 2014 (P.L.3044, No.203), is amended to read:
- 3 § 7308. Laws suspended during emergency assignments.
- 4 (a) Commonwealth agencies. -- In the case of a declaration of
- 5 a [state of] <u>disaster</u> emergency by the Governor, Commonwealth
- 6 agencies may implement their emergency assignments without
- 7 regard to procedures required by other laws [(except mandatory
- 8 constitutional requirements)], except constitutional
- 9 requirements pertaining to the performance of public work,
- 10 entering into contracts, incurring of obligations, employment of
- 11 temporary workers, rental of equipment, purchase of supplies and
- 12 materials and expenditures of public funds.
- 13 * * *
- 14 Section 7. Title 35 is amended by adding a section to read:
- 15 § 7309. Penalty for false application.
- A person who fraudulently or willfully makes a material
- 17 <u>misstatement of fact in connection with an application for</u>
- 18 assistance under this subchapter commits a misdemeanor of the
- 19 third degree. In addition to any other sentence imposed, the
- 20 <u>defendant shall be ordered to repay to the Commonwealth the</u>
- 21 amount of funds received under the application.
- 22 Section 8. Sections 7312, 7313, 7314, 7320, 7501, 7502,
- 23 7503, 7504, 7511, 7512, 7513, 7514 and 7515 of Title 35 are
- 24 amended to read:
- 25 § 7312. [Organization.] Pennsylvania Emergency Management
- 26 <u>Council.</u>
- 27 [This agency shall consist of and be organized substantially
- 28 as follows:
- 29 (a) Council.--Primary responsibility for overall policy and
- 30 direction of a Statewide civil defense and disaster program and

- 1 response capability of the type hereinafter prescribed shall be
- 2 vested in a body legally known as the Pennsylvania Emergency
- 3 Management Council, which]
- 4 <u>(a) Establishment.--</u>
- 5 (1) The Pennsylvania Emergency Management Council is established within the agency.
- 7 (2) (i) The council shall be composed of: the Governor,
- 8 <u>the Lieutenant Governor, the Adjutant General, the</u>
- 9 <u>Secretary of the Budget, the director, the Secretary of</u>
- 10 Administration, the Secretary of State, the Secretary of
- 11 <u>Education, the Secretary of General Services, the</u>
- 12 <u>Secretary of Labor and Industry, the</u> Secretary of Health,
- 13 <u>the Attorney General, the Governor's</u> General Counsel, <u>the</u>
- 14 Secretary of Community [Affairs,] and Economic_
- Development, the Secretary of Conservation and Natural
- Resources, the Secretary of Environmental Protection, the
- 17 Secretary of Transportation, the Secretary of
- 18 Agriculture, the Secretary of [Public Welfare,] Human_
- 19 <u>Services, the</u> Commissioner of the Pennsylvania State
- Police, [Chairman] the Chairperson of the Pennsylvania
- 21 Public Utility Commission, the State Fire Commissioner,
- or their designees, and the Speaker of the House of
- 23 Representatives, the President pro tempore of the Senate,
- 24 the Minority Leader of the Senate and the Minority Leader
- of the House of Representatives or their designee. [The
- 26 Speaker of the House of Representatives, President pro
- tempore of the Senate, Minority Leader of the Senate and
- 28 Minority Leader of the House of Representatives may
- 29 authorize a member of their respective Houses of the
- 30 General Assembly to serve in their stead.]

1 (ii) The Governor may authorize up to two 2 representatives of business and industry, up to two 3 representatives of labor, up to two public members at large and one representative respectively of the 4 [Pennsylvania State Association of] County Commissioners 5 Association of Pennsylvania, the Pennsylvania State 6 7 Association of Township Commissioners, the Pennsylvania State Association of Township Supervisors, the 8 Pennsylvania Municipal League [of Cities and], the 9 10 Pennsylvania State Association of Boroughs and the 11 Keystone Emergency Management Association to be nonvoting

13 <u>(iii)</u> The Governor [may designate a member to] <u>shall</u>
14 serve as [chairman.] chair.

members of the council.

- (iv) The Governor may also appoint representatives
 of key private sectors, including the energy utility,
 medical, police, fire, emergency medical services,
 communications, transportation, education, agriculture
 and labor sectors, and two members-at-large to serve as
 nonvoting council members.
- 21 (3) Five voting members shall constitute a quorum.
- 22 (b) Compensation and expenses.—The members shall serve
 23 without compensation, but may be reimbursed for their actual and
 24 necessary traveling and other expenses incurred in connection
 25 with attendance at meetings.
- 26 (c) Regular meetings.--For the conduct of routine business,
 27 including particularly the consideration of matters of basic
 28 policy, the council shall meet at the call of the [chairman and
 29 at least three times during each calendar year.] chair.
- 30 (d) Emergency meetings.--In the event of [attack or disaster

12

15

16

17

18

19

- 1 situations determined actually or likely to be of such nature,
- 2 magnitude, severity or duration as to necessitate extensive or
- 3 extraordinary deployment and use of Commonwealth resources for
- 4 emergency purposes] the occurrence of an emergency, the
- 5 [chairman shall, within not more than 72 hours immediately
- 6 following such determination,] chair may call the council into
- 7 emergency session[,] for consideration of actions taken or to be
- 8 taken. [In] The director may call such meetings in the absence
- 9 of the [chairman, notice of such meetings shall be disseminated
- 10 to the membership by the State director.] chair.
- 11 [(e) State director.--To supervise the work and activities
- 12 comprising the State Civil Defense and Disaster Program, the
- 13 Governor shall appoint an individual to act, on a full-time
- 14 basis, as director of the agency. The director shall perform all
- 15 such fiscal, planning, administrative, operational and other
- 16 duties as may be assigned to him by the council and shall act as
- 17 the chairman's principal assistant in civil defense and disaster
- 18 matters. The director or the director's designee is also the
- 19 State coordinating officer responsible to coordinate and
- 20 supervise the Commonwealth and local disaster response effort
- 21 following a presidential declaration of an emergency or a major
- 22 disaster.]
- 23 (f) Staff.--[The council shall, within the limitations of
- 24 appropriations made to the agency, arrange for the employment of
- 25 such professional, technical, administrative and other staff
- 26 personnel as may be deemed essential to the development and
- 27 maintenance of a Statewide civil defense and disaster plan and
- 28 program of the type hereinafter prescribed. All such personnel
- 29 shall be employed and subject to pertinent provisions of the act
- 30 of August 5, 1941 (P.L.752, No.286), known as the "Civil Service

- 1 Act," and the Commonwealth Compensation Plan.] The agency shall_
- 2 provide the council with staff and other services as may be
- 3 required for the council to carry out its responsibilities under
- 4 this part.
- 5 [(g) Office space, equipment and services. -- The agency shall
- 6 be furnished necessary and appropriate office space, furniture,
- 7 equipment, supplies and services in the same general manner as
- 8 are other Commonwealth departments and agencies.
- 9 (h) Emergency communications. -- The agency shall maintain an
- 10 integrated communications capability designed to provide to all
- 11 areas and counties weather advisories, river forecasts,
- 12 warnings, and direction and control of all emergency
- 13 preparedness functions within the Commonwealth. The agency shall
- 14 coordinate the Commonwealth's emergency communication systems,
- 15 sharing of information and weather emergency notification among
- 16 the National Weather Service, contiguous State emergency
- 17 management offices, local coordinators of emergency management,
- 18 the Pennsylvania State Police, local police departments, private
- 19 relief associations and other appropriate organizations.
- 20 Additionally, the agency shall establish the sole Statewide
- 21 telephone number that persons, including county and municipal
- 22 emergency management personnel, may use to report incidences of
- 23 radioactive and hazardous materials and other disaster
- 24 emergencies.
- 25 (i) Administrative provisions.—Except as otherwise provided
- 26 in this part, the agency shall be subject to the provisions of
- 27 the act of April 9, 1929 (P.L.177, No.175), known as "The
- 28 Administrative Code of 1929."]
- 29 <u>(j) Commonwealth Disaster Recovery Task Force. -- The director</u>
- 30 shall organize the Commonwealth Disaster Recovery Task Force to,

- 1 when directed by the Governor, review and conduct studies of
- 2 disasters that occur in this Commonwealth, their causes and
- 3 impacts, make recommendations to prevent future disasters,
- 4 <u>lessen their impact and help expedite recovery at the State and</u>
- 5 local level. The members of the council shall serve on the task
- 6 <u>force and may invite other organizations and Commonwealth</u>
- 7 <u>agencies to participate as needed.</u>
- 8 § 7313. Powers and duties.
- 9 The agency shall [have the following powers and duties]
- 10 <u>develop a comprehensive emergency management and preparedness</u>
- 11 system for this Commonwealth, in coordination with other
- 12 Commonwealth agencies as designated by the Governor. In order to
- 13 <u>develop the system, the agency shall</u>:
- (1) [To prepare] <u>Prepare</u>, maintain and keep current [a

 Pennsylvania Emergency Management Plan for the prevention and

 minimization of injury and damage caused by disaster, prompt

 and effective response to disaster and disaster emergency

 relief and recovery.] <u>the Commonwealth emergency management</u>

 program. The [plan] <u>program</u> may include provisions for:
 - (i) Preparedness standards established by the <u>United</u>

 <u>States Department of Homeland Security and the Federal</u>

 <u>Emergency Management Agency.</u>
 - (ii) [Commonwealth] <u>State, regional</u> and local [disaster] emergency management responsibilities.
 - (iii) Assistance to Commonwealth agencies, <u>regional</u> <u>task forces</u>, local government officials, [schools and custodial child] <u>dependent</u> care facilities [in designing emergency management plans and training programs] <u>and the private sector in developing their systems of emergency</u> management and preparedness.

21

22

23

24

25

26

27

28

29

1 (iv) Organization of manpower[,] and chains of 2 command[, continuity of government] in emergency 3 situations and emergency operational principles. Coordination of Federal, [Commonwealth] State, 4 5 regional and local [disaster] preparedness and emergency management activities. 6 (vi) Coordination of the [Commonwealth Emergency 7 8 Management Plan with the disaster plans of the Federal Government and those of other states] State emergency 9 10 operations plan with other Commonwealth agencies as designated by the Governor, the United States Department 11 12 of Homeland Security, the Federal Emergency Management 13 Agency and other states. 14 Assistance to the Commonwealth, regional task forces, school districts and local governments in 15 obtaining, utilizing and managing Federal and 16 [Commonwealth] State disaster assistance. 17 18 Supply to appropriate [Commonwealth] State_ 19 and local officials and regional task forces State catalogs of Federal, [Commonwealth] State and private 20 21 assistance programs. 22 (ix) [Identification of areas particularly 23 vulnerable to disasters.] Accreditation programs for 24 county and local emergency management programs, 25 Commonwealth emergency management certification programs 26 and qualification standards for appointed emergency 27 management coordinators. Recommendations for zoning, building and other 28 29 land-use controls; safety measures pertaining to 30 nonpermanent or semipermanent structures; resource

conservation and allocation; and other preventive and preparedness measures designed to eliminate or reduce disasters or their impact.

- (xi) Authorization and procedures for the erection or other construction of temporary works designed to protect against or mitigate danger, damage or loss from flood, conflagration or other disaster in coordination with the Department of Environmental Protection.
- (1.1) Maintain and keep current the State emergency operations plan, the State hazard mitigation plan and other related and supporting plans as necessary or required by Federal or State law or regulation.
- (2) [To establish] Establish, equip and staff [a Commonwealth and area emergency operations center]

 Commonwealth emergency operation centers with a consolidated Statewide system of warning and provide a system of disaster communications integrated with those of Federal[, Commonwealth and local] agencies, Commonwealth agencies, regional task forces and political subdivisions involved in disaster emergency operations.
- (3) [To promulgate] <u>Promulgate</u>, adopt and enforce such rules, regulations, <u>standards</u>, <u>directives</u> and orders as may be deemed necessary to carry out the provisions of this part.
- (4) [To provide] Provide technical guidance, advice and assistance to Commonwealth agencies, [political subdivisions, schools and custodial child care facilities] regional task forces, county emergency management programs, local emergency management programs, school districts and dependent care facilities in the preparation of [disaster] emergency [management] plans or components thereof [and to periodically]

1 review such plans and suggest or require revisions].

(5) [To establish] <u>Establish</u> and operate, or assist [political subdivisions] <u>county emergency management</u> <u>programs, local emergency management programs and regional task forces</u> in establishing and operating, training programs and programs of public information.

- (6) [To supply] <u>Supply</u> appropriate Commonwealth [and local agencies and officials] <u>agencies</u>, <u>county emergency</u> <u>management programs</u>, <u>local emergency management programs</u> and the general public with precautionary notices, watches and warnings relating to actual and potential disasters and [to] provide a flow of official information and instructions to the general public through all means available before, during and after an emergency. The agency shall [implement] <u>maintain</u> a program of integrated flood warning systems among political subdivisions[. The agency shall] <u>and</u> establish coordinated flood notification and early warning systems along prescribed major river basins and selected tributaries thereof in this Commonwealth.
- (7) [To provide] <u>Provide</u> emergency direction and [control] <u>coordination</u> of Commonwealth [and local] emergency operations[.] <u>by overseeing the identification and commitment of all Commonwealth personnel, equipment and resources through the use of an incident command system. The tactical and operational control of the resources of a Commonwealth agency shall remain with that respective agency.</u>
- (8) [To determine] <u>Determine</u> the need for, maintain information regarding and procure materials, supplies, equipment, facilities and services necessary for [disaster emergency readiness, response and recovery] <u>preparedness and</u>

1 <u>emergency management</u>.

- 2 (9) [To make] Make or request of Commonwealth [or local
 3 agencies and officials] agencies, county emergency management
 4 programs, local emergency management programs or regional
 5 task forces, studies, surveys and reports as are necessary to
 6 carry out the purposes of this part.
 - (10) [To plan] <u>Plan</u> and make arrangements for the availability and use of any private facilities, services and property and, if necessary and if in fact used, provide for payment for use under terms and conditions agreed upon.
 - (11) [To prepare] <u>Prepare</u>, for issuance by the Governor, executive orders, proclamations and regulations as necessary or appropriate in coping with disasters.
 - (12) [To cooperate] <u>Cooperate</u> with the Federal Government and any public or private agency or entity in achieving any purpose of this part and in implementing programs for [disaster prevention, preparation, response and recovery] <u>preparedness and emergency management</u>.
 - (13) [To administer] Administer grant programs [to political subdivisions for disaster management] and provide grants and other funding assistance subject to availability of appropriated funds, in coordination with other
- 23 Commonwealth agencies as designated by the Governor.
- 24 (14) [To accept] Accept and coordinate assistance
 25 provided by Federal agencies in major disasters or
 26 emergencies in accordance with the provisions of [The Robert
 27 T. Stafford Disaster Relief and Emergency Assistance Act
 28 (Public Law 93-288, 42 U.S.C. § 5121 et seq.), or any
 29 amendment or reenactment thereof.] the Stafford Act.
 - (15) [To] <u>In conjunction with the Department of</u>

1	Environmental	Protection,	respond to	[disaster]	disasters

- 2 relating to [atomic] <u>nuclear or radiological</u> energy
- 3 operations or radioactive objects or materials. Any such
- 4 action taken and any regulations adopted by the [office]
- 5 <u>agency</u> shall be inapplicable to any objects or materials
- 6 possessing a radiation-producing capacity less than that set
- forth as the maximum safety limit by the standards endorsed
- 8 and as may be subsequently endorsed by the United States
- 9 Nuclear Regulatory Commission or the Environmental Protection
- 10 Agency for the protection of life and property and the
- 11 maintenance of health and safety. Action taken and
- 12 <u>regulations adopted by the agency shall be inapplicable to</u>
- objects or materials possessing a radiation-producing
- capacity less than that set forth as the maximum safety limit
- by the standards endorsed by the United States Nuclear
- 16 Regulatory Commission of the Environmental Protection Agency
- for the protection of life and property and the maintenance
- of health and safety.
- 19 (16) [To take] <u>Take</u> other action necessary, incidental
- or appropriate for the implementation of this part.
- 21 (17) [To report] Report annually to the Governor and the
- 22 General Assembly the state of preparedness of the
- 23 Commonwealth to deal with [attack or] disaster and those
- significant events occurring within the past year.
- 25 (17.1) Report semiannually to the Governor and the
- 26 chairman and minority chairman of the Appropriations
- 27 <u>Committee of the Senate and the chairman and minority</u>
- 28 chairman of the Appropriations Committee of the House of
- 29 Representatives regarding all grants awarded by the agency
- from Federal disaster assistance or relief funds, homeland

- 1 <u>security and defense funds, avian flu/pandemic preparedness</u>
- 2 <u>or other public health emergency funds. The reports shall</u>
- 3 include information relating to the entity receiving grant
- 4 money from the agency, including the name and address of the
- 5 <u>entity</u>, the amount of the grant, the date of issuance and the
- 6 purpose of the grant. Reports shall be submitted on or before
- 7 August 15 of each year for grants awarded during the period
- 8 <u>from January 1 through June 30 and on or before February 15</u>
- 9 <u>of each year for grants awarded during the period from July 1</u>
- through December 31.
- 11 (18) [To recommend] <u>Recommend</u> to the Governor
- 12 legislation or other actions as deemed necessary in
- 13 connection with the purposes of this part.
- 14 [(19) To provide, from its own stockpiles or other
- sources, emergency operational equipment, materials and
- supplies required and available for essential supplementation
- of those owned, acquired and used by Commonwealth, county and
- 18 local departments and agencies for attack and disaster
- 19 operations. The agency shall establish two regional emergency
- supply warehouses. One shall be located in the western part
- of this Commonwealth, and one shall be located in the eastern
- 22 part of this Commonwealth.]
- 23 (20) For the period during which an emergency is
- declared by the Governor, [to] incur obligations for or
- 25 purchase such materials and supplies as may be necessary to
- 26 combat a disaster, protect the health and safety of persons
- and property and provide emergency assistance to victims of a
- disaster without complying with formal bidding or other time-
- 29 consuming contract procedures.
- 30 (21) [To require] Require hydroelectric generating

		_					_	-	
facilities	and	dam	ongrators	+ ^		2]]	\circ f	+ h 🗅	following.
Tactttctc	and	aani	ODELACOLD		1 ao	a_{\perp}	O_{\perp}	CIIC	TOTTOWING.

(i) Provide minimum competency testing for their operators.

- (ii) Submit plans for flood notification and warning.] submit plans for flood notification and warning and provide inundation maps in accordance with direction from the Department of Environmental Protection.
- implement all search and rescue activities with the Federal
 Government, other states, other Commonwealth agencies and
 political subdivisions. The agency may dispatch authorized
 personnel and specialized equipment to disaster emergency or
 training sites within or outside this Commonwealth for search
 and rescue, training and other emergency response purposes.
 The agency may immediately dispatch those personnel and
 equipment to a disaster site without regard to procedures and
 formalities prescribed by law, except for constitutional
 requirements, pertaining to the performance of public work,
 entering into contracts, the incurring of obligations, the
 employment of temporary workers, the rental or purchase of
 supplies, material, equipment and other related activities.
- (23) Maintain an integrated communications capability

 designed to allow all public safety answering points, county

 dispatch centers and first responders to communicate with the

 State emergency operations center and to facilitate Next

 Generation 911 implementation.
- (24) Establish and maintain a Statewide incident
 reporting system and methodology for all-hazards information.

 All Commonwealth agencies, county emergency management
 programs, county 911 centers and other entities required to

- 1 provide all-hazards information to the agency under this part
- 2 and other State law shall contribute all-hazards information
- 3 <u>to the system.</u>
- 4 (25) Assist with the implementation of the National
- 5 Infrastructure Protection Plan and the Commonwealth Critical
- 6 <u>Infrastructure Preparedness Plan in coordination with other</u>
- 7 Commonwealth agencies as designated by the Governor.
- 8 (26) Conduct all-hazards exercises, as appropriate.
- 9 § 7314. Utilization of existing services and facilities.
- 10 In order to avoid duplication of services and facilities, the
- 11 agency shall utilize the services and facilities of existing
- 12 officers, offices, departments, commissions, boards, bureaus,
- 13 institutions and other agencies of the Commonwealth and of the
- 14 political subdivisions thereof. These officers and agencies
- 15 shall cooperate with and extend their services and facilities to
- 16 the agency as requested and consistent with other operational
- 17 requirements of that agency.
- 18 § 7320. Radiological emergency [response preparedness, planning
- and recovery] <u>preparedness and management</u> program.
- 20 (a) Establishment of program. -- In addition to the powers and
- 21 duties of the agency set forth in section 7313 (relating to
- 22 powers and duties), the agency shall develop, establish and
- 23 maintain, in consultation with the Department of Environmental
- 24 Protection, a standardized, Statewide radiological emergency
- 25 [response preparedness, planning and recovery] preparedness and
- 26 <u>management</u> program consistent with the Commonwealth's [Emergency
- 27 Management Plan] emergency management program and [in
- 28 accordance] <u>consistent</u> with other applicable Federal regulations
- 29 and State laws for each nuclear generating facility that has
- 30 received an operating license from the Nuclear Regulatory

- 1 Commission.
- 2 (b) Agency functions. -- The specific functions of the agency
- 3 under the radiological emergency [response preparedness,
- 4 planning and recovery] <u>preparedness and management</u> program shall
- 5 include, but not be limited to:
- 6 (1) Serving as the point of contact for the coordination
- 7 <u>and management of the Statewide response and provide for</u>
- 8 interface between the affected [facilities] counties and
- 9 other Commonwealth agencies [and departments, counties,
- 10 municipalities], Federal agencies, regional task forces,
- 11 <u>political subdivisions</u> and school districts.
- 12 (2) [Annual] Overseeing the annual review and revision,
- as necessary, of the risk county and support county
- 14 radiological emergency response plans to ensure that they are
- consistent with the [Commonwealth's] <u>State</u> Emergency
- [Management] Operations Plan.
- 17 (3) Participation in required exercises, including
- 18 emergency communication drills and tests[, as based upon
- mutually agreed schedules and parameters].
- 20 (4) Participation in the Federal full participation
- 21 exercises scheduled for commercial nuclear [generation] power
- 22 stations.
- 23 (5) Review and revision, as necessary, of [Annex E,
- "Radiological Emergency Response to Nuclear Power Plant
- 25 Incidents," of the Commonwealth's Emergency Management Plan]
- the Commonwealth's nuclear/radiological incident response
- 27 <u>plan</u>, and <u>support of the</u> annual review <u>by the Department of</u>
- 28 <u>Environmental Protection</u> of the onsite emergency response
- 29 plan of each [utility] <u>nuclear power plant licensee</u> to ensure
- that it is consistent with the [annex] plan.

- [(6) Seeking formal Federal review and approval of the Commonwealth's Annex E to its Emergency Management Plan and the county, municipal and other plans in accordance with 44 CFR Part 350 (relating to review and approval of state and local radiological emergency plans and preparedness). Once Federal approval is obtained for the plans, the agency shall seek to maintain that approval status.]
 - (7) Annual review of municipal and school district radiological emergency response plans in conjunction with the respective county emergency management [agencies to ensure that they are consistent with the applicable county radiological emergency response plans] program.
 - (8) [Assisting in] Overseeing the update of lesson plans used by each [utility] nuclear power plant licensee for county, municipal, school and volunteer agency offsite training purposes [and, to the extent necessary to obtain Federal approval, participation in this training effort] with the objective to standardize training material to the extent possible to support sharing of resources between Offsite Response Organizations.
 - (9) [Annual review of] Review of design changes to the [Alert Notification System Report] alert and notification system for each commercial nuclear [generating] power station [to ensure that current information from the State and county plans are included in the report] and assist in the coordination of siren or other emergency communication tests with each [utility] nuclear power plant licensee, the appropriate counties and adjacent states.
- 29 (10) Coordinating the review and update of emergency 30 information brochures with the respective counties and

- 1 [utilities] <u>nuclear power plant licensees</u>.
- 2 (11) Participation with each [utility] <u>nuclear power</u>
 3 <u>plant licensee</u> in planning and program meetings scheduled
 4 with [counties, municipalities] <u>political subdivisions</u>,
 5 dependent care facilities and school districts.
 - (12) Developing planning and preparedness procedures for emergency response within the ingestion exposure pathway emergency planning zone.
 - (13) Providing a qualified [press secretary] <u>public</u> <u>information officer</u> or designee to participate in the operation of a joint information center upon its activation by a [utility] <u>nuclear power plant licensee</u>.
 - (14) Performing actions necessary to satisfy the Commonwealth's responsibilities relative to Federal guidance memoranda.
- 16 (15) Providing reasonable assistance and support

 17 requested by a [utility] <u>nuclear power plant licensee</u> from

 18 time to time in connection with the [utility] <u>nuclear power</u>

 19 <u>plant licensee</u> obtaining or maintaining, or both, an

 20 emergency plan acceptable to Federal regulatory entities

 21 having jurisdiction over the [utility] <u>nuclear power plant</u>

 22 licensee.
 - (16) Providing other reasonable assistance and support requested by [utilities] <u>nuclear power plant licensees</u> from time to time.
 - (17) Providing guidance to [State, county and municipal elected officials, departments and agencies and school districts in order] Commonwealth agencies, political subdivisions, school districts and dependent care facilities
- 30 to ensure compliance with this section and all other

- 1 applicable Federal and State radiation protection safety
- 2 laws.
- 3 (18) [Providing] <u>Coordinating</u> redundant communications'
- 4 capability between the agency's headquarters and each
- 5 [generating] <u>commercial nuclear power</u> station in this
- 6 Commonwealth sufficient to meet Federal and State regulatory
- 7 requirements.
- 8 (c) Establishment of fund.--[There is hereby created in the
- 9 General Fund a] A nonlapsing restricted receipt account to be
- 10 known as the Radiological Emergency Response Planning and
- 11 Preparedness Program Fund is established in the General Fund.
- 12 [Fees received under subsection (d) shall be deposited in this
- 13 fund.] Moneys in the fund are hereby appropriated to the agency
- 14 to carry out its responsibilities under subsections (a) and (b).
- 15 § 7501. General authority of [political subdivisions] county
- and local emergency management programs.
- 17 (a) Establishing emergency management [organization]
- 18 programs. -- [Each political subdivision of this Commonwealth is
- 19 directed and authorized to establish a local emergency
- 20 management organization in accordance with the plan and program
- 21 of the Pennsylvania Emergency Management Agency. Each local
- 22 organization shall have responsibility for emergency management,
- 23 response and recovery within the territorial limits of the
- 24 political subdivision within which it is organized] No later
- 25 than two years from the effective date of Chapter 83 (relating
- 26 to public health emergency measures), a political subdivision
- 27 <u>shall establish an emergency management program consistent with</u>
- 28 the Commonwealth emergency management program within its
- 29 <u>jurisdictional limits as required by the agency</u> and, in
- 30 addition, shall conduct such services outside of its

- 1 jurisdictional limits as may be required under this part.
- 2 (b) Declaration of <u>local</u> disaster emergency.--
- (1) A local disaster emergency may be declared by
 official action of the governing body of a political
 subdivision upon finding a disaster emergency has occurred or
 is imminent. The governing body of a political subdivision
 may authorize the [mayor or other] chief elected executive
 officer to declare a local disaster emergency subject to
 ratification by official action of the governing body.
 - (2) The [declaration] declared disaster emergency shall be issued by executive order or proclamation and shall continue until the governing body or the chief elected executive officer, as the case may be, finds that the threat or danger has passed or the disaster has been dealt with to the extent that emergency conditions no longer exist.
 - (3) A declared disaster emergency shall not [be continued] continue or be renewed for a period in excess of [seven] 30 days except by [or with the consent] official action of the governing body of the political subdivision.
 - (4) All executive orders or proclamations issued under this subsection shall indicate the nature of the disaster emergency, the area or areas threatened and the conditions which have brought the disaster emergency about or which make possible termination of the declared disaster emergency.
 - (5) Any order or proclamation declaring, continuing or terminating a [local] county disaster emergency shall be given prompt and general publicity and shall be filed promptly with the agency.
 - (6) An order or proclamation declaring, continuing or terminating a municipal disaster emergency shall be given

- 1 prompt and general publicity and shall be filed promptly with
- 2 <u>the agency through the appropriate county emergency</u>
- 3 <u>management program.</u>
- 4 (7) The effect of a declaration of a local disaster
- 5 emergency is to activate the response and recovery aspects of
- any and all applicable local emergency [management] plans and
- 7 to authorize the furnishing of aid and assistance thereunder.
- 8 (c) Contracts and obligations. -- In carrying out the
- 9 provisions of this part, each political subdivision shall have
- 10 the power to enter into contracts and incur obligations
- 11 necessary to <u>manage the</u> disaster emergency [management, response
- 12 and recovery].
- 13 (d) Temporary suspension of formal requirements.--Each
- 14 political subdivision included in a declaration of disaster
- 15 emergency declared by either the Governor or the governing body
- 16 or chief executive elected officer of the political subdivision
- 17 affected by the disaster emergency is authorized to exercise the
- 18 powers vested under this section in the light of the exigencies
- 19 of the emergency situation without regard to time-consuming
- 20 procedures and formalities prescribed by law [(excepting
- 21 [mandatory constitutional requirements)], excepting
- 22 <u>constitutional requirements</u>, pertaining to the performance of
- 23 public work, entering into contracts, the incurring of
- 24 obligations, the employment of temporary workers, the rental of
- 25 equipment, the purchase of supplies and materials, the levying
- 26 of taxes and the appropriation and expenditure of public funds.
- 27 (e) Employment of personnel.--In order to meet prescribed
- 28 requirements for eligibility to receive Federal contributions
- 29 authorized under the provisions of the Federal Civil Defense Act
- 30 of 1950 (64 Stat. 1245, 50 U.S.C. App. § 2251 et seq.) or any

- 1 amendment or reenactment thereof, political subdivisions are
- 2 authorized to avail themselves of services offered by the State
- 3 Civil Service Commission under the provisions of the act of
- 4 August 5, 1941 (P.L.752, No.286), known as the ["]Civil Service
- 5 Act, ["] in connection with the employment of personnel in [local
- 6 organizations] a county emergency management program or a local_
- 7 emergency management program established pursuant to the
- 8 provisions of this part.
- 9 (f) Intergovernmental cooperation. -- Notwithstanding the
- 10 provisions of 53 Pa.C.S. § 2302 (relating to definitions), two
- 11 or more municipalities may jointly cooperate in the
- 12 <u>establishment of a local emergency management program through</u>
- 13 the organization or enactment of a council of governments, a
- 14 <u>letter of agreement or other governing structure in conformance</u>
- 15 with the provisions of 53 Pa.C.S. Ch. 23 Subch. A (relating to
- 16 <u>intergovernmental cooperation</u>) and in conformance with standards
- 17 established by the agency.
- 18 § 7502. [Local coordinator of emergency management] County and
- 19 <u>local emergency management coordinators</u>.
- 20 (a) General rule. -- [Each local organization of emergency
- 21 management shall have] Each county emergency management program
- 22 and each local emergency management program shall appoint a
- 23 coordinator who shall be responsible for the planning,
- 24 administration and operation of the [local organization]
- 25 <u>respective emergency management program</u> subject to the direction
- 26 and control of the chief-elected executive officer [or] and
- 27 governing body. The duties of and continuing education and
- 28 certification standards for a coordinator shall be prescribed by
- 29 the agency. In addition to the qualifications under this
- 30 section, the agency shall prescribe other qualifications for the

- 1 appointment of coordinators as it deems necessary.
- 2 (b) County coordinator. -- [A coordinator shall be appointed
- 3 in all counties with approval of the director of the agency. The
- 4 executive officer or governing body of the county shall
- 5 recommend a coordinator whose recommendation must be endorsed by
- 6 the director of the agency prior to appointment by the Governor.
- 7 Upon failure of the executive officer or governing body of the
- 8 county to make a recommendation of a person for coordinator
- 9 within the time fixed by the agency, the Governor is authorized
- 10 to appoint a coordinator based upon the recommendation of the
- 11 director of the agency.]
- 12 (1) The chief elected executive officer of each county
- shall recommend the appointment of a coordinator of the
- county emergency management program to the director within 90
- days of a vacancy, and a coordinator shall only be appointed
- with the approval of the director.
- 17 (2) A temporary or acting coordinator shall be appointed
- 18 by the chief elected executive officer, and the agency shall
- 19 <u>be notified of the appointment within 24 hours of a vacancy.</u>
- 20 At no time shall the coordinator position remain vacant for
- 21 more than 24 hours.
- 22 <u>(3)</u> The coordinator [of the county organization] shall
- 23 not be assigned any duties that will [conflict] <u>interfere</u>
- with [his duty] the duties as coordinator.
- 25 (c) [Local level.--At the local level, the coordinator shall
- 26 be appointed by the Governor upon the recommendation of the
- 27 executive officer or governing body of the political
- 28 subdivision. Upon the failure of the executive officer or
- 29 governing body of a political subdivision to make a
- 30 recommendation to the Governor of a candidate for coordinator

- 1 within the time fixed by the agency, the Governor is authorized
- 2 to appoint a coordinator without any recommendation. A candidate
- 3 for coordinator for two or more political subdivisions may be
- 4 recommended to the Governor for appointment upon agreement by
- 5 resolution of the governing bodies of such political
- 6 subdivisions. Any other law notwithstanding, a local government
- 7 official may be recommended for appointment.] <u>Local</u>
- 8 coordinators.--
- 9 (1) The chief elected executive officer of a
- 10 <u>municipality with a local emergency management program shall</u>
- 11 appoint a coordinator and provide written notice to the
- 12 <u>county where the local emergency management program is</u>
- 13 <u>located within 30 days following his appointment.</u>
- 14 (2) A temporary or acting coordinator shall be appointed
- by the chief elected executive officer and the county shall
- be notified of the appointment within 24 hours of a vacancy.
- 17 At no time shall the coordinator position remain vacant for
- more than 24 hours.
- 19 (3) Notwithstanding any other provision of law, a local
- 20 government official may be appointed as a coordinator under
- 21 this subsection, provided that the official complies with the
- 22 qualifications for appointment prescribed by the agency as
- 23 <u>contained in this section.</u>
- 24 (d) Qualifications and removal.--[The]
- 25 (1) A coordinator shall be professionally competent and
- 26 capable of planning, effecting coordination among operating
- agencies of government and controlling coordinated operations
- 28 by local emergency preparedness forces.
- 29 (2) (i) A coordinator may be removed for incompetence,
- dishonesty or commitment of an offense involving moral

1	turpitude under Federal, State or local laws or
2	ordinances.
3	(ii) The agency, or appointing entity, may remove a
4	county or local coordinator who fails to comply with the
5	continuing education and certification requirements
6	prescribed by the agency.
7	(e) In-service training Each coordinator appointed
8	[coordinator] under this section shall:
9	(1) [Attend and successfully complete the first phase of
10	the career development program as prescribed by the agency
11	within one year after appointment.] Successfully complete the
12	basic certification program of the agency no later than one
13	year after appointment.
14	(2) [Attend and successfully complete the second phase
15	of the career development program as prescribed by the agency
16	within three years after appointment.] Successfully complete
17	the advanced certification program of the agency no later
18	than three years after appointment.
19	(3) Attend basic and advanced seminars, workshops and
20	training conferences [called] required by the [State director
21	and/or official having responsibility for providing the
22	coordinator with in-service training] agency.
23	(4) Meet the training, continuing education,
24	certification and qualification requirements prescribed by
25	and within the time frames established by the agency.
26	[Failure to attend the instruction described in this subsection
27	or failure to attend a prescribed training conference for a
28	period of two consecutive years shall be cause for replacement.
29	The State Director of Emergency Management may grant credit

30 toward meeting the requirements of this subsection to appointed

- 1 local coordinators on the basis of prior experience and
- 2 training.]
- 3 (e.1) Credit.--At the discretion of the director, a
- 4 <u>coordinator may receive credit toward meeting the requirements</u>
- 5 of subsection (e) on the basis of prior experience and training
- 6 of the coordinator.
- 7 (f) Responsibility for training. -- Responsibility for the
- 8 professional in-service training of each coordinator rests with
- 9 each successive higher [political subdivision] emergency
- 10 management program than the one in which the coordinator is
- 11 functioning.
- 12 (g) Expenses. -- [Each appointed] The county, municipality or
- 13 council of governments served by the coordinator shall reimburse
- 14 the coordinator [shall be reimbursed] for actual expenses
- 15 incurred in the performance of his duties and attendance at
- 16 scheduled meetings, exercises and required training.
- 17 § 7503. Powers and duties of [political subdivisions] county
- and local emergency management programs.
- 19 <u>(a) General rule.--</u>Each [political subdivision shall, either
- 20 individually or pursuant to the provisions of the act of July
- 21 12, 1972 (P.L.762, No.180), referred to as the Intergovernmental
- 22 Cooperation Law, adopt an Intergovernmental Cooperation
- 23 agreement with other political subdivisions to:] county
- 24 <u>emergency management program and each local emergency management</u>
- 25 program shall:
- 26 (1) Prepare, maintain and keep current [a disaster], as
- 27 <u>specified by the agency,</u> emergency management [plan for the
- prevention and minimization of injury and damage caused by
- 29 disaster, prompt and effective response to disaster and
- 30 disaster emergency relief and recovery in consonance with the

1 Pennsylvania Emergency Management Plan] plans.

- (2) Establish, equip and staff an emergency operations center, consolidated with warning and communication systems to support government operations in emergencies and provide other essential facilities and equipment for agencies and activities assigned emergency functions <u>in accordance with agency directives</u>.
 - (3) Provide individual and organizational training programs to [insure] ensure prompt, efficient and effective disaster emergency services.
 - (4) Organize, prepare and coordinate all locally available manpower, materials, supplies, equipment, facilities and services necessary for <u>response to</u> disaster [emergency readiness, response and recovery] <u>emergencies</u>.
- (5) Adopt and implement precautionary measures to mitigate the anticipated effects of disaster.
 - (6) Execute and enforce such rules and orders as the agency shall adopt and promulgate under the authority of this part.
- (7) Cooperate and coordinate with any public [and] or private agency or entity in achieving any purpose of this part.
 - (8) Have available for inspection at its emergency operations center all emergency management plans, rules and orders of the Governor and the agency.
- 26 (9) Provide prompt and accurate information regarding 27 local disaster emergencies to appropriate Commonwealth and 28 local officials and agencies and the general public.
- 29 (10) Participate in [all] tests, drills and exercises, 30 including remedial drills and exercises, scheduled by the

- 1 agency or by the Federal Government.
- 2 (11) Participate in the program of integrated flood
- 3 warning systems under section 7313(6) (relating to powers and
- 4 duties).
- 5 (b) County emergency management program. -- A county shall
- 6 <u>develop</u>, maintain and manage its emergency management program
- 7 and capabilities as prescribed by the agency. The program shall
- 8 include the following:
- 9 (1) Coordinating resource management to ensure that
- 10 county and appropriate municipal resources are properly
- organized, trained and equipped and have adequate plans to
- 12 <u>safely and effectively accomplish assigned missions.</u>
- 13 (2) Maintaining a countywide listing of county and
- 14 <u>municipal resources.</u>
- 15 (3) Providing updated resource management information to
- the agency upon request.
- 17 (4) Implementing and coordinating the county's National
- 18 Incident Management System compliance activities.
- 19 (5) Monitoring progress by municipalities within the
- 20 county in National Incident Management System implementation
- 21 and providing assistance where feasible.
- 22 (6) Following reporting protocols established by the
- agency.
- 24 (7) Developing and implementing county plans, policies
- and procedures that are current with Commonwealth strategies,
- requirements, plans and templates.
- 27 <u>(8) Preparing and maintaining a county hazard</u>
- vulnerability analysis that incorporates all municipal
- 29 <u>hazards</u>.
- 30 (9) Coordinating and monitoring planning activities by

1	municipalities within the county and providing assistance
2	where feasible.
3	(10) Providing training to staff of local emergency
4	management programs and municipalities within the county.
5	(11) Maintaining training records for coordinators of
6	local emergency management programs within the county.
7	(12) Submitting certification documentation to the
8	agency for county staff and staff of municipalities within
9	the county.
10	(13) Coordinating emergency communications by doing the
11	<pre>following:</pre>
12	(i) Encouraging optimal communication and
13	coordination between the local emergency management
14	programs within the county and local 911 centers in
15	accordance with applicable State law.
16	(ii) Establishing and managing a county emergency
17	operations center using the National Incident Management
18	System.
19	(iii) Coordinating and cooperating with local
20	emergency management programs within the county and other
21	relevant organizations and entities for interoperable
22	emergency communications.
23	(14) Participating in continuity of county government
24	and continuity of county operations planning and ensuring
25	that county planning is consistent with Statewide and
26	regional plans.
27	(15) Developing, maintaining and executing an exercise
28	and evaluation program in accordance with agency directives
29	and the Federal Homeland Security Exercise and Evaluation
30	Program or its successor program.

1	(16) Participating in planning for continuity of
2	municipal government and continuity of municipal operations
3	and providing assistance where feasible.
4	(17) Coordinating the delivery of citizen education
5	programs and supplementing materials as necessary.
6	(18) Coordinating the delivery of awareness and
7	education programs for county and municipal elected officials
8	on preparedness and emergency management topics.
9	(19) Participating in regional task force activities as
10	appropriate.
11	(20) Supporting the implementation of the Commonwealth
12	Critical Infrastructure Protection Program and the National
13	Infrastructure Protection Plan.
14	(21) Seeking and promoting opportunities to improve the
15	efficiency of emergency preparedness and response through
16	regionalization of services as appropriate.
17	(22) Advising county officials in matters related to
18	disaster preparedness and response.
19	(23) Reviewing and accepting emergency action plans and
20	emergency operations plans developed by municipalities,
21	dependent care facilities and other entities located within
22	the county that are required by law or regulation to develop
23	and maintain an emergency plan. The coordinator shall provide
24	an annual report to the agency on or before March 1 of each
25	year describing the status of the plans reviewed under this
26	paragraph. This paragraph includes review of emergency plans
27	for nuclear reactors that are subject to regulation by the
28	Nuclear Regulatory Commission.
29	(24) Coordinating the development and maintenance of a
30	countywide animal rescue capability consistent with standards

- 1 and guidelines established by the agency in conjunction with
- 2 the Department of Agriculture and the Pennsylvania State
- 3 Animal Response Team. The coordinator shall engage a county
- 4 <u>animal response team, if one exists, in planning activities.</u>
- 5 (c) Local emergency management program. -- A municipality
- 6 required to establish a local emergency management program under
- 7 <u>section 7501 (relating to general authority of county and local</u>
- 8 <u>emergency management programs</u>) shall develop, maintain and
- 9 manage programs and capabilities as prescribed by the agency
- 10 that shall include, but not be limited to, the following:
- 11 (1) Coordinating resource management to ensure that
- 12 <u>appropriate municipal resources are properly organized</u>,
- 13 <u>trained and equipped and have adequate plans to safely and</u>
- 14 <u>effectively accomplish the assigned missions.</u>
- 15 (2) Maintaining a current list of municipal resources.
- 16 (3) Providing updated resource management information to
- 17 the county emergency management program where the
- 18 municipality is located and to the county 911 center upon
- 19 request.
- 20 (4) Coordinating the municipality's National Incident
- 21 Management System compliance activities.
- 22 (5) Following reporting protocols established by the
- county emergency management program where the county 911
- centers and the municipality are located.
- 25 (6) Developing and implementing municipal plans,
- policies and procedures in consultation with law enforcement,
- fire and emergency personnel and medical service providers
- that are consistent with Commonwealth and county strategies,
- 29 requirements, plans and templates.
- 30 (7) Preparing and maintaining a municipal hazard

2	(8) Providing training for staff of the local emergency
3	management program and maintaining training records and
4	certification documentation.
5	(9) Coordinating emergency communications by doing the
6	<pre>following:</pre>
7	(i) Establishing and managing a municipal emergency
8	operations center in compliance with the National
9	Incident Management System.
10	(ii) Coordinating and cooperating with the county
11	emergency management program where the municipality is
12	located and other relevant organizations and entities for
13	interoperable emergency communications.
14	(10) Participating in continuity of municipal government
15	and continuity of municipal operations planning.
16	(11) Coordinating the delivery of citizen education
17	programs by the municipality and supplementing materials as
18	necessary.
19	(12) Coordinating the delivery of awareness and
20	education programs by the municipality for municipal elected
21	officials for preparedness and emergency management topics.
22	(13) Participating in county and, as appropriate,
23	regional emergency preparedness task force activities.
24	(14) Supporting the implementation of the National
25	Infrastructure Protection Plan and the Commonwealth Critical
26	Infrastructure Preparedness Plan.
27	(15) Seeking and promoting opportunities to improve the
28	efficiency of preparedness and emergency management through
29	regionalization of services as appropriate.
30	(16) Advising municipal officials in matters related to

1 <u>vulnerability analysis.</u>

- disaster preparedness and emergency management.
- 2 (17) Reviewing and accepting emergency management plans
- 3 and programs developed by school districts, dependent care
- 4 <u>facilities and other entities located within the municipality</u>
- 5 that are required by law or the Commonwealth to develop and
- 6 <u>maintain preparedness and emergency management capabilities.</u>
- 7 The coordinator shall provide an annual report to the
- 8 <u>coordinator of the county emergency management program where</u>
- 9 the municipality is located on or before September 1 of each
- 10 year describing the status of the plans reviewed under this
- 11 paragraph. This paragraph includes review of emergency plans
- for nuclear reactors that are subject to regulation by the
- 13 <u>Nuclear Regulatory Commission.</u>
- 14 § 7504. Coordination[,] and assistance [and mutual aid].
- 15 (a) Responsibility for direction and coordination. --
- 16 Direction of disaster emergency management services is the
- 17 responsibility of the lowest level of government affected. When
- 18 two or more political subdivisions within a county are affected,
- 19 the county organization shall exercise responsibility for
- 20 coordination and support to the area of operations. When two or
- 21 more counties are involved, coordination shall be provided by
- 22 the agency or by area organizations established by the agency.
- 23 (b) Assistance from higher government unit.--When all
- 24 appropriate locally available forces and resources are fully
- 25 committed by the affected political subdivision, assistance from
- 26 a higher level of government shall be provided. Regional task
- 27 forces may assist in the coordination efforts.
- [(c) Municipal mutual aid agreements. -- County and local
- 29 coordinators of emergency management shall develop mutual aid
- 30 agreements with adjacent political subdivisions for reciprocal

- 1 emergency assistance. The agreements shall be consistent with
- 2 the plans and programs of the agency. In disaster emergencies,
- 3 requests for mutual aid assistance shall be referred to the
- 4 organization having responsibility for coordination as specified
- 5 in subsection (a) and in time of emergency it shall be the duty
- 6 of each local organization to render assistance in accordance
- 7 with the provisions of the mutual aid agreements.
- 8 (d) Interstate mutual aid arrangements. -- The coordinator of
- 9 each local organization may, subject to approval of the
- 10 Governor, enter into mutual aid arrangements with similar
- 11 agencies or organizations in other states for reciprocal
- 12 disaster emergency services.
- 13 (e) Ratification of agreements. -- Mutual aid agreements shall
- 14 be ratified by the governing bodies of the political
- 15 subdivisions involved.
- 16 (f) Control of outside support forces. -- Support forces
- 17 furnished political subdivisions from outside its jurisdiction
- 18 shall be under the operational control of the department, agency
- 19 or office furnishing the force.]
- 20 § 7511. Appropriations by political subdivisions.
- 21 (a) [General rule.--Every political subdivision shall have
- 22 the power to] Power.--
- 23 (1) A political subdivision may make appropriations for
- the payment of expenses [of the local organization] for
- 25 preparedness and emergency management activities in the
- 26 manner provided by law for making appropriations for the
- ordinary expenses of the political subdivision.
- 28 <u>(2)</u> In making appropriations, the political subdivision
- 29 shall specify the amounts and purposes for which the moneys
- 30 appropriated may be used by the organization to or for which

- 1 such appropriation may be made.
- 2 (b) Two or more local [organizations] emergency management
- 3 programs or county emergency management programs. --
- 4 <u>(1)</u> Nothing in this subchapter or any other provision of
- 5 this part shall be deemed to limit the power of any political
- 6 subdivision to appropriate money for the purpose of paying
- 7 the expenses of a local [organization] emergency management
- 8 program or a county emergency management program having
- 9 jurisdiction both within and without the political
- 10 subdivision even though an appropriation has been or is to be
- 11 made to another local [organization] <u>emergency management</u>
- 12 <u>program or another county emergency management program</u>
- 13 coterminous with or having jurisdiction within the political
- 14 subdivision.
- 15 <u>(2)</u> Payments on account of an appropriation under this
- subsection shall be made pursuant to an agreement under
- 17 section 7513 (relating to agreements among political
- subdivisions) or in the form of a gift or grant to the
- 19 political subdivision responsible in the first instance for
- the payment of bills and claims against the local
- 21 [organization] emergency management program or the county
- 22 <u>emergency management program, as the case may be,</u> for the
- payment of the expenses for which the appropriation was made.
- 24 § 7512. Law applicable to local [organizations] emergency
- 25 management programs and county emergency management
- programs.
- [(a) General rule.--]Where the jurisdiction of the local
- 28 [organization] emergency management program or the county
- 29 emergency management program is coterminous with the political
- 30 subdivision making an appropriation for the payment of the

- 1 expenses, the local [organization] emergency management program
- 2 or the county emergency management program, as the case may be,
- 3 shall be deemed an agency, board or commission of the political
- 4 subdivision, subject to all of the laws governing the making of
- 5 contracts or purchases, the employment of persons or otherwise
- 6 incurring financial obligations which apply to the political
- 7 subdivision.
- 8 [(b) Second class townships. -- No purchase or purchases shall
- 9 be made, no contract entered into and no expenses incurred by
- 10 any local organization which involves the payment of more than
- 11 \$25 out of the treasury of any second class township unless the
- 12 proposed expenditure has been approved in writing by the
- 13 township supervisors. If any purchase or contract is made or
- 14 other expenses incurred contrary to the provisions of this
- 15 subsection, the township shall not be responsible for the
- 16 payment thereof but the person acting for the local organization
- 17 in the transaction shall be personally liable for the payment.]
- 18 § 7513. Agreements among political subdivisions.
- 19 (a) [General rule.--] Duty to enter into agreements.--
- 20 <u>(1)</u> Where a local [organization] <u>emergency management</u>
- 21 <u>program or a county emergency management program</u> has
- 22 jurisdiction in an area including all or parts of more than
- one political subdivision which does not include the whole
- area of any county, the political subdivisions, all or part
- of which lie within the jurisdiction of the [organization]
- local emergency management program or the county emergency
- 27 <u>management program, as the case may be</u>, shall, before paying
- any expenses of the [organization] <u>local emergency management</u>
- 29 program or the county emergency management program, enter
- 30 into an agreement designating one of the political

1 subdivisions as the agent of each of them for the purpose of

2 paying the expenses of the local [organization.] emergency

3 management program or the county emergency management

4 <u>program.</u>

(2) The agreement shall [also set forth]:

- (i) Specify the proportionate share of the expenses of the [organization] local emergency management program or the county emergency management program, as the case may be, to be paid by each political subdivision party to the agreement and an estimate of the amount required to be appropriated by each of them for the purpose of paying the expenses. [The agreement shall be effective]
- (ii) Take effect when approved by [the corporate authorities of each of the political subdivisions by a majority vote and each of the subdivisions shall thereupon] official action of the governing body of each of the political subdivisions and each of the political subdivisions and each of the political subdivisions shall then make an appropriation pursuant to section 7511 (relating to appropriations by political subdivisions) sufficient to pay its share of the expenses of the [organization] local emergency management program or the county emergency management program, as the case may be.
- 24 (b) Counties.--Where the local [organization] emergency
 25 management program or the county emergency management program
 26 has jurisdiction in an area including the whole area of one or
 27 more counties which is not coterminous with any one county,
 28 before paying any expenses of the [organization] local emergency
 29 management program or the county emergency management program,
- 30 as the case may be, the counties, all or part of which lie

- 1 within the jurisdiction of the [organization] <u>local emergency</u>
- 2 management program or the county emergency management program,
- 3 shall enter into an agreement in the manner and form provided in
- 4 subsection (a) and with like effect, and no other political
- 5 subdivision lying within the jurisdiction of the [organization]
- 6 <u>local emergency management program or the county emergency</u>
- 7 management program, as the case may be, shall be a party to the
- 8 agreement.
- 9 § 7514. Payments involving one political subdivision.
- 10 (a) [General rule.--] Warrant or order required.--
- 11 (1) All bills or claims to be paid from any
- 12 appropriation made by a political subdivision coterminous
- with the local [organization] emergency management program or
- 14 <u>the county emergency management program</u>, after first being
- approved by the local [organization] emergency management
- 16 <u>program or the county emergency management program</u> or an
- 17 appropriate officer thereof designated for that purpose,
- shall be paid from the treasury of the political subdivision
- only upon the warrant or order of the officer or officers of
- the political subdivision designated by law to approve or
- 21 countersign warrants or orders for the payment of the
- 22 ordinary expenses of the political subdivision, and shall be
- 23 subject to audit in the same manner as other financial
- transactions of the political subdivision.
- 25 (2) In each case, the officer or officers shall have the
- same power to approve or disapprove as they have in case of
- 27 warrants for ordinary expenses of the political subdivision,
- and no warrant or order for the payment thereof shall be
- issued without the approval.
- 30 (b) Gift or grant of money. -- Any gift or grant of money made

- 1 to the local [organization] emergency management program or the
- 2 <u>county emergency management program</u> or to the political
- 3 subdivision for the payment of expenses incurred or to be
- 4 incurred by or for the [organization] <u>local emergency management</u>
- 5 program or the county emergency management program, as the case
- 6 may be, shall be deposited in the treasury of the political
- 7 subdivision and shall be appropriated by the political
- 8 subdivision for the purpose for which the gift or grant was
- 9 made, and any bills or claims to be paid from the gift or grant
- 10 shall be paid in the manner provided in this subchapter for the
- 11 payment of other bills and claims against the political
- 12 subdivision.
- 13 § 7515. Payments involving two or more political subdivisions.
- 14 (a) General rule. -- Where two or more political subdivisions
- 15 have entered into an agreement as provided by section 7513
- 16 (relating to agreements among political subdivisions), all bills
- 17 and claims for expenses incurred by or for the local
- 18 [organization] emergency management program or the county
- 19 <u>emergency management program</u> shall thereafter be paid in the
- 20 first instance by the political subdivision named as agent in
- 21 the agreement in the manner provided in section 7514 (relating
- 22 to payments involving one political subdivision) as though the
- 23 organization were coterminous with the political subdivision and
- 24 the [organization] local emergency management program or the
- 25 county emergency management program, as the case may be, shall
- 26 be subject to all of the laws governing the making of contracts
- 27 or purchases, the employment of persons or otherwise incurring
- 28 financial obligations which apply to the political subdivision.
- 29 (b) Accounting by agent.--The political subdivision
- 30 designated as agent shall, not later than the fifteenth day of

- 1 each month, submit an itemized account of the expenses of the
- 2 organization paid by it during the preceding calendar month to
- 3 each of the other political subdivisions party to the agreement,
- 4 together with a request for reimbursement of the proportionate
- 5 share of expenses agreed to be paid by each of the other
- 6 political subdivisions.

- (c) Reimbursement of agent. --
- 8 <u>(1)</u> Each political subdivision requested to make
- 9 reimbursement shall do so within 30 days after the request
- from the appropriation made for the payment of the expenses
- of the organization [and, in]. In the event [of failure] the
- 12 <u>political subdivision fails</u> to do so, mandamus shall lie to
- compel the officers of the political subdivision to pay the
- 14 agreed-upon proportionate share of the proper expenses of the
- organization out of the first moneys thereafter in the
- treasury of the political subdivision and not previously
- 17 pledged to any other purpose.
- 18 <u>(2)</u> No political subdivision may be compelled to pay for
- any one year an amount greater than the amount estimated in
- the agreement as its proportionate share.
- 21 (3) Any payment made by any political subdivision to the
- 22 political subdivision named as agent in the agreement for
- reimbursement for the payment of the expenses of the
- organization shall be credited by the agent political
- subdivision to the appropriation made by it for the payment
- of the expenses of the [organization] local emergency
- 27 <u>management program or the county emergency management program</u>
- and shall be available for the payment of future expenses of
- the [organization] local emergency management program or the
- 30 county emergency management program, as the case may be,

- 1 without further appropriation or action by the agent
- 2 political subdivision.
- 3 (d) Gift or grant of money.--
- 4 <u>(1)</u> Any gift or grant of money made to or for the local [organization] emergency management program or the county
- 6 <u>emergency management program</u>, if made to a political
- 7 subdivision, shall be deposited in its treasury and be
- 8 appropriated by it for the purpose for which the gift or
- 9 grant was made and the political subdivision shall notify the
- 10 political subdivision named as agent in the agreement of the
- appropriation and the purpose for which it is available.
- 12 <u>(2)</u> If the gift or grant of money is made to the
- [organization] <u>local emergency management program or the</u>
- county emergency management program, it shall be deposited in
- 15 the treasury of the political subdivision named as agent in
- the agreement and shall be appropriated by the political
- subdivision for the purpose for which the gift or grant was
- made.
- 19 <u>(3)</u> Any expenditure made by the agent political
- subdivision from any gift or grant deposited in its treasury
- 21 or reimbursed from any gift or grant deposited in the
- treasury of any other political subdivision shall not be
- included in computing the reimbursement requested from any
- other political subdivision under the agreement.
- 25 Section 9. Chapter 75 of Title 35 is amended by adding a
- 26 subchapter to read:
- 27 <u>SUBCHAPTER C</u>
- 28 REGIONAL ALL-HAZARDS PREPAREDNESS
- 29 <u>AND EMERGENCY MANAGEMENT</u>
- 30 <u>Sec.</u>

- 1 <u>7521. Regional task forces.</u>
- 2 7522. Specialized regional task force teams.
- 3 7523. Urban search and rescue task force.
- 4 <u>7524. Specialized Statewide response teams.</u>
- 5 <u>7525. Grant program.</u>
- 6 <u>7526. Workers' compensation premiums.</u>
- 7 § 7521. Regional task forces.
- 8 (a) Establishment. -- The agency, in coordination with
- 9 <u>Commonwealth agencies as designated by the Governor, county and</u>
- 10 local emergency management programs, health, law enforcement,
- 11 <u>public safety and volunteer organizations and other officials</u>
- 12 <u>and representatives from dedicated emergency response</u>
- 13 organizations, private business and industry, institutions of
- 14 <u>higher education</u>, hospitals and medical care facilities and
- 15 other entities responsible for the health, safety and welfare of
- 16 the citizens of this Commonwealth, shall establish regional task
- 17 forces throughout this Commonwealth.
- 18 (b) Organization.--
- 19 (1) Each regional task force shall be a cooperative
- 20 <u>effort among the counties within the designated region. Each</u>
- 21 regional task force shall be governed by an executive board
- 22 comprised of the county coordinator from each county or other
- county official appointed by the county within the task force
- 24 region.
- 25 (2) Notwithstanding any provision in 53 Pa.C.S. Ch. 23
- 26 (relating to general provisions), the member counties may
- 27 <u>organize their regional task force as a council of</u>
- 28 governments pursuant to 53 Pa.C.S. Ch. 23 Subch. A (relating
- 29 <u>to intergovernmental cooperation).</u>
- 30 (3) The regional task force executive board shall

- 1 <u>designate one of its member counties as its agent responsible</u>
- 2 for entering into contracts and administering any funds,
- grants or expenses of the regional task force. The regional
- 4 <u>task force shall be subject to all of the laws governing the</u>
- 5 making of contracts or purchases, the employment of persons
- 6 or otherwise incurring financial obligations, which apply to
- 7 <u>the designated member county.</u>
- 8 (c) Plans. -- Each regional task force shall prepare an all-
- 9 <u>hazards emergency operations plan that encompasses the</u>
- 10 comprising counties in accordance with subsection (d) and
- 11 <u>guidelines developed by the agency. The agency shall review and</u>
- 12 <u>accept each plan in a timely manner, but no later than 90 days</u>
- 13 after receipt of the plan by the agency. The task force shall
- 14 review and update the plan triennially and submit it to the
- 15 agency for review.
- 16 <u>(d) Duties of regional task forces.--The duties of a</u>
- 17 regional task force shall include the following:
- 18 <u>(1) To develop and maintain an all-hazards emergency</u>
- 19 operations plan.
- 20 (2) To comply with Federal and State requirements
- 21 <u>regarding National Incident Management System training and</u>
- 22 certification, emergency response equipment typing and
- 23 <u>emergency responder credentialing.</u>
- 24 (3) Consistent with Federal and State guidelines, to
- 25 consider serving as agent, if so appointed by its member
- 26 counties, for county and local coordinators and first
- 27 <u>responders when applying for United States Department of</u>
- Homeland Security, State and related grants.
- 29 <u>(4) To develop, maintain and manage an inventory of</u>
- regional emergency response resources, including emergency

- 1 response vehicles, specialized equipment and certified or
- 2 <u>credentialed personnel</u>, that can be deployed within the
- 3 region served by the task force or elsewhere in response to
- 4 <u>events that threaten life, property, the environment or the</u>
- 5 <u>economy and provide an inventory of the resources on a</u>
- 6 schedule and in a manner prescribed by the agency.
- 7 (5) To attend training and related sessions as directed
- 8 or conducted by the agency.
- 9 <u>(6) To participate in and conduct exercises as required</u>
- by the agency and the Federal Government.
- 11 (7) To participate in and conduct capabilities-based
- 12 planning activities and assessments.
- 13 § 7522. Specialized regional task force teams.
- 14 (a) Establishment.--A regional task force may establish one
- 15 or more specialized regional response teams and incident
- 16 <u>management teams</u>.
- 17 (b) Organization.--
- 18 (1) Specialized regional task force teams shall be
- organized in accordance with guidelines approved by the
- regional task force executive board and the agency.
- 21 (2) The regional task force must enter into a written
- 22 agreement with each specialized regional task force team that
- 23 it establishes.
- 24 (3) In addition to other terms, the written agreement
- 25 shall stipulate which member county of the regional task
- force is the responsible agent for administering funds,
- 27 grants or expenses of the specialized regional task force
- team.
- 29 <u>(4) A specialized regional task force team shall be</u>
- 30 subject to the laws governing the making of contracts or

- 1 purchases, the employment of persons or otherwise incurring
- financial obligations, which apply to the designated agent
- 3 county.
- 4 (c) Activation and deployment. -- A specialized regional task
- 5 force team may be activated and deployed by the Governor or the
- 6 <u>designee of the Governor or an official designated by the</u>
- 7 <u>executive board of the regional task force that established it.</u>
- 8 § 7523. Urban search and rescue task force.
- 9 (a) Establishment of task forces.--The agency shall
- 10 establish urban search and rescue task forces throughout this
- 11 <u>Commonwealth.</u>
- 12 (b) Organization. -- An urban search and rescue task force
- 13 shall be organized in accordance with guidelines developed by
- 14 the agency in coordination with the Federal Emergency Management
- 15 Agency.
- 16 (c) Responsibilities. -- An urban search and rescue task force
- 17 shall respond to actual or potential disasters in this
- 18 Commonwealth and shall also perform search and rescue functions
- 19 <u>as delineated in the Stafford Act, the National Response</u>
- 20 Framework and the preparedness and response plans created in
- 21 <u>accordance with the provisions of this chapter.</u>
- 22 (d) Activation and deployment. --
- 23 (1) An urban search and rescue task force may only be
- 24 activated and deployed to the scene of a disaster emergency
- 25 by the President, the Governor, the designee of the Governor
- or an official designated by the Federal Emergency Management
- 27 Agency. During an activation and deployment by the Governor
- or the designee of the Governor, the administrative and
- 29 operational costs of the task force, its individual members
- and their employers, Commonwealth agencies and other parties

- 1 <u>shall be paid by the Commonwealth.</u>
- 2 (2) A component or subgroup of an urban search and
- 3 rescue task force may only be activated and deployed by the
- 4 <u>agency</u>, a county included in the task force that is a
- 5 <u>component or subgroup or the task force itself. During the</u>
- 6 <u>activation and deployment, the administrative and operational</u>
- 7 costs of the urban search and rescue task force component or
- 8 subgroup, its individual members and their employers shall be
- 9 paid by the deploying entity requesting the activation or
- 10 <u>deployment</u>.
- 11 (e) Funding, grants and donations. -- In addition to funds
- 12 that are provided to a task force under section 7525 (relating
- 13 to grant program) or the authority of section 7307.1 (relating
- 14 to use and appropriation of unused Commonwealth funds), the
- 15 urban search and rescue task force may be eligible to receive
- 16 grants, donations of equipment and supplies and other funds from
- 17 any source. As an agent of the Commonwealth, a task force is
- 18 entitled to tax-exempt status from the Federal Government.
- 19 § 7524. Specialized Statewide response teams.
- 20 (a) Establishment. -- Commonwealth agencies may establish one
- 21 <u>or more specialized Statewide response teams.</u>
- 22 (b) Organization and responsibilities. -- Specialized
- 23 Statewide response teams shall be organized in accordance with
- 24 quidelines developed by the agency in consultation with
- 25 applicable Federal or Commonwealth agencies. The response teams
- 26 shall provide professional, logistical, material and other forms
- 27 of emergency services and support to the regional task forces,
- 28 counties and specialized regional response teams organized in
- 29 this Commonwealth.
- 30 (c) Activation. -- Specialized Statewide response teams may

- 1 only be activated and deployed by the Governor or the designee
- 2 of the Governor.
- 3 § 7525. Grant program.
- 4 (a) Authorization. -- The agency may award grants to regional
- 5 task forces, specialized regional task force teams, specialized
- 6 Statewide response teams and urban search and rescue task forces
- 7 to assist them in carrying out the provisions of this part,
- 8 <u>including</u>, but not limited to, entering into letters of
- 9 agreement or mutual aid agreements or providing mutual aid.
- 10 (b) Grants and funding. -- Regional task forces, specialized
- 11 regional task force teams, specialized Statewide response teams
- 12 and urban search and rescue task forces may receive grants and
- 13 <u>funding from the Federal Government and the Commonwealth through</u>
- 14 application to the agency or any other entity providing grants
- 15 or funding for the purposes of this part.
- 16 (c) Limitation.--Grants shall only be made by the agency to
- 17 the extent that funding is available.
- 18 § 7526. Workers' compensation premiums.
- 19 Nothing in this part shall be construed to permit an insurer
- 20 to raise workers' compensation premiums due to the participation
- 21 or membership of a county, municipality, emergency services
- 22 organization, individual or employer on a task force or response
- 23 team described in this part.
- 24 Section 10. Sections 7701, 7702, 7703, 7704, 7705, 7706 and
- 25 7707 of Title 35 are amended to read:
- 26 § 7701. Duties concerning disaster [prevention] preparedness
- and emergency management.
- 28 (a) Governor.--In addition to disaster prevention measures
- 29 included in the Commonwealth and local plans, the Governor shall
- 30 consider on a continuing basis steps that could be taken to

- 1 prevent or reduce the harmful consequences of disasters. The
- 2 Governor, from time to time, shall make recommendations to the
- 3 General Assembly, political subdivisions and other appropriate
- 4 public and private entities as may facilitate measures for
- 5 prevention or reduction of the harmful consequences of
- 6 disasters.
- 7 (b) Department of Environmental [Resources] Protection.--The
- 8 Department of Environmental [Resources] Protection, in
- 9 conjunction with the [Pennsylvania Emergency Management Agency,]
- 10 Department of Community and Economic Development, the Department
- 11 of Transportation and the agency, shall keep land uses, flood
- 12 plain designations and construction of structures and other
- 13 facilities under continuing study and identify areas which are
- 14 particularly susceptible to severe land shifting, subsidence,
- 15 flood or other catastrophic occurrence. The studies under this
- 16 subsection shall concentrate on means of reducing or avoiding
- 17 the dangers caused by this occurrence or the consequences
- 18 thereof.
- 19 (c) Other Commonwealth agencies. -- At the direction of the
- 20 Governor, and pursuant to any other authority and competence
- 21 they have, Commonwealth agencies, including but not limited to
- 22 those charged with economic recovery responsibilities in
- 23 connection with floodplain management, stream encroachment and
- 24 flow regulation, weather modification, fire prevention and
- 25 control, air quality, public works, land use and land-use
- 26 planning, construction standards, public utilities and energy,
- 27 shall make studies of disaster prevention-related matters.
- 28 (d) Schools.--[Public-funded universities, colleges,]
- 29 Institutions of higher education and elementary and secondary
- 30 schools that receive public funds shall be made available to

- 1 [local] <u>municipal</u>, county, <u>regional</u> and [State] <u>Commonwealth</u>
- 2 officials for emergency planning and exercise purposes and
- 3 actual [service as mass-care facilities in the event of an
- 4 emergency evacuation] emergency services.
- 5 (e) Vehicles. -- School bus and transportation vehicles owned,
- 6 <u>contracted for</u> or leased by [universities, colleges]
- 7 <u>institutions of higher education</u> and school districts <u>that</u>
- 8 <u>receive public funds</u> shall be made available to local, county,
- 9 <u>regional</u> and [State] <u>Commonwealth</u> officials for emergency
- 10 planning and exercise purposes and actual [service in the event
- 11 of an emergency evacuation] emergency services.
- 12 (f) Disaster response and emergency preparedness [drills]
- 13 exercises. -- [Annually, schools and custodial child care
- 14 facilities shall conduct at least one disaster response or
- 15 emergency preparedness plan drill.] Every emergency action plan
- 16 <u>developed under subsection (g) shall provide for the conduct of</u>
- 17 at least one disaster exercise annually as specified by the
- 18 agency. The disaster exercise shall be coordinated with the
- 19 appropriate emergency management program.
- 20 (q) Plans. -- [Every school district and custodial child care
- 21 facility, in cooperation with the local Emergency Management
- 22 Agency and the Pennsylvania Emergency Management Agency, shall
- 23 develop and implement a comprehensive disaster response and
- 24 emergency preparedness plan consistent with the guidelines
- 25 developed by the Pennsylvania Emergency Management Agency and
- 26 other pertinent State requirements. The plan shall be reviewed
- 27 annually and modified as necessary. A copy of the plan shall be
- 28 provided to the county emergency management agency.] Every
- 29 dependent care facility, including, but not limited to, public
- 30 school entities, shall develop and be prepared to implement an

- 1 all-hazards emergency action plan in accordance with standards
- 2 <u>established by the agency. The plan shall be coordinated with</u>
- 3 the appropriate county emergency management program, local
- 4 <u>emergency management program and dedicated emergency response</u>
- 5 <u>organizations</u>.
- 6 (h) Large event plans.--
- 7 (1) When an event involves the congregation of a large
- 8 <u>number of people so that a disaster emergency could</u>
- 9 <u>potentially overwhelm the resources of the dedicated</u>
- 10 <u>emergency response organizations responsible for the event or</u>
- 11 would be likely to respond in the geographic area where the
- 12 event is to be held, the sponsoring organization of the event
- shall develop an emergency action plan as specified by the
- 14 <u>agency</u>.
- 15 (2) A copy of the plan shall be provided to the county
- and local emergency management program where the event is to
- be held at least 30 days before the event.
- 18 (i) Sharing of information. --
- 19 (1) This subsection applies to any of the following
- 20 <u>public entities that possesses or acquires all-hazards</u>
- 21 information:
- 22 <u>(i) A Commonwealth agency.</u>
- 23 (ii) A court or an entity or office of the Unified
- Judicial System.
- 25 (iii) The General Assembly.
- 26 (iv) A political subdivision.
- 27 <u>(v) A dedicated emergency response organization.</u>
- 28 (2) A public entity enumerated in paragraph (1) shall do
- all of the following:
- 30 (i) Promptly share all-hazards information with the

1	agency and other Commonwealth agencies in accordance with
2	standards and all-hazards information guidance issued and
3	the all-hazards information plan developed by the agency
4	and consistent with the statutory responsibilities of the
5	agencies providing and receiving the information.
6	(ii) Cooperate in and facilitate the collection and
7	validation of the information and the production of
8	reports based on the information with contents and
9	formats that permit dissemination that maximizes the
10	utility of the information in protecting the territory,
11	citizens and interests of this Commonwealth.
12	(iii) Facilitate implementation of the all-hazards
13	information plan developed by the agency.
14	(3) A private entity that becomes aware of all-hazards
15	information or threats that may impact the health, safety and
16	welfare of the citizens of this Commonwealth shall do all of
17	the following:
18	(i) Promptly share the information with the agency
19	and appropriate law enforcement organizations in
20	accordance with all-hazards information standards and
21	guidance issued.
22	(ii) Cooperate in and facilitate the collection and
23	validation of the information and the production of
24	reports based on the information.
25	(4) Documents, information or other materials received
26	by the agency or law enforcement organizations under
27	<pre>paragraph (3)(i) shall be subject to section 7715 (relating</pre>
28	to confidentiality) and other Federal or State law protecting
29	proprietary information or trade secrets and the release or

- 1 § 7702. Acceptance of services, gifts, grants and loans.
- 2 (a) General rule. -- Whenever any person or the Federal
- 3 Government or any Federal agency or officer offers to the
- 4 Commonwealth or, through the Commonwealth, to any political
- 5 subdivision or school district, services, equipment, supplies,
- 6 materials or funds by way of gift, grant or loan for purposes of
- 7 [disaster] emergency services, the Commonwealth, acting through
- 8 the Governor, or the political subdivision or school district,
- 9 acting with the consent of the Governor and through its chief
- 10 <u>elected</u> executive officer or governing body, may accept the
- 11 offer and upon acceptance the Governor or chief-elected
- 12 executive officer or governing body of the political subdivision
- 13 may authorize any officer of the Commonwealth or of the
- 14 political subdivision or school district, as the case may be, to
- 15 receive the services, equipment, supplies, materials or funds on
- 16 behalf of the Commonwealth or political subdivision or school
- 17 <u>district</u> subject to the terms of the offer and the rules and
- 18 regulations, if any, of the agency or person making the offer.
- 19 [(b) Property of Commonwealth.--All equipment, supplies and
- 20 materials referred to in subsection (a) shall, when accepted by
- 21 the Commonwealth, be treated as the property of the Commonwealth
- 22 and shall be subject to the relevant provisions of the act of
- 23 April 9, 1929 (P.L.177, No.175), known as "The Administrative
- 24 Code of 1929," unless the General Assembly directs otherwise by
- 25 statute.1
- 26 (c) Indemnification.--
- 27 (1) Except as set forth under paragraph (2), the
- 28 <u>Commonwealth may indemnify or hold harmless and save the</u>
- 29 <u>United States free from damages arising from a response to</u>
- 30 the Commonwealth's request for direct Federal assistance

- 1 pursuant to the Stafford Act.
- 2 (2) Paragraph (1) does not apply to claims that are the
- 3 <u>result of gross negligence, wanton or reckless acts or</u>
- 4 <u>intentional misconduct.</u>
- 5 (3) The General Assembly, under 1 Pa.C.S. § 2310
- 6 (relating to sovereign immunity reaffirmed; specific waiver),
- 7 <u>waives sovereign immunity as a bar to a claim against a</u>
- 8 <u>Commonwealth agency brought by the United States under</u>
- 9 paragraph (1) only to the extent provided under this
- 10 subsection.
- 11 § 7703. Interstate arrangements.
- 12 (a) General rule. -- Upon finding that a vulnerable area lies
- 13 only partly within this Commonwealth and includes territory in
- 14 another state or states or territory in a foreign jurisdiction
- 15 and that it would be desirable to establish an interstate
- 16 relationship, mutual aid or an area organization for disaster
- 17 emergency services, the Governor shall take steps to that end as
- 18 desirable.
- 19 (b) Negotiation and status of agreements.--If this action is
- 20 taken with jurisdictions that have enacted the Interstate Civil
- 21 Defense and Disaster Compact or the Emergency Management
- 22 <u>Assistance Compact</u>, any resulting agreement or agreements may be
- 23 considered supplemental agreements pursuant to [Article 6 of
- 24 that compact] those compacts. If the other jurisdiction or
- 25 jurisdictions with which the Governor proposes to cooperate
- 26 pursuant to subsection (a) have not enacted [that] the relevant
- 27 compact, the Governor may negotiate special agreements with the
- 28 jurisdiction or jurisdictions.
- 29 (c) Legislative approval of agreements. -- Any agreement, if
- 30 sufficient authority for the making thereof does not otherwise

- 1 exist, becomes effective only after its text has been
- 2 communicated to the General Assembly and provided that neither
- 3 House of the General Assembly has disapproved it by adjournment
- 4 of the next ensuing session competent to consider it or within
- 5 30 days of its submission, whichever is longer.
- 6 § 7704. Immunity from civil liability.
- 7 (a) General rule. -- Neither the Commonwealth, nor any
- 8 <u>Commonwealth agency</u>, nor any political subdivision [thereof nor
- 9 other agencies] nor, except in cases of willful misconduct, the
- 10 agents, employees or representatives of any of them engaged in
- 11 any emergency services activities, nor, except in cases of
- 12 willful misconduct or gross negligence, any individual or other
- 13 person under contract with them to provide equipment or work on
- 14 a cost basis to be used in disaster relief, nor, except in cases
- 15 of willful misconduct or gross negligence, any person, firm,
- 16 corporation or an agent or employee of any of them engaged in
- 17 [disaster] emergency services activities, while complying with
- 18 or attempting to comply with this part or any rule or regulation
- 19 promulgated pursuant to the provisions of this part, shall be
- 20 liable for the death of or any injury to persons or loss or
- 21 damage to property as a result of that activity.
- 22 (b) Real estate owners. -- Any person[, organization] or
- 23 authority owning or controlling real estate or other premises,
- 24 who voluntarily and without compensation[,] grants a license or
- 25 privilege or otherwise permits the designation or use of the
- 26 whole or any part or parts of the real estate or premises for
- 27 any emergency services purpose, shall, together with his
- 28 successors in interest, if any, not be civilly liable for
- 29 negligently causing the death of or injury to or loss or damage
- 30 to the property of any person who is upon the real estate or

- 1 other premises for that purpose.
- 2 (c) Other benefits unaffected. -- This section does not affect
- 3 the right of any person to receive benefits to which he would
- 4 otherwise be entitled under this part or under the [workmen's
- 5 compensation laws] act of June 2, 1915 (P.L.736, No.338), known
- 6 <u>as the Workers' Compensation Act,</u> or under any pension law, nor
- 7 the right of any person to receive any benefits or compensation
- 8 under any Federal law.
- 9 (d) Effect on other immunities. -- The immunity provided in
- 10 this section does not supersede and is in addition to other
- 11 <u>immunities provided by law.</u>
- 12 § 7705. Special powers of [local agencies] political
- 13 <u>subdivisions</u>.
- 14 (a) Roadway clearance. -- Whenever the Governor shall have
- 15 proclaimed a disaster emergency under section 7301(c) (relating
- 16 to [declaration of disaster emergency)] general authority of
- 17 <u>Governor</u>), officials of any political subdivision included in
- 18 the disaster emergency shall have the authority to clear such
- 19 roadways as are necessary for the health, safety and welfare of
- 20 residents, even though such roadways are not officially the
- 21 responsibility of such political subdivision. The political
- 22 subdivision may be reimbursed for the cost of such clearing as
- 23 provided in subsection (c).
- 24 (b) Water systems. -- Whenever the Governor shall have
- 25 proclaimed a disaster emergency under section 7301(c) and in the
- 26 event that a water system owned or operated by a political
- 27 subdivision or municipal authority is damaged, destroyed or made
- 28 inoperable as a direct result of such disaster emergency, the
- 29 political subdivision or municipal authority shall have the
- 30 authority to lease or hire such personnel and equipment as may

- 1 be needed to effect restoration of such water system. The
- 2 political subdivision or municipal authority may be reimbursed
- 3 for the cost of such restoration as provided in [subsection
- 4 (c).] section 1508(b) of the act of April 9, 1929 (P.L.343,
- 5 No.176), known as The Fiscal Code.
- 6 (d) Limitations. -- Reimbursements pursuant to [subsection
- 7 (c)] section 1508(b) of The Fiscal Code shall not be made to the
- 8 extent that the Commonwealth, a political subdivision or a
- 9 municipal authority may be eligible for assistance from the
- 10 Federal Government.
- 11 § 7706. [Compensation for accidental injury] Workers'
- 12 <u>compensation</u>.
- 13 (a) Benefits.--[All duly enrolled emergency management
- 14 volunteers, and such other volunteers as the agency shall by
- 15 regulation qualify, who are not eligible to receive benefits
- 16 under the Workmen's Compensation Laws shall be entitled, except
- 17 during a state of war or period of armed conflict within the
- 18 continental limits of the United States, to the following
- 19 benefits relating to injuries sustained while actually engaged
- 20 in emergency management activities and services or in or en
- 21 route to and from emergency management tests, drills, exercises
- 22 or operations authorized by the Pennsylvania Emergency
- 23 Management Agency and carried out in accordance with rules and
- 24 orders promulgated and adopted by the agency:
- 25 (1) A sum of \$20,000 for accidental injury directly
- 26 causing or leading to death.
- 27 (2) A sum not exceeding \$15,000 for reimbursement for
- 28 medical and hospital expenses associated with accidental
- 29 injury.
- 30 (3) Weekly payments of \$200, not to exceed six months in

- duration, beginning on the eighth day of disability directly
- 2 arising from accidental injury rendering the individual
- 3 totally incapable of following his normal gainful pursuits.]
- 4 <u>Volunteers who are members of the Commonwealth emergency</u>
- 5 management program, a county emergency management program or a
- 6 <u>local emergency management program are deemed to be employees of</u>
- 7 the Commonwealth or of the county or municipality by whose
- 8 program they are deployed for purposes of the act of June 2,
- 9 1915 (P.L.736, No.338), known as the Workers' Compensation Act,
- 10 when engaging in or performing the following activities:
- 11 (1) Deployment by the applicable emergency management
- 12 <u>official and participation in emergency services activities.</u>
- 13 (2) Going to or returning from an emergency or disaster
- emergency that the program members have been deployed.
- 15 (3) Scheduled training, exercise or related official
- functions designated and authorized by the applicable
- 17 emergency management official.
- 18 [(b) Source of funds.--All benefits hereby authorized shall
- 19 be paid out of funds appropriated to the agency. Payments shall
- 20 be made on the basis of claims submitted to the agency through
- 21 the Department of Labor and Industry in accordance with rules
- 22 and orders promulgated and adopted by the agency.]
- 23 (c) Computation. -- For purposes of computing a volunteer's
- 24 wage compensation under the Workers' Compensation Act, there
- 25 shall be an irrebuttable presumption that the wages shall be at
- 26 least equal to the Statewide average weekly wage.
- 27 <u>(d) Applicability.--The provisions of this section shall not</u>
- 28 apply to the extent that the volunteer is otherwise covered for
- 29 workers' compensation purposes under an existing policy,
- 30 agreement, contract or law.

- 1 (e) Construction. -- The provisions of this section shall not
- 2 supersede Chapter 76 (relating to emergency management
- 3 assistance compact).
- 4 § 7707. Penalties.
- 5 (a) General rule. -- The chief elected executive official of a
- 6 political subdivision may order or direct only the resources
- 7 within the official's given authority. Any person [violating any
- 8 of the plans and programs adopted and promulgated by the
- 9 Pennsylvania Emergency Management Council shall, upon conviction
- 10 thereof in a summary proceeding, be sentenced] <u>subject to the</u>
- 11 <u>authority of:</u>
- 12 (1) the Governor or his designee who fails to comply
- with an order or direction from the Governor or his designee;
- 14 (2) a chief elected executive official who fails to
- comply with an order or direction from the chief elected
- 16 executive official;
- 17 (3) the agency who fails to comply with an order or
- 18 <u>direction from the agency; or</u>
- 19 (4) a county or local emergency management program in
- 20 compliance with this part, other than Chapter 83 (relating to
- 21 public health emergency measures), who fails to comply with
- 22 an order or direction from that county or local emergency
- 23 program commits a violation of this part.
- 24 (a.1) Penalty. -- A violation of this section shall constitute
- 25 <u>a summary offense and the person convicted of the violation</u>
- 26 shall be sentenced:
- 27 <u>(1)</u> to pay a fine not exceeding [\$200] <u>\$500</u> or <u>to</u>
- imprisonment not exceeding 30 days, or both, for the first
- offense[,]; and
- 30 (2) to pay a fine not exceeding [\$500] \$1,000 or

- imprisonment not exceeding 90 days or both, for each
- 2 subsequent offense.
- 3 (b) Loss of funds.--[Those political subdivisions in
- 4 violation of section 7501 (relating to general authority of
- 5 political subdivisions), section 7502 (relating to local
- 6 coordinator of emergency management), section 7503 (relating to
- 7 powers and duties of political subdivisions) or section 7504
- 8 (relating to coordination, assistance and mutual aid) shall, at
- 9 the direction of the council, be subject to loss of Federal
- 10 personnel and administrative funding for the remainder of the
- 11 fiscal year in which conviction is established. Reinstatement of
- 12 Federal personnel and administrative funding shall take place
- 13 the year following approval of remedial action to the
- 14 violation.] A grantee who fails to comply with a provision of
- 15 this part may, at the agency's discretion, be subject to the
- 16 loss of grant funding administered by the agency.
- 17 Section 11. Title 35 is amended by adding sections to read:
- 18 § 7714. Authority of Federal law enforcement officers.
- 19 (a) Authorization. -- A Federal law enforcement officer whose
- 20 assistance has been requested under section 7301(f)(9) (relating
- 21 to general authority of Governor) and is working in cooperation
- 22 with State and local law enforcement officers during a disaster
- 23 emergency declared by the Governor under section 7301(c) shall
- 24 be empowered to act as a peace officer for the arrest, with or
- 25 without a warrant, of offenders against the laws of this
- 26 Commonwealth if the officer believes that a felony or
- 27 <u>misdemeanor has been or is about to be committed or attempted in</u>
- 28 the officer's presence.
- 29 (b) Operational control.--Federal law enforcement officers
- 30 working in cooperation with State and local law enforcement

- 1 officers during a disaster emergency declared by the Governor
- 2 shall come under the operational control of the Pennsylvania
- 3 State Police or as otherwise directed by the Governor.
- 4 (c) Liability. -- A Federal law enforcement officer operating
- 5 <u>under this section shall have the same immunities from liability</u>
- 6 as any agent or employee of the Commonwealth under 42 Pa.C.S.
- 7 Ch. 85 (relating to matters affecting government units).
- 8 § 7715. Confidentiality.
- 9 (a) Right-to-Know Law exemption. -- The following shall be
- 10 exempt from access under the act of February 14, 2008 (P.L.6,
- 11 No.3), known as the Right-to-Know Law:
- 12 (1) Information in a form relating to preparedness and
- 13 <u>emergency management activities of the Commonwealth or a</u>
- 14 political subdivision, school district or council of
- 15 governments that if disclosed would be reasonably likely to
- jeopardize or threaten public safety or preparedness or
- 17 public protection activity.
- 18 (2) Information in a form received by the agency or a
- 19 law enforcement organization under section 7701(i) (relating
- 20 to duties concerning disaster preparedness and emergency
- 21 management).
- 22 (3) Other information in a form produced, compiled or
- 23 maintained under this part and not otherwise exempt from
- 24 access under this section or the Right-to-Know Law, the
- 25 disclosure of which could, in the determination of the
- director, endanger the life or physical safety of an
- 27 individual or the physical safety of property in this
- 28 Commonwealth.
- 29 (b) Open meetings exception. -- Meetings of the council, a
- 30 county emergency management program, a local emergency

- 1 management program or a task force or response team organized in
- 2 <u>accordance with this part, relating to preparedness and</u>
- 3 emergency management, shall not be subject to the provisions of
- 4 65 Pa.C.S. Ch. 7 (relating to open meetings).
- 5 § 7716. Adverse interests.
- 6 <u>A Commonwealth or local official or employee may serve in a</u>
- 7 <u>leadership role in a nonprofit entity, notwithstanding the act</u>
- 8 <u>of July 19, 1957 (P.L.1017, No.451), known as the State Adverse</u>
- 9 Interest Act, as long as the official or employee when acting in
- 10 a Commonwealth or local government capacity recuses himself from
- 11 official duties or decisions that pertain to the nonprofit
- 12 entity.
- 13 Section 12. Title 35 is amended by adding chapters to read:
- 14 CHAPTER 83
- 15 PUBLIC HEALTH EMERGENCY MEASURES
- 16 Sec.
- 17 8301. Definitions.
- 18 8302. Public health and medical emergency coordination.
- 19 8303. Temporary isolation or quarantine without notice.
- 20 <u>8304</u>. Continued isolation or quarantine.
- 21 8305. Miscellaneous.
- 22 § 8301. Definitions.
- The following words and phrases when used in this chapter
- 24 shall have the meanings given to them in this section unless the
- 25 context clearly indicates otherwise:
- 26 "Quarantine subject." The subject of an order under section
- 27 <u>8303(a)(1) (relating to temporary isolation or quarantine</u>
- 28 without notice). The term includes an individual or group
- 29 <u>subject to either isolation or quarantine.</u>
- 30 § 8302. Public health and medical emergency coordination.

- 1 (a) Secretary of Health.--
- 2 (1) During preparation for or response to a disaster or
- disaster emergency resulting in or potentially resulting in a
- 4 <u>significant public health threat with or without medical</u>
- 5 <u>consequences</u>, the Secretary of Health shall have primary
- 6 jurisdiction, responsibility and authority for the public
- 7 health and medical services capabilities of Commonwealth
- 8 <u>agency emergency services, including the dispensing of</u>
- 9 <u>medication</u>.
- 10 (2) Commonwealth agencies shall conduct public health
- 11 <u>and medical assessment, mitigation, preparedness, response</u>
- 12 <u>and recovery activities in accordance with direction provided</u>
- by the Secretary of Health. The Secretary of Health shall
- coordinate with the agency to the extent necessary.
- 15 (b) Department of Health. -- The Department of Health shall
- 16 provide technical guidance, advice and assistance, as
- 17 appropriate, to county emergency management programs, local
- 18 emergency management programs and local health departments to
- 19 carry out their responsibility to prepare emergency plans or
- 20 components of emergency plans and to execute public health and
- 21 medical assessment, mitigation, preparedness, response and
- 22 recovery activities in their jurisdiction.
- 23 § 8303. Temporary isolation or guarantine without notice.
- 24 (a) Temporary isolation or quarantine. --
- 25 (1) In the case of an all-hazards emergency, the
- Governor, in consultation with the Secretary of Health,
- 27 <u>through a written order to prevent or limit the transmission</u>
- of a contagious or potentially contagious disease, infection
- 29 or hazardous agent, may temporarily isolate or quarantine:
- 30 (i) one or more identified individuals; or

1	(ii) one or more groups whose individual members are
2	identified by past or present location or other
3	characteristic that would place them at risk for
4	transmitting a contagious or potentially contagious
5	disease, infection or hazardous agent. Identifying
6	characteristics for the individual members of such a
7	group may include, but not be limited to:
8	(A) Being or having been present in or at an
9	identified geographic area, address, structure, event
10	or mode of transport, during a specified period of
11	time.
12	(B) Being or having been in contact with an
13	identified individual during a specified period of
14	time.
15	(C) Being or having been in contact with, or
16	consumed an item during a specified period of time
17	that has been identified as transmitting or
18	potentially transmitting a contagious or potentially
19	contagious disease, infection or hazardous agent.
20	(D) Having or having had a specified employer,
21	workplace or job function during a specified period
22	of time.
23	(E) Having or having had a specified name,
24	address or other personal identifier where these are
25	known.
26	(2) This subsection may not be construed to require a
27	declaration of disaster emergency by the Governor in order to
28	be effective.
29	(b) Order of isolation or quarantine The written order of
30	isolation or quarantine must include all of the following:

Τ	(1) The identity of each quarantine subject by name or
2	other appropriate identifying information, including, but not
3	limited to, identifying characteristics that make individuals
4	part of a group subject to isolation or quarantine.
5	(2) The name and address, or other appropriate
6	identifying information, of the facility or other location to
7	which the quarantine subject will be isolated or quarantined.
8	Quarantine subjects may be isolated or quarantined within
9	specified geographic areas, structures or modes of transport.
L O	(3) The date and time that the isolation or quarantine
1	will begin.
_2	(4) The disease, infection or hazardous agent in
13	question, if known.
4	(5) A statement that quarantine subjects are entitled to
_5	representation by legal counsel at all stages of the
_6	proceedings.
_7	(6) A copy of this section and relevant definitions
-8	under this part.
_9	(c) Effectuation of order of isolation or quarantine
20	(1) The Department of Health, or the local health
21	department if the quarantine subject is within the
22	jurisdiction of a local health department, shall deliver a
23	copy of the written order to the appropriate law enforcement
24	organization. Delivery may be effected by any appropriate
25	means, including electronic transmission.
26	(2) The law enforcement organization shall immediately,
27	without the need for a warrant, take the quarantine subject
28	to the facility or other location specified in the order, if
29	properly equipped and trained to do so, or ensure that there
30	is no ingress or egress from the place of isolation or

- 1 quarantine, as appropriate. The law enforcement organization
- 2 may take measures as appropriate under the circumstances to
- 3 enforce the order against the quarantine subject.
- 4 (3) A copy of the written order shall be provided to the
- 5 <u>quarantine subject. If it is impractical to provide a copy of</u>
- the written order to each quarantine subject, the law
- 7 <u>enforcement organization shall communicate the order in any</u>
- 8 <u>other manner reasonably likely under the circumstances to</u>
- 9 <u>reach the quarantine subjects.</u>
- 10 (4) The Department of Health, or the local health
- department if the quarantine subject is within the
- 12 <u>jurisdiction of a local health department, shall provide or</u>
- assist in providing proper training and equipment to the law
- 14 <u>enforcement organization as needed to enable it to safely</u>
- 15 <u>carry out its duties under this section.</u>
- 16 § 8304. Continued isolation or quarantine.
- 17 (a) Continued isolation or quarantine. -- If a determination
- 18 is made to continue the isolation or quarantine commenced under
- 19 section 8303 (relating to temporary isolation or quarantine
- 20 without notice), the Department of Health or local health
- 21 department, depending upon whose jurisdiction the quarantine
- 22 subject is within, shall within 24 hours following the issuance
- 23 by the Governor of the written order under section 7902(a)
- 24 (relating to legislative purpose) file a petition with a court
- 25 of competent jurisdiction for a hearing to authorize the
- 26 continued isolation or quarantine. All of the following shall
- 27 apply:
- 28 (1) The court shall hold a hearing on the petition not
- 29 <u>more than 72 hours after the filing of the petition to</u>
- 30 determine whether continued isolation or quarantine is

1 warranted.

- 2 (2) Reasonable notice, either oral or written, stating
 3 the time, place and purpose of the hearing shall be given to
 4 the quarantine subject.
 - (3) The hearing shall be held in camera, or with other appropriate safeguards, to protect the identity of the quarantine subject.
 - (4) The quarantine subject has the right to be present, cross-examine witnesses and present testimony. If a party cannot personally appear before the court due to the nature of the disease, infection or hazardous agent, the court may determine how the hearing shall occur, including through the use of closed-circuit television.
 - (5) If the number of individuals in a group quarantine subject is too numerous to allow for individual hearings within the 72-hour time frame or it is not possible to hold individual hearings because not every member of the group can be individually identified within the 72-hour time frame, the court may determine that the interests of the group may be represented by an authorized representative, which may be appointed by the court.
 - (6) The Department of Health or local health department must show by a preponderance of the evidence that continued isolation or quarantine is warranted.
- 25 (7) A quarantine subject is entitled to representation
 26 by legal counsel at all stages of any proceedings under this
 27 section. If the quarantine subject is without financial
 28 resources or is otherwise unable to employ counsel, the court
 29 shall provide counsel for the quarantine subject.
- 30 (b) Continuation warranted. -- If the court determines

- 1 continued isolation or quarantine is warranted, the court shall
- 2 so order the continued isolation or quarantine and shall fix the
- 3 time and duration of the isolation or quarantine.
- 4 § 8305. Miscellaneous.
- 5 (a) Care of individuals during isolation or quarantine. --
- 6 (1) If the order of isolation or quarantine issued under
- 7 <u>section 8303 (relating to temporary isolation or quarantine</u>
- 8 <u>without notice</u>) is issued with respect to individuals under
- 9 <u>the jurisdiction of a local health department, the county or</u>
- 10 municipality where the local health department operates shall
- 11 assure, at its expense, that the individuals are provided
- 12 <u>with adequate and safe food, water and shelter and with</u>
- 13 <u>appropriate medical care for the duration of the isolation or</u>
- 14 <u>quarantine</u>.
- 15 (2) If the order of isolation or quarantine issued under
- 16 <u>section 8303 is issued with respect to individuals not under</u>
- 17 the jurisdiction of a local health department, the
- 18 Commonwealth shall assure, at its expense, that the
- 19 individuals are provided with adequate and safe food, water
- and shelter and with appropriate medical care for the
- 21 duration of the isolation or quarantine.
- 22 (b) Relation to other laws. -- Nothing in this chapter shall
- 23 be construed to limit the existing authority of the Secretary of
- 24 Health, the Department of Health or a local health department.
- 25 (c) Penalties.--The Department of Health, by its order, may
- 26 impose a civil penalty on a person who fails to comply with an
- 27 order issued by the Governor under this chapter. The penalty
- 28 shall be no more than \$1,000 for the first offense, \$2,000 for
- 29 the second offense and \$5,000 for each subsequent offense.
- 30 (d) Emergency administration or dispensing of drugs or other

- 1 pharmaceuticals. -- When the Governor has declared a disaster
- 2 <u>emergency or when the Secretary of Health determines that it is</u>
- 3 <u>necessary to protect the health and safety of the public, the</u>
- 4 <u>Secretary of Health or designee may authorize a person to</u>
- 5 <u>administer vaccines or dispense or administer drugs. The</u>
- 6 <u>following apply:</u>
- 7 (1) (i) The authorization shall be in writing and shall
- 8 state the vaccines or drugs to be administered or
- 9 <u>dispensed</u>, the categories of persons included in the
- 10 <u>authorization</u>, <u>additional training required before a</u>
- 11 person may perform vaccine administration or drug
- dispensing or administration, supervision required for
- 13 <u>performance of the vaccine administration or drug</u>
- dispensing or administration, and the duration of the
- 15 authorization.
- 16 <u>(ii) The Secretary of Health or designee may in</u>
- writing extend the scope and duration of the
- authorization as the situation warrants.
- 19 (iii) In addition to the civil immunity afforded in
- 20 Chapter 77 (relating to miscellaneous provisions) and
- 21 other applicable immunities, a person authorized by the
- 22 Secretary of Health under this section may not be subject
- 23 to professional discipline, administrative penalty or
- 24 <u>other administrative sanction or criminal liability for</u>
- 25 good faith performance of the vaccine administration or
- drug dispensing or administration duties performed in
- 27 accordance with this section.
- 28 (2) (i) When the Governor has declared a disaster
- 29 emergency or when the Secretary of Health determines that
- it is necessary to protect the health and safety of the

1		public, the Secretary of Health or designee may in
2		writing authorize drugs to be dispensed to an individual
3		to give to family members or others who have authorized
4		the individual to receive the drugs on their behalf.
5		(ii) Persons dispensing drugs shall only provide the
6		drugs for family members or others for whom complete
7		information as required by the Department of Health has
8		been presented, and who are determined, based on that
9		information, to meet the criteria for dispensing as
10		established or adopted by the Department of Health.
11		(iii) A minor who appears able to understand and
12		carry out the responsibilities enumerated in this section
13		may receive the drugs.
14		CHAPTER 85
15		UNIFORM EMERGENCY VOLUNTEER HEALTH PRACTITIONERS
16	<u>Sec.</u>	
17	<u>8501.</u>	Short title of chapter.
18	<u>8502.</u>	Definitions.
19	<u>8503.</u>	Applicability to volunteer health practitioners.
20	8504.	Regulation of services during emergency.
21	<u>8505.</u>	Volunteer health practitioner registration systems.
22	<u>8506.</u>	Recognition of volunteer health practitioners licensed in
23		other states.
24	<u>8507.</u>	No effect on credentialing and privileging.
25	8508.	Provision of volunteer health or veterinary services;
26		administrative sanations

- 26
- 8509. Relation to other laws. 27
- 8510. Regulatory authority. 28
- 8511. Limitations on civil liability. 29
- 8512. Workers' compensation coverage. 30

- 1 <u>8513</u>. Uniformity of application and construction.
- 2 § 8501. Short title of chapter.
- 3 This chapter shall be known and may be cited as the Uniform
- 4 <u>Emergency Volunteer Health Practitioners Act.</u>
- 5 § 8502. Definitions.
- 6 The following words and phrases when used in this chapter
- 7 shall have the meanings given to them in this section unless the
- 8 <u>context clearly indicates otherwise:</u>
- 9 <u>"Declaration of disaster emergency." A declaration of</u>
- 10 emergency issued by a person authorized to do so under the laws
- 11 of this Commonwealth.
- 12 "Department." The Department of Health of the Commonwealth.
- "Disaster relief organization." An entity that provides
- 14 emergency or disaster relief services that include health or
- 15 veterinary services provided by volunteer health practitioners
- 16 and that:
- 17 (1) is designated or recognized as a provider of those
- 18 services pursuant to a disaster response and recovery plan
- 19 adopted by an agency of the Federal Government or the
- 20 Pennsylvania Emergency Management Agency; or
- 21 (2) regularly plans and conducts its activities in
- 22 coordination with an agency of the Federal Government or the
- Pennsylvania Emergency Management Agency.
- 24 "Emergency." An event or condition that is a disaster or
- 25 disaster emergency.
- 26 "Emergency Management Assistance Compact." The interstate
- 27 <u>compact approved by Congress by Public Law 104-321, 110 Stat.</u>
- 28 3877 and set forth in section 7601 (relating to compact
- 29 <u>enacted</u>).
- 30 "Entity." A person other than an individual.

- 1 "Health facility." An entity licensed under the laws of this
- 2 Commonwealth or another state to provide health or veterinary
- 3 services.
- 4 <u>"Health practitioner." An individual licensed under the laws</u>
- 5 of this Commonwealth or another state to provide health or
- 6 <u>veterinary services.</u>
- 7 "Health services." The provision of treatment, care, advice
- 8 or guidance, of other services or of supplies, related to the
- 9 <u>health or death of individuals or human populations, to the</u>
- 10 extent necessary to respond to an emergency, including:
- 11 (1) the following, concerning the physical or mental
- 12 <u>condition or functional status of an individual or affecting</u>
- the structure or function of the body:
- 14 <u>(i) preventive, diagnostic, therapeutic,</u>
- 15 <u>rehabilitative, maintenance or palliative care; and</u>
- 16 <u>(ii) counseling, assessment, procedures or other</u>
- 17 services;
- 18 (2) sale or dispensing of a drug, a device, equipment or
- 19 another item to an individual in accordance with a
- 20 prescription; and
- 21 (3) funeral, cremation, cemetery or other mortuary
- 22 services.
- 23 "Host entity." An entity operating in this Commonwealth
- 24 which uses volunteer health practitioners to respond to an
- 25 emergency.
- 26 "License." Authorization by a state to engage in health or
- 27 veterinary services that are unlawful without the authorization.
- 28 The term includes authorization under the laws of this
- 29 Commonwealth to an individual to provide health or veterinary
- 30 services based upon a national certification issued by a public

- 1 or private entity.
- 2 "Person." An individual, corporation, business trust, trust,
- 3 partnership, limited liability company, association, joint
- 4 <u>venture</u>, <u>public corporation</u>, <u>government or governmental</u>
- 5 subdivision, agency or instrumentality or any other legal or
- 6 commercial entity.
- 7 <u>"Scope of practice." The extent of the authorization to</u>
- 8 provide health or veterinary services granted to a health
- 9 practitioner by a license issued to the health practitioner in
- 10 the state in which the principal part of the health
- 11 practitioner's services are rendered, including any conditions
- 12 <u>imposed by the licensing authority.</u>
- 13 <u>"State." A state of the United States, the District of</u>
- 14 Columbia, Puerto Rico, the Virgin Islands or any territory or
- 15 insular possession subject to the jurisdiction of the United
- 16 States.
- 17 "Veterinary services." The provision of treatment, care,
- 18 advice or quidance or other services or of supplies, related to
- 19 the health or death of an animal or to animal populations, to
- 20 the extent necessary to respond to an emergency, including:
- 21 (1) diagnosis, treatment or prevention of an animal
- disease, injury or other physical or mental condition by the
- 23 <u>prescription</u>, <u>administration</u> or <u>dispensing</u> of <u>vaccine</u>,
- 24 <u>medicine</u>, surgery or therapy;
- 25 (2) use of a procedure for reproductive management; and
- 26 (3) monitoring and treatment of animal populations for
- 27 <u>diseases that have spread or demonstrate the potential to</u>
- 28 spread to humans.
- 29 "Volunteer health practitioner." A health practitioner who
- 30 provides health or veterinary services, whether or not the

- 1 health practitioner receives compensation for those services.
- 2 The term does not include a health practitioner who receives
- 3 <u>compensation pursuant to a preexisting employment relationship</u>
- 4 with a host entity or affiliate which requires the health
- 5 practitioner to provide health services in this Commonwealth,
- 6 unless the health practitioner is not a resident of this
- 7 Commonwealth and is employed by a disaster relief organization
- 8 providing services in this Commonwealth while an emergency
- 9 <u>declaration is in effect.</u>
- 10 § 8503. Applicability to volunteer health practitioners.
- 11 This chapter applies to volunteer health practitioners
- 12 registered with a registration system that complies with section
- 13 8505 (relating to volunteer health practitioner registration
- 14 systems) and who provide health or veterinary services in this
- 15 Commonwealth for a host entity while an emergency declaration is
- 16 in effect.
- 17 § 8504. Regulation of services during emergency.
- 18 (a) Authorization. -- When an emergency declaration is in
- 19 effect, the agency or the department may issue an order to
- 20 limit, restrict or otherwise regulate:
- 21 (1) the duration of practice by volunteer health
- 22 <u>practitioners;</u>
- 23 (2) the geographical areas in which volunteer health
- 24 practitioners may practice;
- 25 (3) the types of volunteer health practitioners who may
- 26 practice;
- 27 <u>(4) whether and to what extent volunteer health or</u>
- veterinary services may be provided by host entities
- 29 specifically or in general; and
- 30 (5) any other matters necessary to coordinate

- 1 effectively the provision of health or veterinary services
- 2 during the emergency.
- 3 (b) Procedure. -- An order issued under subsection (a) may
- 4 take effect immediately, without prior notice or comment, and is
- 5 <u>not a regulation within the meaning of:</u>
- 6 (1) the act of July 31, 1968 (P.L.769, No.240), referred
- 7 to as the Commonwealth Documents Law;
- 8 (2) the act of October 15, 1980 (P.L.950, No.164), known
- 9 <u>as the Commonwealth Attorneys Act; or</u>
- 10 (3) the act of June 25, 1982 (P.L.633, No.181), known as
- 11 <u>the Regulatory Review Act.</u>
- 12 (c) Host entities.--A host entity that uses volunteer health
- 13 practitioners to provide health or veterinary services in this
- 14 <u>Commonwealth shall:</u>
- 15 (1) consult and coordinate its activities with the
- 16 agency and the department to the extent practicable to
- 17 provide for the efficient and effective use of volunteer
- 18 health practitioners; and
- 19 (2) comply with any law other than this chapter relating
- to the management of emergency health or veterinary services.
- 21 § 8505. Volunteer health practitioner registration systems.
- 22 (a) Qualifications. -- To qualify as a volunteer health
- 23 practitioner registration system, a system must:
- 24 (1) accept applications for the registration of
- 25 volunteer health practitioners before or during an emergency;
- 26 (2) include information about the licensure and good
- 27 <u>standing of volunteer health practitioners which is</u>
- 28 accessible by authorized persons;
- 29 (3) be capable of confirming the accuracy of information
- 30 concerning whether a health practitioner is licensed and in

Τ	good standing before health services or veterinary services
2	are provided under this chapter; and
3	(4) meet one of the following conditions:
4	(i) be an emergency system for advance registration
5	of volunteer health practitioners established by a state
6	and funded through the Health Resources Services
7	Administration under section 319I of the Public Health
8	Service Act (58 Stat. 682, 42 U.S.C. § 247d-7b), such as
9	the State Emergency Registry for Volunteers in
10	Pennsylvania (SERVPA);
11	(ii) be a local unit consisting of trained and
12	equipped emergency response, public health and medical
13	personnel formed pursuant to section 2801 of the Public
14	<pre>Health Service Act (42 U.S.C. § 300hh);</pre>
15	(iii) be operated by a:
16	(A) disaster relief organization;
17	(B) licensing board;
18	(C) national or regional association of
19	licensing boards or health practitioners;
20	(D) health facility that provides comprehensive
21	inpatient and outpatient health care services,
22	including a tertiary care and teaching hospital; or
23	(E) governmental entity; or
24	(iv) be designated by the agency as a registration
25	system for purposes of this chapter.
26	(b) Confirmation When an emergency declaration is in
27	effect, the agency, the department, a person authorized to act
28	on behalf of the agency or a host entity may confirm whether
29	volunteer health practitioners utilized in this Commonwealth are
30	registered with a registration system that complies with

- 1 <u>subsection (a). Confirmation is limited to obtaining identities</u>
- 2 of the volunteer health practitioners from the system and
- 3 determining whether the system indicates that they are licensed
- 4 and in good standing.
- 5 (c) Notice.--Upon request of a person in this Commonwealth
- 6 <u>authorized under subsection (b) or a similarly authorized person</u>
- 7 <u>in another state</u>, a registration system located in this
- 8 Commonwealth shall notify the person of the identities of
- 9 volunteer health practitioners and whether they are licensed and
- 10 in good standing.
- 11 (d) Effect.--A host entity is not required to use the
- 12 <u>services of a volunteer health practitioner even if the health</u>
- 13 <u>practitioner is registered with a registration system that</u>
- 14 <u>indicates that the health practitioner is licensed and in good</u>
- 15 standing.
- 16 § 8506. Recognition of volunteer health practitioners licensed
- in other states.
- 18 (a) Practice allowed. --When an emergency declaration is in
- 19 effect, a volunteer health practitioner, registered with a
- 20 registration system that complies with section 8505 (relating to
- 21 volunteer health practitioner registration systems) and licensed
- 22 and in good standing in the state upon which the health
- 23 <u>practitioner's registration is based, may practice in this</u>
- 24 Commonwealth to the extent authorized by this chapter as if the
- 25 <u>health practitioner were licensed in this Commonwealth.</u>
- 26 (b) Exception. -- A volunteer health practitioner qualified
- 27 under subsection (a) is not entitled to the protections of this
- 28 chapter if the health practitioner is licensed in more than one
- 29 <u>state and any license of the health practitioner:</u>
- 30 (1) is suspended, revoked or subject to an agency order

- limiting or restricting practice privileges; or
- 2 (2) has been voluntarily terminated under threat of
- 3 sanction.
- 4 § 8507. No effect on credentialing and privileging.
- 5 (a) General rule. -- This chapter does not affect
- 6 <u>credentialing or privileging standards of a health facility and</u>
- 7 does not preclude a health facility from waiving or modifying
- 8 those standards while an emergency declaration is in effect.
- 9 (b) Definitions.--As used in this section, the following
- 10 words and phrases shall have the meanings given to them in this
- 11 subsection:
- 12 <u>"Credentialing."</u> Obtaining, verifying and assessing the
- 13 qualifications of a health practitioner to provide treatment,
- 14 care or services in or for a health facility.
- 15 "Privileging." The authorizing by an appropriate authority,
- 16 <u>such as a governing body</u>, of a health practitioner to provide
- 17 specific treatment, care or services at a health facility
- 18 subject to limits based on factors that include license,
- 19 education, training, experience, competence, health status and
- 20 specialized skill.
- 21 § 8508. Provision of volunteer health or veterinary services;
- 22 administrative sanctions.
- 23 (a) Scope of practice. -- Subject to subsections (b) and (c),
- 24 a volunteer health practitioner shall adhere to the scope of
- 25 practice for a similarly licensed health practitioner
- 26 established by the licensing provisions, practice acts or other
- 27 <u>laws of this Commonwealth.</u>
- 28 (b) Outside scope of practice. -- Except as otherwise provided
- 29 <u>in subsection (c), this chapter does not authorize a volunteer</u>
- 30 <u>health practitioner to provide services that are outside the</u>

- 1 <u>health practitioner's scope of practice, even if a similarly</u>
- 2 licensed health practitioner in this Commonwealth would be
- 3 permitted to provide the services.
- 4 (c) Department authority. -- The department may modify or
- 5 <u>restrict the health or veterinary services that volunteer health</u>
- 6 practitioners may provide pursuant to this chapter. An order
- 7 <u>under this subsection may take effect immediately, without prior</u>
- 8 <u>notice or comment, and is not a regulation within the meaning</u>
- 9 of:
- 10 (1) the act of July 31, 1968 (P.L.769, No.240), referred
- 11 <u>to as the Commonwealth Documents Law;</u>
- 12 (2) the act of October 15, 1980 (P.L.950, No.164), known
- as the Commonwealth Attorneys Act; or
- 14 (3) the act of June 25, 1982 (P.L.633, No.181), known as
- 15 the Regulatory Review Act.
- 16 (d) Host entity authority. -- A host entity may restrict the
- 17 health or veterinary services that a volunteer health
- 18 practitioner may provide pursuant to this chapter.
- 19 (e) Unauthorized practice defined. -- A volunteer health
- 20 practitioner does not engage in unauthorized practice unless the
- 21 practitioner has reason to know of any limitation, modification
- 22 or restriction under this section or that a similarly licensed
- 23 health practitioner in this Commonwealth would not be permitted
- 24 to provide the services. A volunteer health practitioner has
- 25 reason to know of a limitation, modification or restriction or
- 26 that a similarly licensed health practitioner in this
- 27 <u>Commonwealth would not be permitted to provide a service if:</u>
- 28 (1) the health practitioner knows the limitation,
- 29 modification or restriction exists or that a similarly
- 30 licensed health practitioner in this Commonwealth would not

- 1 be permitted to provide the service; or
- 2 (2) from all the facts and circumstances known to the
- 3 health practitioner at the relevant time, a reasonable person
- 4 <u>would conclude that the limitation, modification or</u>
- 5 <u>restriction exists or that a similarly licensed health</u>
- 6 practitioner in this Commonwealth would not be permitted to
- 7 provide the service.
- 8 (f) Licensing boards.--In addition to the authority granted
- 9 by laws of this Commonwealth other than this chapter to regulate
- 10 the conduct of health practitioners, a licensing board or other
- 11 <u>disciplinary authority in this Commonwealth:</u>
- 12 (1) may impose administrative sanctions upon a health
- 13 <u>practitioner licensed in this Commonwealth for conduct</u>
- 14 <u>outside of this Commonwealth in response to an out-of-State</u>
- 15 emergency;
- 16 (2) may impose administrative sanctions upon a health
- 17 practitioner not licensed in this Commonwealth for conduct in
- 18 this Commonwealth in response to an in-State emergency; and
- 19 (3) shall report any administrative sanctions imposed
- 20 upon a health practitioner licensed in another state to the
- 21 appropriate licensing board or other disciplinary authority
- in any other state in which the health practitioner is known
- to be licensed.
- 24 (g) Discretion of licensing boards. -- In determining whether
- 25 to impose administrative sanctions under subsection (f), a
- 26 licensing board or other disciplinary authority shall consider
- 27 the circumstances in which the conduct took place, including any
- 28 exigent circumstances, and the health practitioner's scope of
- 29 practice, education, training, experience and specialized skill.
- 30 § 8509. Relation to other laws.

- 1 (a) Emergency Management Assistance Compact. -- This chapter
- 2 does not limit rights, privileges or immunities provided to
- 3 volunteer health practitioners by laws other than this chapter.
- 4 Except as otherwise provided in subsection (b), this chapter
- 5 does not affect requirements for the use of health practitioners
- 6 pursuant to the Emergency Management Assistance Compact.
- 7 (b) Emergency forces. -- The agency, pursuant to the Emergency
- 8 Management Assistance Compact, may incorporate into the
- 9 <u>emergency forces of this Commonwealth volunteer health</u>
- 10 practitioners who are not officers or employees of this
- 11 <u>Commonwealth or a political subdivision.</u>
- 12 <u>§ 8510.</u> Regulatory authority.
- 13 The agency and the department may promulgate regulations to
- 14 <u>implement this chapter. In doing so, the agency and the</u>
- 15 <u>department shall consider regulations promulgated by similarly</u>
- 16 <u>empowered agencies in other states to promote uniformity of</u>
- 17 <u>application of this chapter and make the emergency response</u>
- 18 systems in the various states reasonably compatible.
- 19 § 8511. Limitations on civil liability.
- 20 (a) Immunity. -- A volunteer health practitioner or host
- 21 entity that is not an agent of the Commonwealth, a Commonwealth
- 22 agency, a political subdivision or a local agency and that
- 23 provides health services or veterinary services in compliance
- 24 with this chapter is not subject to civil liability, for the
- 25 <u>death or bodily injury of an individual or for loss or damage to</u>
- 26 property, arising out of an act or omission of the practitioner
- 27 <u>in providing those services to the same extent as an individual</u>
- 28 engaged in disaster services activities under section 7704
- 29 (relating to immunity from civil liability).
- 30 (b) Information. -- A person that, pursuant to this chapter,

- 1 operates, uses or relies upon information provided by a
- 2 <u>volunteer health practitioner registration system under section</u>
- 3 8505 (relating to volunteer health practitioner registration
- 4 <u>systems</u>) is not liable for damages for an act or omission
- 5 relating to that operation, use or reliance unless the act or
- 6 <u>omission is an intentional tort or is willful misconduct or</u>
- 7 <u>wanton, grossly negligent, reckless or criminal conduct.</u>
- 8 (c) Applicability of subchapter. -- In addition to the
- 9 protections provided in subsection (a), a volunteer health
- 10 practitioner providing health or veterinary services pursuant to
- 11 this chapter is entitled to all the rights, privileges or
- 12 <u>immunities provided by law.</u>
- 13 § 8512. Workers' compensation coverage.
- 14 (a) Status of volunteer health practitioners.--A volunteer
- 15 <u>health practitioner who provides health services pursuant to</u>
- 16 this chapter and who is not otherwise eligible for benefits for
- 17 injury or death under the act of June 2, 1915 (P.L.736, No.338),
- 18 known as the Workers' Compensation Act, or the act of June 21,
- 19 1939 (P.L.566, No.284), known as The Pennsylvania Occupational
- 20 Disease Act, or under the workers' compensation or occupational
- 21 disease law of another state may be eligible to receive benefits
- 22 under section 7706 (relating to compensation for accidental
- 23 injury).
- 24 (b) Administration. -- The Department of Labor and Industry
- 25 may promulgate regulations, enter into agreements with other
- 26 states or take other measures to facilitate the receipt of
- 27 benefits for injury or death under the Workers' Compensation Act
- 28 or The Pennsylvania Occupational Disease Act by volunteer health
- 29 practitioners who reside in other states and may waive or modify
- 30 requirements for filing, processing and paying claims that

- 1 unreasonably burden the volunteer health practitioners. To
- 2 promote uniformity of application of this chapter with other
- 3 states that enact similar legislation, the Department of Labor
- 4 and Industry shall consult with and consider the approaches to
- 5 filing, processing and paying claims taken by agencies with
- 6 <u>similar authority in other states.</u>
- 7 § 8513. Uniformity of application and construction.
- 8 <u>In applying and construing this chapter, consideration must</u>
- 9 be given to the need to promote uniformity of the law with
- 10 respect to its subject matter among states that enact it.
- 11 Section 13. Repeals are as follows:
- 12 (1) The General Assembly declares that the repeal under
- paragraph (2) is necessary to effectuate the addition of 35
- 14 Pa.C.S. Ch. 75 Subch. C and Ch. 83.
- 15 (2) The act of December 16, 2002 (P.L.1967, No.227),
- 16 known as the Counterterrorism Planning, Preparedness and
- 17 Response Act, is repealed.
- 18 Section 14. This act shall apply as follows:
- 19 (1) The addition of 35 Pa.C.S. § 8511 shall apply to
- 20 causes of action which arise on or after the effective date
- 21 of this paragraph.
- 22 (2) The addition of 35 Pa.C.S. § 8512 shall apply to
- 23 claims for injuries which occur on or after the effective
- 24 date of this paragraph.
- 25 Section 15. This act shall take effect immediately.